PAISA District Surveys

Mid Day Meals (2012)



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I. Introduction

The Mid Day Meal (MDM) scheme is the world's largest school based feeding program covering around 12 crores children in over 12.65 lakhs elementary schools across the country. The scheme aims to enhance enrolment, retention and attendance, whilst simultaneously improving nutritional levels by providing meals to children going to elementary school (1-8) in India. Pioneered by the Government of Tamil Nadu in 1925 for disadvantaged children in Madras Municipal Corporation, the scheme was universally implemented in three states of India viz Gujarat, Kerala and Tamil Nadu for children studying at the primary stage by the mid-1980s. In 1995, Government of India (GOI) extended the scheme by launching the National Programme of Nutritional Support to Primary Education (NP-NSPE) as a Centrally Sponsored Scheme across all primary schools in the country. ¹ In 2001, following a Supreme Court directive, the scheme was extended up to the elementary level.

Since its launch, MDM has been rigorously evaluated by academics and policy practitioners from the perspective of its impact on key parameters such as student enrolment and attendance and on student nutrition levels. These studies have alluded to many strengths and weaknesses in the current governance architecture for MDM. However; there is relatively little rigorous empirical work on the day to day governance of the scheme. This PAISA study is an attempt to fill this gap. It examines governance questions with a focus on the budgeting and financing system in MDM. Through a combination of primary survey work and secondary analysis of government documents, this study tracks releases, grain and fund flows and expenditures from Government of India all the way down the schools for the financial year 2011-12. The study is based on data collected from 2 districts each in Uttar Pradesh (Hardoi and Jaunpur) and Bihar (Nalanda and Purnea).

The data collected through this tracking exercise suggests that the time lag between the release of foodgrains and finances by higher levels of government, particularly the district, and the receipt in schools can be quite large. As a result, schools do not receive enough foodgrains and finances to implement the MDM in accordance with norms through the year. The problem is particularly acute in the second quarter of the financial year. In Nalanda Bihar, for instance, between July and September as many as 75% schools did not have enough foodgrains available with them to serve MDM in accordance with the norms. To give another example, schools in both Uttar Pradesh and Bihar rarely receive enough money to pay the Cook Cum Helper (CCH) on a monthly basis. In Uttar Pradesh, CCH salaries are paid on average, once in 3 months. In Bihar, CCH salaries are paid once in 3 months. The study also found gaps in the quantity of foodgrains and funds that schools actually received. In both states, the study found that schools receive less foodgrains than specified by the norms. In 2011, primary schools in Purnea received 82 grams of foodgrains per child while the norm requires that primary schools receive 100 grams per child. Consequently, schools in neither state served meals according to MDM norms.

Through a series of qualitative interviews with stakeholders in one district in each state the PAISA study attempted to understand the nature of these bottlenecks in foodgrain and financial flows and the reasons behind these bottlenecks. These interviews suggest that poor record

¹ The scheme was first launched in 2408 blocks in the country and by 1997-98 was extended to all blocks in the country.

keeping, limited human resources, lack of information flows across all levels of government, lack of coordination between the MDM authorities and the food corporation authorities at the district level and weak monitoring and grievance redress systems were the primary reasons for these delays in transfers. Resolving these problems requires a combination of improvements in financial bookkeeping and accounting systems improve real time monitoring and building human resource capacity at the district and block level.

The study is divided as follows: Section II looks at the different components under MDM and a brief description of the planning and flow of funds and grains. Section III details the methodology used in the study. Section IV describes the main findings across all levels (school, district, state) as well as across the different components. Finally, Section V concludes.

II. Unpacking Fund and Grain Flows in the Mid-Day Meal Scheme

To provide Mid Day Meals, the MDM scheme entitles all elementary schools in India to an annual quota of foodgrains² and finances. The quantum of foodgrains and finances provided to schools is based on estimations of student enrolments and the number of school working days. These estimates are prepared at the school level and aggregated up at the district and state administrations. To prepare meals, schools are given two types of financial grants:

- i. <u>Recurring Grants</u>-Annual unconditional grants for the following activities:
 - Cooking Cost or Conversion Cost monies for buying ingredients such as pulses, vegetables, cooking oil, condiments and fuel.
 - Honorarium to Cook-cum-Helper (CCH) responsible for cooking the MDM

And

- ii. <u>Non-Recurring Grants</u>-One time infrastructure grants:
 - Kitchen devices monies for buying utensils, storage containers etc
 - Funds for the construction of Kitchen sheds

Planning and budgeting systems for the MDM follow a bottom-up process. Schools prepare estimations of the total annual requirement based on the number of students consuming MDM through the year and the number of working days on which MDM is expected to be served. This data is aggregated at the block, district level and state level. Based on this information, State governments prepare an Annual Work Plan and Budget (AWP&B). This AWP&B is submitted to the Project Approval Board (PAB) of the Ministry of Human Resource Development for review and approval. Allocations and release of funds by GOI on the PAB approved AWP&Bs. The next section details the processes through which funds and grains flow through to administrative chain and arrive in schools.

 $^{^{\}rm 2}$ Rice and Wheat. Bihar only provides rice.

II.I Process of fund flows: Cooking costs and Cook Cum Helper

Government of India to State: GOI provides 75 percent of the total approved allocations for both recurring grants – cooking costs and cook-cum-helper. The financial rules require that GOI release its annual financial share to the state government treasury in 2-3 installments. The first installment is split into two releases: a) ad-hoc grant released in April. This grant cannot exceed more than 20 percent of the previous years' release. State governments are expected to provide GOI with information on unspent balances from previous years by June. Upon receipt of this information, the balance of the first installment is released to states by July adjusted on the basis of the unspent balances remaining with the state. b) Second installment released by September/ October. This installment is based on the progress of expenditure incurred out of the first installment; c) the third and final installment is released after receipt of utilization patterns up to the third quarter of the financial year. This installment is usually released by January.

State government to District: Once funds reach the state treasury, state governments are expected to add their share to the pool of funds and release monies onwards to district. These funds are released as per the different "heads of expenditure" – i.e. cooking cost and cook-cumhelper. These funds are released in quarterly installments via electronic transfers to district bank accounts. MDM guidelines clearly specify that states are responsible for sending funds onwards to districts in a timely manner irrespective of receipt of the central assistance.

Once funds reach district bank accounts, the district administration is tasked with transferring funds onward to schools. Two different processes are followed for transferring funds for cooking costs and CCH.

District to schools - Cooking Costs

Once funds arrive at districts, the district MDM authority is expected to forward funds to schools. Broadly, the quantum of funds sent to schools is determined on the basis of district level estimates of school needs. Ideally, these estimates adjust for opening balances available in schools. Funds are sent to schools via electronic transfer and for those schools that do not have access to core banking services, cheques are sent.

In February 2011, the Government of Bihar (GoB) introduced an MIS system. Funds are now transferred directly to schools on a just-in time basis. Individual school level financial requirements are determined on the following basis:

- i. 60% of enrolment * 60 working days * per-child cooking cost norm³ to estimate the requirement of the school to maintain a three month buffer of cooking costs and
- ii. Actual expenditure incurred in the previous month and closing balance available with the school.

Details of school-level expenditure are furnished monthly through Utilization Certificate (UC) submitted by schools to the MDM-Block Resource Person (BRP). The BRP enters these details

 $^{^{\}scriptscriptstyle 3}$ 60 days are calculated using 20 working days per month into 3 months.

into the MIS. The release of the subsequent installment of cooking cost is thus based on the closing balance or cooking cost still available with each school and its requirement according to the above formula; only those schools that do not have enough funds to last for the next three months are sent money to maintain the buffer.

District to schools - Cook-cum-Helper

CCH funds are released from the district to schools based on the allotment received and the number of cooks employed by schools in the district. Fund requirements are calculated blockwise and released directly to schools. These monies are transferred on a quarterly basis.

Once funds are credited into a school's account, headmasters are responsible for ensuring that the CCH is given her honorarium. The honorarium is usually paid via cheque.

II.II Process of grain flows

According to MDM Guidelines⁴, foodgrains are allocated bi-annually to states by the Department of School Education and Literacy (DoSeL), MHRD. These allocations are based on the number of students enrolled in schools and working days approved by the PAB for the previous year. Allocations are made separately for Primary schools (Standard 1-5) and Upper Primary Schools (Standard 6-8).

The first six monthly allocations is an ad-hoc allocation made in the first week of February of the previous financial year based on the number of children and number of school working days approved by the PAB for the previous year.

The second and final allocation is made in the first week of August and is based on utilization certificates (UCs) sent by state governments detailing the quantity of foodgrains received and actually consumed at the school/cooking agency-level⁵ in the previous financial year. These UCs are to be submitted by states latest by 30 June.⁶. Thus, the second allocation is made after taking into account the unspent balance available with the State/UTs (both in terms of the balance from the previous year's allocation as well as the current allocation).

As the process of grain flow varies from state to state, the specific process in Uttar Pradesh and Bihar has been outlined below.

Uttar Pradesh

State to District

On receiving the foodgrain installment from GOI, the State's MDM directorate prepares an allocation letter detailing the district-wise allocations of foodgrains, based on the number of

⁴ MDM guidelines: http://mdm.nic.in/Files/Guidelines/4.Dec_of_FCI.pdf

⁵ In some states the cooking of the meal has been outsourced to NGOs who are then responsible for supplying cooked MDM to schools. In these cases, foodgrains would be supplied directly to the cooking agency of the NGO.

students enrolled and the number of working days approved for that particular district. This allocation letter is sent quarterly to the Basic Shiksha Adhikari (BSA – the district official incharge of implementing MDM) of the District MDM Office. A copy of the allocation letter is also sent by the MDM Directorate to the FCI Regional Office. On receiving this letter, the FCI regional Office issues a Release Order to the FCI District Office to release grains.

District to Schools

On receipt of the allotment letter, the District MDM Office prepares a school-wise allocation letter. This letter is the sent to the lifting agencies of Uttar Pradesh. Uttar Pradesh has two lifting agencies: a) The State Food and Civil Supplies Department (FCS) that lifts grains for 14 divisions and b) the State Food Corporation (SFC) that lift grains for the remaining 4 divisions. These agencies are responsible for approaching the FCI regional godown to lift grains from the District Office.

Based on the allocation letters, the two lifting agencies are responsible for transporting grains to the FCI district godown and onward to the SFC block godown. The quantum of grains lifted from the FCI district godown is captured in the District MPR. These figures are summed every quarter in the state QPR. Once the grains are taken to the SFC Block godown, the PDS store owner or Kotedar is responsible for lifting grains needed at the school level. The school or Gram Pradhan lifts the grain from the Kotedar for school level consumption. The quantum of grains lifted is based on school level consumption needs. All schools are expected to maintain a buffer stock for one month. The quantum of grains lifted at any given time is thus determined on the need to maintain this buffer stock. A copy of the school-wise allotment letter is given to the Block Education Officer to verify grain-receipt at school level.

See Annexure IV for more details.

Bihar

State to district

Like in Uttar Pradesh, on receiving the foodgrain installment from GOI, the State's MDM directorate prepares an allocation letter detailing the district-wise allocations of foodgrain. As mentioned, the allocation is based on the number of students enrolled and the number of working days approved for that particular district. These letters are prepared very quarter and sent to the FCI Regional Office and the MDM District In-charge (also known as MDM Prabhari) at the District MDM Office. On receipt of these letters, the FCI Regional Office then forwards these allocations to the FCI District Office.⁷

District to Block

On receiving these district-wise allocations, the FCI District Office sends a Release Order to the State Food Corporation (SFC) office at the district level. At the same time, the district MDM

⁷A single district office is usually responsible for 2-3 districts and is also called an area office

Office prepares block-wise allocation letters and forwards these on to the MDM-Block Resource Person (MDM-BRP).⁸. The Lifting in-charge or the Uttav Prabhari of the SFC has to send its trucks to collect the grain from the FCI base depot. These trucks then deliver the grain to the SFC block godowns based on the allocations made by the district MDM authorities for each block.

Block to schools

To transport grains from the block godowns to schools, the Bihar government has hired local contractors or Samvedaks. If the Samvedak has not been hired, the responsibility rests with the MDM-Block Resource Person (BRP).

The quantum and timing of grains to be lifted from the block godowns is based on Store Issue Orders (SIO) prepared by the SFC district office. The SIO's are sent onward to the District MDM office, the Samvedak/ MDM-BRP and the block SFC godown.

From the block godowns, the *Samvedak* (a contractor in charge of delivering the grain to the school) or the MDM Block resource person lifts the grain and delivers it onward to the school. On lifting the grain, the Samvedak and MDM-BRP are responsible for acknowledging receipt of the grains on the SIO, which is forwarded on to the district office.⁹

In Nalanda, the amount lifted from each block godown, is aggregated at the district-level to record how much was lifted from FCI and recorded in the QPR. In Purnea, the QPR records the quantity that the SFC lifts from the FCI depot, which is also compared with the quantity distributed to schools to ensure that there are no discrepancies.

See Annexure V for more details.

In the next section, we will discuss the coverage and methodology of our study.

III. Coverage and Methodology for the PAISA study

The PAISA study has tracked the flow of foodgrains, cooking costs and the honorarium for the cook-cum-helper from their first point of release (GOI) to their final point of receipt (schools). To do the tracking exercise, the study adopted a combination of primary and secondary research methodologies. Secondary data sources were collected from government offices at all levels – GOI, state and district. Primary data was collected from schools through a random sample survey in all 4 districts. The survey was undertaken between July-August 2012.

In addition to survey data collected from schools, in February 2013, a series of qualitative interviews were conducted in 8 schools in Nalanda and 6 schools in Hardoi to understand school level perspectives. To analyse school level variations, the interviews were conducted in at least 5 schools that performed poorly with respect to (a) days on which MDM was served and

⁸ The MDM-BRP manages and monitors the scheme at the block level.

⁹ At times however, the SIO is given to the MDM District Officer before the grain is actually available in the godown. See Annexure V for more details.

(b) the amount of grain served as per norm. To get a comparative picture, at least one additional school, which had performed relatively better, was also visited in each district. These school level interviews were complemented by interviews of stakeholders at the community, block and district levels.

This section offers a detailed overview of the methodology adopted.

III.I Secondary Data

Before presenting the details of the data collected and analysed, it is important to mention that the secondary analysis was severely constrained by the quality of record keeping at the district level. Crucial financial documents such as Monthly Progress Reports and UCs were not available in some districts. Even when data was available, in many instances, records did not match (see Annexure II for details). All documents were accessed for the 2011-12 financial year.

GOI Analysis

There are two main sources of information for determining the total quantum of funds and foodgrains allocated to state government. These are:-

- i. <u>Annual Work Plans and Budgets (AWP&BS):</u> The AWP&B documents provide information on the total annual allocations to states. These documents are accessible through the Project Approval Board (PAB) meetings available on the MDM Portal (www.mdm.nic.in). Since the PAB minutes are revised frequently based on the supplementary plan, in order to obtain the most updated figures, this study has used the PAB documents for the next year. For instance, PAB 2012-13 has been used to obtain approved figures for 2011-12.
- ii. <u>The GOI letters/ sanction orders</u>: Information on the total amount of central assistance released to states or the quantity of foodgrains allotted to states is available through GOI letters/sanction orders. These letters/orders are also available on the MDM portal and were used to ascertain the quantum and timing of foodgrains and finances released to the two states studied.

State Analysis

At the state level, the two key sources of information were:-

- i. Quarterly Progress Reports (QPRs): These QPRs provide information on approved allocations for different grants; the total funds released or utilized or grains lifted and consumed by the state as a whole. These figures are thus an average across all districts and give an indicator of state performance. For this study, QPR's were collected directly from the MDM authorities in the state governments.
- ii. <u>Sanction Orders:</u> Like in GOI, at the state government level, sanction orders provide information on the quantum of foodgrains lifted and finances released and the timing of these releases for specific districts. In Uttar Pradesh, sanction orders were available

online from the Uttar Pradesh Mid-Day Meal Authority's website.¹⁰ In Bihar, physical copies were collected from the state offices.

District Analysis

There are a number of documents prepared at the district level including Monthly Progress Reports, Sanction Orders, Utilization Certificates, Cashbooks, Release Orders,¹¹ etc. Due to lack of standardization across districts, different documents have been analysed at the district level. Even where more than one document was accessed, we found differing data reported and thus had to make assumptions on what the accurate figure is. Below are the details of the specific documents accessed in each state:

Hardoi and Jaunpur

- Monthly Progress Reports: Month-wise information on opening balances (OB), cooking costs released and utilized and foodgrains lifted and consumed was available in the MPR. Information regarding OB at the district level did not tally month-wise. The MPR was used only for information on the timing of release of cooking costs from district to schools and foodgrains lifted by the district. In Jaunpur, the MPR was only available till December 2011.
- ➤ <u>Utilization Certificates (UCs)</u>: UCs are prepared at the end of the year for each component of MDM. District sources informed us that the UC is considered the authentic expenditure document. We have thus used the OB and expenditure figures provided in the UC in our calculations.¹²
- ➤ Quarterly Progress Reports (QPRs): QPRs are meant to be an aggregation of MPRs. However differences were noted between figures reported in the MPR and the QPR. Since data on the release of funds for CCH were not available in the MPR, for this analysis QPR data was used. In Jaunpur, the QPR was available only for Quarter 1.
- ➤ Release Orders (ROs): ROs give information on the data of release of grains from FCI Regional Office to FCI district office. These ROs were only available in Hardoi and were used to verify the data given in the MPR.

Nalanda and Purnea

- Monthly Progress Reports (MPRs): In Bihar, MPR was only available for Nalanda. However, since the MPR was incomplete, 13 it could not be used.
- Quarterly Progress Reports (QPRs): Estimates on the timing and quantum of foodgrain lifted by the districts was available in the district QPR for both Nalanda and Purnea. According to officials in both districts, this data is the most accurate approximation of the quantity of grain received by schools. QPR was also used for release of funds for CCH.

¹⁰The only exception in Uttar Pradesh was the last quarter for 2011-12, where the information was requested directly from the Uttar Pradesh MDM Division.

¹¹ Release Orders are sent from the Food Corporation of India to the district informing them of the quantity of rice and wheat to be released, including the date it should be released.

 $^{^{12}}$ The total consumption reported in the MPR for foodgrains differed from the consumption data recorded in the UC. For this study, data from the UC has been used. The UC data also matched the total allotted by the state for the district.

¹³ The FY 2011-12 MPRs for Nalanda did not include any data on foodgrains. Moreover, even for cooking costs, data in the MR included unspent balances from previous years that were returned to the state government. These were booked as expenditures in the 2011-12 MPR and thus do not reflect an accurate picture of the 2011-12 allocation and releases.

- ➤ <u>Utilization Certificates</u>: In Bihar, UCs were not available for either district. Instead, Bihar has UCs only at the school-level that are submitted to the district office each month. These UCs were not available to our researchers.
- Sanction Orders: The quantum and timing of releases from district to schools for cooking costs were taken from sanction orders in Purnea. In Nalanda, this information was incomplete, as only undated soft copies of sanction orders were made available to our researchers.
- <u>Cashbooks</u>: In Nalanda, cashbooks were used as the closest possible approximation of actual release of cooking costs to schools.

III.II School Analysis

To understand the actual receipt of foodgrains and finances at the school level and ascertain information on the implementation of MDM at the school level, we undertook an extensive school based survey in all 4 districts. The survey questionnaire collected information on the number of days MDM was served (month-wise); number of students eating MDM (month-wise); monthly receipts and utilization of foodgrain; receipt, withdrawal and utilization of cooking cost; and receipt and withdrawal of funds meant for salary of the cook, kitchen shed and kitchen devices. In addition, information about enrolment and attendance of students, appointment and attendance of teachers and cook(s) and availability of basic infrastructure was also collected. See Annexure VI for the questionnaire.

Sampling Methodology

In each district, 110 to 115 schools were randomly selected from rural areas of the district. The sampling frame was the list of schools given in DISE 2010-11. Schools without primary (1-5) or upper primary (6-8) sections were excluded. Private unaided and unregistered schools were also excluded from the sampling frame. The sample size was determined based on the following assumptions: a) relative error rate is 10 percent, b) confidence level is 95 percent, and c) non-response rate is 10 percent. To ensure representativeness across the district, schools were sampled from each block of the respective district on the basis of the share of schools in that block as a fraction of total schools in that district.

Table 1: Duration of Field Work

The surveys were carried out in the last week of July and first week of August in all four districts, as detailed in the Table 1.

District	Duration
Nalanda	July 23- August 06
Purnea	July 23- August 24
Hardoi	July 23- August 07
Jaunpur	July 24- August 01

¹⁴ Relative error of 10% implies that the sample mean would be within 10% of the population mean. Non-response implies that the respondent in sampled unit refuses to answer the questions.

Survey Methodology

A team of two surveyors visited each school in the sample along with copies of permission letters from the state and district authorities. In the event that surveyors were not able to collect all the relevant information on one visit, they were instructed to revisit the school once. All surveyors were instructed to collect information by looking at relevant documents. Information on the receipt and consumption of grain and the utilization of cooking cost was obtained from MDM registers. Information on the receipt and withdrawal of cooking cost and CCH was obtained primarily from the bank passbooks, cash books and utilisation certificates. Month-wise enrolment figures for 2011-12 were taken from the school attendance registers. Where documents were not available or school officials refused to show the documents, the surveyors were instructed to take the signature and stamp of the school on an undertaking which specified that the school officials didn't have or couldn't show the documents. These cases were few and far between.

IV. PAISA Findings

MDM guidelines mandate that meals are provided to all enrolled students on every single working day of the month. To ensure that schools are able to meet these requirements, the scheme mandates that the quantum of funds to be provided to schools is based on school level consumption patterns (enrolments, number of working days, number of meals served in previous months and so on). In addition, all schools are expected to maintain a buffer stock of foodgrains and cooking costs so that resources are available at all times. The quantum, timing and flow of foodgrains and cooking costs through the administrative chain is thus determined by school level consumption patterns. In order to understand fund and grain flows in the implementation of the MDM, it is thus essential to start at the school level. We thus begin this section by reporting on school level fund and grain receipts and consumption collected through the PAISA surveys. Next we report on foodgrain and cooking cost flows from the state governments to districts and onward to schools as reported in expenditure related documents prepared at different levels of government. We end the section with an analysis of fund flows and expenditures of the CCH.

All data analysed is for the 2011-12 financial year.

IV.I MDM Implementation at school level

Coverage of MDM scheme

Significant gap between number of meals served and number of enrolled students in schools

As mentioned, MDM guidelines mandate that meals are served to all enrolled students. To maintain records of the number of meals served, all schools are expected to document the

number of meals served every day in the MDM register. Based on data collected through the PAISA school level survey, we find that there is a significant gap between the number of meals served in a day and the total number of students enrolled¹⁵.

Table 2: Number of enrolled students availing Mid-Day Meals, as recorded in the MDM register

District	% Meals served in a day/enrolled children (as per school register)
Hardoi	62
Jaunpur	65
Nalanda	62
Purnea	63

Significant gap in Bihar between the number of working days on which meals should be served and the number of days on which meals were actually served

According to the guidelines, MDM is meant to be served every working day, irrespective of attendance. In drought stricken areas, additional allocations are made for serving MDM even during the summer holidays.

Data from the PAISA survey however points to a significant gap in schools in Bihar between the number of approved working days on which schools were to serve meals and the number of days on which meals were served (see Table 3 below). In Nalanda and Purnea, there is more than a 40 day gap between the number of working days and the number of days on which MDM was served.

Schools in Uttar Pradesh on the other hand, perform far better on this indicator. There is a marginal 10 day gap between working days and the days on which meals are served.

Table 3: Number of working days on which Mid-Day Meals was served

District	Total working days in 2011-12 ¹⁶	Average days on which MDM was served
Hardoi	223	218
Jaunpur	219	210
Nalanda	232	163
Purnea	239	169

¹⁵ It is of course, likely that this gap arises from the fact that many enrolled students do not attend school regularly. While our survey was not designed to capture attendance data for the year, we did collect student attendance data on the day of the survey. We find that if attendance data is taken in to consideration then the number of meals served, as recorded in the MDM register, is actually *higher* than the number of students who attend schools. For instance, in Hardoi, 48% of enrolled students attended schools on the day of the survey but overall, the district served meals to 62% of enrolled students. This suggests that school level data on the number of meals served could be inflated. Our survey was not designed to check for this.

¹⁶Hardoi's data is based on MPRs for 2011-12. Jaunpur data is based on MPRs from April 2011-December 2011 (in absence of Jaunpur data for the last quarter, we assumed that Hardoi and Jaunpur had the same number of working days in this period and so Hardoi's MPR data was used for Jaunpur as well). For Nalanda and Purnea, QPRs were used.

Receipt and utilization of foodgrains in schools

In 2011-12, schools received fewer foodgrains than mandated by MDM norms. The gap was larger in Bihar

In all 4 districts, schools received foodgrains in 4-7 instalments through the year. Schools in Nalanda and Purnea received about half of their years' supply by September, while schools in Hardoi reached the half way mark in October.

To estimate the adequacy of foodgrains received, we compared the total quantum of grains received in schools and the number of working days on which meals are expected to be served.¹⁷ As mentioned earlier, all schools are expected to maintain an opening balance (OB) of foodgrains. The quantum of grains available in the opening balances at the school level is the key determinant of the amount of grain that a school actually receives in the year. Thus any analysis of grain adequacy in the school level must account for both the opening balances at the start of the financial year and the total amount of grains received though the year.

Our analysis of foodgrain adequacy is constrained by the fact that data on opening balance available with the school is not always recorded. In Uttar Pradesh, the MDM register is not designed to capture this information. We thus restrict this analysis to Bihar's two districts, Nalanda and Purnea.

Our analysis (see Table 4 below) highlights that there are large gaps, particularly amongst primary schools, between what schools ought to have received as defined by norms and the grains available in schools. ¹⁸ For instance, while norms dictate that per student grain requirement in primary schools is 100 grams of rice/wheat; Nalanda primary schools annual foodgrain availability was 75 grams per student. Purnea's primary schools reported marginally higher grain availability at 82 grams per student.

Table 4: Quantum of foodgrains received by schools in Bihar

District	Per student food	grain as per	Per student food	grain available
	norm (gm.)		(gm.)*	
	PS	UPS	PS	UPS
Nalanda	100	150	75	144
Purnea	100	150	82	124

As mentioned, since OB data at the school level was not available in the Uttar Pradesh districts, comparative analysis could not be undertaken. However, in Hardoi, our researchers were able to access OB data at the district level. Using this data as a proxy for school level opening balances, we undertook a similar analysis of the quantum of grains available (received at the school and OB available with the district) versus the quantum of grains required in order for

 $^{^{17}}$ The number of meals to be served is calculated on the basis of the total meals served/ total number of days on which MDM was given * total number of working days on which MDM should have been served.

 $^{^{\}rm 18}Uttar\ Pradesh's\ school\ registers\ do\ not\ report\ on\ opening\ balances$

Hardoi's schools to serve the MDM in accordance with the norms.¹⁹ As highlighted in Table 5 there is some gap between norms and what was received. These numbers are of course, approximations and should be treated as such. However, these results point to the fact that in both states, the overall grain available at the school level during FY 2011-12, was less than required as per norm. This gap was smaller in Uttar Pradesh's schools than in Bihar's schools.

Table 5: Quantum of foodgrains received by schools in UP

District	Per student for norm (gm.)	odgrain as per	Per student (gm.)*	foodgrain received
	PS	UPS	PS	UPS
Hardoi	100	150	92	138

In 2011-12, the gap in foodgrain availability in Bihar's schools was much higher in the first and second quarter of the financial year

Our analysis of foodgrain availability in Bihar through the year suggests that there are specific times in the year when foodgrain availability in schools is particularly low²⁰. As highlighted in Table 6, the gap in grains received versus grains needed was particularly stark in the first two quarters of the financial year. In Nalanda, 61% schools in the first quarter and 75% in the second quarter received less grain than needed in order to serve the MDM in accordance with the norms on all working days of the month. Foodgrain availability was marginally better in Purnea. 47% schools in the first quarter and 52% schools in the second quarter received fewer grains than needed.

Table 6: % schools fewer grains than needed: Nalanda and Purnea

Financial Quarter	% of schools receiving grains below requirement (Nalanda)	% of schools receiving grains below requirement (Purnea)
Quarter 1	61	47
Quarter 2	75	52
Quarter 3	43	24
Quarter 4	36	36

These large gaps in foodgrain availability in the school level could account for the large gaps in the number of working days on which meals are served in the state.

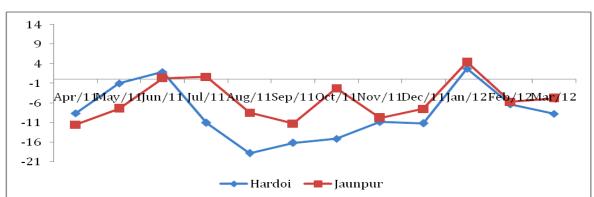
¹⁹This measure is calculated using the following formula: total receipts per school/ total number of meals served + total opening balance (as reported at the district)/ total number of meals served

²⁰ In the absence of school level OB data in Uttar Pradesh, we were unable to do a similar analysis for Hardoi and Jaunpur

In 2011-12, schools in Uttar Pradesh utilized far fewer foodgrains than specified by the norms

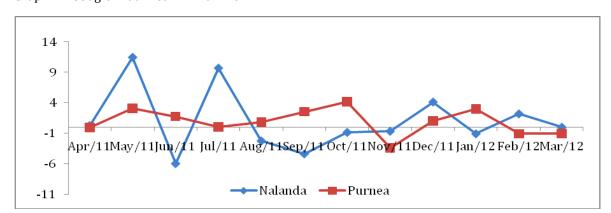
To estimate whether meals were served in accordance with the norms, we calculated the total consumption of grains as reported by schools and compared these with consumption norms. To give this data greater granularity and assess whether the results are driven by factors such as gaps in grain flow through the year, we broke these calculations down by month and report on trends through the financial year.

As highlighted in Graph 1 below, both Hardoi and Jaunpur consumption patterns at the school level are far below the expected norm. The important thing to note here is that the gap between consumption and norms is far greater in the months of July to September.



Graph 1: Foodgrain utilized in UP- 2011-12

Unlike Uttar Pradesh, in Bihar, when meals are served, consumption patterns seem to be far above the stated norm, with a few exceptions. However, it is important to note that meals are not served regularly in Bihar reflected in the gap between the number of working days and the days on which MDM was served (Graph 2).



Graph 2: Foodgrain utilized in Bihar- 2011-12

Receipt and utilization of cooking costs

Schools received the bulk of their annual receipts by December

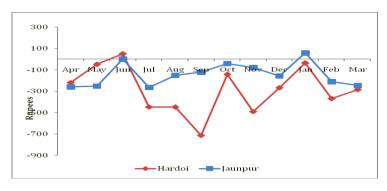
On average schools across both Uttar Pradesh and Bihar districts received their cooking costs in 3 instalments. To assess the timing of receipts, the PAISA survey also collected data on the dates on which the funds were received in school bank account.

Schools received the bulk of their cooking cost funds for the year 2011-12 by December. In Bihar, Nalanda's schools received 87% and Purnea's schools received 92% of their annual cooking cost funds by December. Cooking cost receipt is somewhat slower in Uttar Pradesh. By December, Hardoi's schools had received 60% and Jaunpur's schools had received 72% of their annual cooking cost funds. Overall, this data suggests that schools receive most of their annual cooking cost receipts by December. However, this is not indicative of whether schools receive all the money that they need or that was allocated in the first place. In the absence of opening balance data it is difficult to determine the answer to this question. However, utilization patterns (see below) suggest that schools may not receive all the money they need in the year.

Schools in Uttar Pradesh utilize far fewer cooking costs than specified by norms

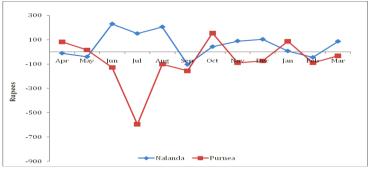
Graph 3: Uttar Pradesh: Gap between Actual Cooking Cost Utilization and Expected Utilization by Norm, 2011-12

As highlighted in Graph 3. schools spent far lower quantities of their cooking cost than that required by the norm. Jaunpur performs marginally better than Hardoi on this indicator. However, expenditure was still below the norm in most months.



Graph 4: Bihar: Gap between Actual Cooking Cost Utilization and Expected Utilization by Norm, 2011-12

Utilization patterns in Bihar are quite erratic. Nalanda's schools report utilizing cooking costs well above the norm while Purnea's, schools utilization patterns were below the norm for much of the year (see Graph 4)- with the largest gap seen in July. These erratic patterns could well be a



consequence of poor quality record keeping at the school level.

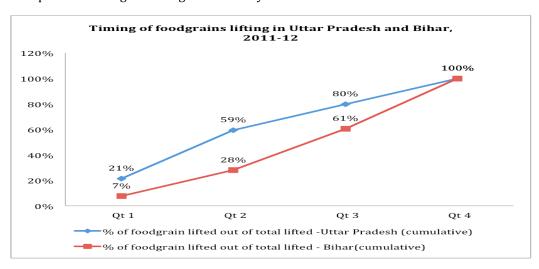
Summary

Our school survey points to serious gaps in the implementation of MDM at the school level. Schools report receiving and utilize far fewer foodgrains and cooking costs than required by MDM norms through the year. This is one reason why MDM is not served regularly in schools. The gaps in school level receipts of foodgrains and cooking costs is particularly sharp given that the scheme mandates that schools maintain a buffer stock of foodgrains and cooking costs at the school level. While data gaps and poor quality of record keeping at the school level makes it difficult to analyse and identify the extent to which the buffer stock is maintained, the fact that there are these large gaps between what a school should utilise as per norm and what it actually does points to a more systemic problem – that of gaps and bottlenecks in foodgrain and cooking cost flows from higher levels of administration to schools. To understand the extent of the problem and identify the specific points in the system where the bottlenecks might lie, we tracked foodgrain and cooking cost fund flows from their release by GOI to schools. In the next section we report on our findings from this tracking exercise.

IV.II Foodgrains flows

GOI to states

Uttar Pradesh lifted 82% of its annual grain allotment while Bihar lifted 52%. Bihar's lifting patterns show some bunching up toward the end of the financial year.



Graph 5: Percentage of foodgrains lifted by States

The first allotment to Uttar Pradesh and Bihar was made in March 2011, one month after that stipulated by the MDM Guidelines. The second allotment was made on time in September. Overall, Uttar Pradesh lifted a total of 82% of its annual grain allotment, while Bihar lifted a much lower, 52% of its annual allotment. Low lifting of foodgrains as a proportion of the annual allotment could be a consequence of the availability of a balance stock of foodgrains. Aggregate;

state level OB data was not available. However, the fact that schools in all 4 districts did not

have adequate foodgrains through much of the year is an indicator that OB alone might not explain the low quantity of foodgrains lifted. It is possible therefore, that the first bottleneck, particularly in Bihar where the percentage of grains lifted out of the total allotted is particularly low, emerged from low quantity of lifting by the state government.

To assess the timing of foodgrain flows we analysed the data reported in state level QPRs. We find that Uttar Pradesh lifted the bulk of its annual receipts by quarter 2. Bihar on the other hand was slower to lift its grain and the bulk of the grain was lifted between quarter 2 and quarter 3. The total quantum and timing of grains lifted by the state is determined by OB and needs at the school level. However, at least in the instance of Bihar, this does not adequately explain the long delay in lifting foodgrains in the first two quarters. As mentioned in the previous section, the sharpest gap between requirement and availability of foodgrains in Bihars schools was in the first two quarters of the financial year suggesting that there might well have been a greater need for foodgrains in these two districts during the first two quarters. It is possible therefore that, inefficiencies at the state level could be in, in part, responsible for the implementation gaps at the school level.

States to Districts

There are three main steps in the process of actual lifting of foodgrains. First, the State MDM directorate makes quarterly allotments to districts on the quantum of foodgrains available for each respective district. Second, based on the requirements or the needs of the district, each district lifts the foodgrains from the regional FCI godown (at the state level). Third foodgrains are transported from district godowns to block godowns and onwards to the individual schools.

Uttar Pradesh

State Allotments to Districts

Uttar Pradesh state government was fairly quick to release foodgrains to the districts

The closest approximation that we have to determining the timing of foodgrain release to the district is the date of issue of the allotment letter by the State MDM authority to the respective districts.

Our analysis suggests that in 2011-12, the state government was fairly quick to sanction the release of foodgrains. By the end of the second quarter of the financial year, the state government had sanctioned 70% of the annual allotment to Hardoi and 80% of the annual allotment released to Jaunpur.

Lifting of foodgrains by Districts

There were some delays in the districts lifting foodgrains allotted and releasing these grains onward to schools

There are two main sources of information on foodgrain lifting patterns at the district level. These are: a) Utilization Certificates (UC) which provide information on the total quantum of foodgrains lifted by the respective districts and b) District Monthly Progress Reports (MPR)

which record the month-wise lifting of foodgrains from the Regional FCI godown to the district godown.

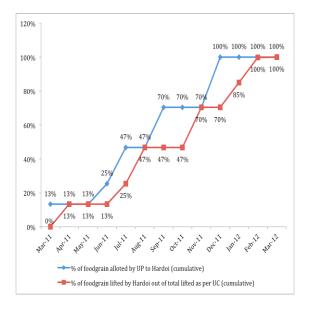
Both Hardoi and Jaunpur lifted most of the grains that were allotted to them. As highlighted in Table 7 below, Hardoi lifted 100% of the total foodgrains allotted to it for FY 2011-12 while Jaunpur lifted 92% of the total foodgrain.

Table 7: Foodgrains lifted out of total allotment

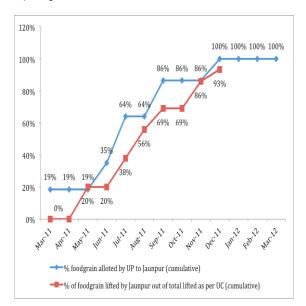
Foodgrains	Hardoi	Jaunpur
State allotted to district (GO)	7163.31	5024.25
District lifted (MPR)	7163.31	NA
District lifted (UC)	7163.31	4647.07

However, analysis of the MPRs in both districts points to delays in actual lifting. Hardoi for instance, did not lift any grains between August and October, and the resultant gap between grains allotted to the district and grains actually lifted was quite high in these months. In Jaunpur, the gap between grains lifted and grains allotted was very large between June and August and then again between September and October (see Graph 6 and 7). (Data for January –March was unavailable). Ideally, this delay could be explained by opening balances in schools or with the districts. However, given that our school data points to gaps in the quantum of foodgrains received and utilized in schools, it is likely that these delays are a consequence of inefficiencies in foodgrain lifting processes at the district level. Through our qualitative interviews, we documented the range of problems that districts experience in lifting foodgrains and transporting these onward to schools. See summary section.

Graph 6: Grain Allotted by UP State Government to Hardoi and grain collection by Hardoi district FCI



Graph 7: Grain allotted by UP State Government to Jaunpur and grain collection by Jaunpur district FCI



According to the guidelines, once foodgrains are lifted by the districts they are meant to be transported from the district godown to the block godowns and then finally to the Kotedar from where the schools collect the foodgrains.

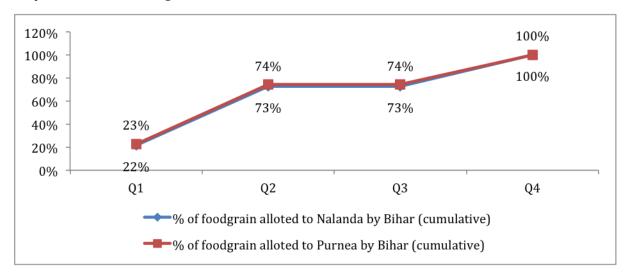
However, poor record keeping means that this information is not collated or available at the district level. Conversations with district officials indicated that it is assumed that once the grains have been lifted by the district, they are immediately transported downwards. This process can take more than one month.

Bihar

State to District

Bihar state government was fairly quick to sanction foodgrains to the districts (see Graph 8 below).

Graph 8: Allotment of foodgrains to districts



As with Uttar Pradesh, the date of the allotment letter was used to determine the timing of foodgrain release to the districts.

Our analysis of state level allotment letters suggests that the state is relatively quick to release the foodgrain allotment for the year. By the second quarter of the financial year, allotment letters had been issued for over 70 percent of the foodgrain allotment for both districts.

Lifting by District

There are significant delays in the districts lifting foodgrains, particularly at certain times in the year and transporting grains on to schools

District level MPRs in Bihar do not record information on the amount and timing of lifting of foodgrains by districts. This information is recorded in Quarterly Progress Reports (QPR).

Before going in to the findings, it is important to note that there are many discrepancies amongst the different sources of reports on allocation, receipt and utilization data on the total quantum of foodgrains lifted by the two districts (see Table 8). However, data from the QPR reports that Nalanda lifted 96% of allotted foodgrains, whilst Purnea lifted 99%.

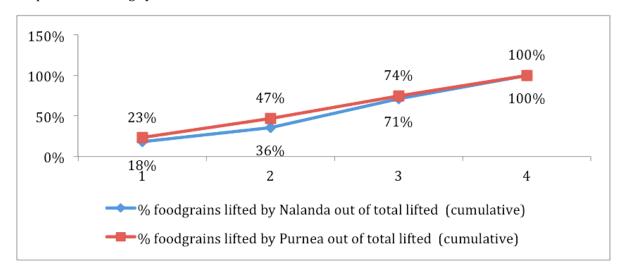
Table 8: Quantum of foodgrains lifted by districts

Foodgrains	Nalanda	Purnea
State released to district (GO)	6330.53	7845.38
District released (MPR)	NA	NA
District released (UC)	NA	NA
District released (QPR)	6056.796	7749.498

In terms of timing, overall, we find some bunching up of the total amount of grains lifted toward the end of the financial year. This bunching is significant in the context of the school data which identifies large gaps in the quantum of foodgrains needed by schools and the foodgrains that are actually delivered.

As highlighted in Graph 9 below, Nalanda had lifted 42 percent of foodgrains by the end of the second quarter and Purnea had lifted 48 percent foodgrains allotted. However, both had at least 38 percent more foodgrains allotted to them by the state than the districts had lifted. Part of the reason was the fact that states had allotted foodgrains for Q3 at the end of Quarter 2. However, districts only lifted foodgrains in Quarter 3 based on grain need and availability in the district.

Graph 9: Grain lifting by Bihar districts



In Bihar too, district officials stated that it is assumed that whatever is lifted by the district is immediately transported to the block godowns. In fact, in Bihar, district officials shared that in order to ensure this process QPRs are cross-verified with actual lifting of foodgrains at the different levels including lifting by block godowns and schools.

Summary and Analysis

Our tracking of foodgrain flows across the administrative delivery chain suggests that that there are two key inefficiencies the process. First, state governments' do not always lift as much foodgrain as school need as evidenced by the fact that Bihar lifted only 52% of its total allotment but schools received and utilized far fewer foodgrains than needed.

Second, the process of lifting foodgrains and transporting them from the district FCI depots to schools is fraught with bottlenecks and inefficiencies resulting in delays in foodgrains reaching schools. For instance, Bihar's districts lifted the bulk of their foodgrain allotment between September and December 2011. However, schools in both districts had received more than half their annual supply of foodgrains by September/October, suggesting that much of what was lifted by districts was not transferred on to schools.

Reasons for foodgrain delivery bottlenecks

Our qualitative interviews revealed a number of bottlenecks and inefficiencies in the delivery process that cause these delays. These include delays in foodgrains reaching the district godowns, transportation hiccups at the FCI level, and rationing that take takes place between the Public Distribution System (PDS) process and the MDM processes (See box xxx for a detailed case study of bottlenecks identified in Nalanda).

Poor quality record keeping exacerbates the problem. Since the allotment and lifting of foodgrains is meant to be determined by the needs at the school level, it is essential to know the availability of balance stock of grains at every level. However, in Uttar Pradesh this information was not available at the school level and only available the district level. In Bihar although OB information is recorded in schools, data on OB at the district or block level was reported as unavailable. As a result, at any given point of time it is impossible to ascertain the actual requirement of foodgrains. This makes it difficult to pinpoint the extent of leakage or pilferage at different levels.

Our qualitative work also pointed to specific block and school level bottlenecks that could add to the problem. These are:

- ➤ Lack of transparent monitoring systems: This is best illustrated in the fact that there are no systems to weigh foodgrain sacks as they make their way through the delivery chain to schools. Foodgrains are packed at the FCI mills in the regional FCI godowns in bags of 50 kgs each. These bags are never weighed after they leave the mills. In interviews with block and school level officials we discovered that it is standard practice for schools in all districts to receive anywhere between 5-8 kgs less for every 50 kg bag of foodgrains. In the absence of adequate weighing facilities at the local godowns, PDS shop and schools it is difficult to pinpoint the specific link in the system at which the problem occurs and thus it has become standard practice for schools to expect fewer grains than the norms specify.
- > Poor management for grain storage: In Hardoi, many respondents claimed grain pilferage and theft, due to poor storage facilities, can result in schools receiving fewer grains than needed to serve as per the norm. To deal with poor storage facilities, many schools store

- grains in the local *Pradhan* (village Panchayat President) or the CCHs home. Schools collect stock from the storage facility on a need basis and there was no formal system for measuring or recording the quantum of grain collected from the storage facilities. Many respondents suggested that they received somewhere between 4-5 kg less grain per 50 kg sack of grain allocated.
- ➤ Weak staff capacity: An oft-repeated issue that emerged in interviews with stakeholders at the district level was the lack of adequate staff. Uttar Pradesh, for instance does not have dedicated staff for implementing and monitoring MDM at the block level. District officials argued that this was an important reason why they were unable to adequately track the flow of grains and the opening balances at the school level. Thus they were unable to identify inefficiencies and bottlenecks in the process.

Box 1: Delays in grain delivery case study of Nalanda

Through our qualitative work, we identified a number of issues that could stall the final delivery of grain to the schools, even after the Release Order (RO) has been issued.

Bottlenecks at the FCI depot: Based on our interactions with the SFC manager, the grain is not always available at the FCI depot, due to delays in arrival from Punjab and Chhattisgarh, from where the grain is always procured. In Nalanda, the FCI depot in the district headquarter (Bihar Sharif) had been shut down, in second half of the financial year 2012-13, due to a pending investigation against the depot in-charge and the district SFC had been assigned a FCI depot in Mokama in the neighbouring district of Patna. The Mokama depot was already handling the grains for three districts and with the addition of Nalanda, it became greatly overburdened. Thus, the SFC trucks were not always able to collect the allocated amount of grain. Also, the Nalanda SFC had trouble transporting the grain back from the reassigned district as they were not allowed to take their own trucks to the Mokama depot by the local truck unions who demanded *rangdaari* tax (Protection tax) to allow transport of grain. In another instance, the trucks, which were sent to collect the grain, were reassigned by an official of Patna district for other work.

Bottlenecks at the Block godowns: To compensate for such delays, the SFC would unofficially make adjustments at the block godowns by using the grain for the Targeted Public Distribution Scheme (TPDS) for MDM. In the SFC's parlance, this is known as "balance transfer," or BT. In addition, there is often pressure on the block godowns from the PDS dealers to allow them to take the MDM grain. According to one of the Samvedak's we spoke to, the Assistant General Manager (AGM) at the block godown does not always inform them when the MDM grain has arrived, thereby allowing the PDS dealers to take the grain. While one AGM we spoke to, denied any practice of this sort, the Samvedak told us that he has to keep in touch with some local people near the godown who inform him about grain arrival. A couple of times, the Samvedak has reached the godown and found the MDM grain being taken by the PDS dealers. In such a case, the Samvedak has to call the SFC district manager, who then instructs the AGM to correct the situation. Resolving this matter usually takes a long while and the Samvedak is unable to deliver the grain to the schools on that day. The severe lack of manpower in the SFC further complicates matters. Currently, there are ten block godowns, each of which is required to have an AGM; however, there are only three officials in charge of all ten. Despite having a schedule of days when each godown would be open, the lack of adequate human resources makes it harder for the AGMs to manage the grain collection. This problem was acknowledged and accepted by the district MDM authorities as well.

The Samvedak receives a Store Issue Order (SIO) which allows him to collect grain from the block godowns. There have been a few instances where the Samvedak has reached the block godowns with the SIO but the grain has not been available at the godown. Technically, the SIO is not supposed to be drawn unless there is grain available at the block godowns. Thus, along with the delay, the Samvedak also incurs a large cost here as he has to pay for the trucks he has taken on rent. The labour at the godowns also charge high amounts for loading the grain onto the Samvedak's trucks, as they are not paid by the SFC for loading grain to the clients such as Samvedak's or PDS dealers. The Samvedak has tried bringing his own labourers but the local labourers did not allow them to enter. Despite repeated complaints to the MDM authorities, the problems with the labour union have not been resolved as the MDM authorities have no power over the labour union. The MDM authorities have also complained to the SFC District Manager and to the District Magistrate, to no avail.

Finally, the fact that block godowns open late in the day (around 11am-12pm, according to MDM authorities and *Samvedak*) poses problems for *Samvedak's*, who are not only required to deliver the grain on the same day that they lift it, but also inform the district MDM authorities and the MDM Directorate in Patna of the same. The SFC district administration and AGM, however, claim that the godowns are open by 10:30am and that it is the *Samvedak's* who arrive late to lift grain.

Bottlenecks in final delivery to schools: Delays in lifting grain from the godown on a given day imply that the Samvedak is often forced to deliver late into the evening. He usually requests the teachers to stay in their schools on such a day; however some teachers leave before the grain arrives and thus the Samvedak is forced to either take back the grain or leave it at a neighbouring school. The Samvedak also said that it is difficult to deliver grains to schools in the interior areas as the trucks and tractors cannot reach these places. Thus, local labour is required to carry the grain and they demand a high price. The problem is particularly acute in the monsoon season.

IV.III Cooking costs fund flows

GOI to states

GOI released just over half the annual fund approved to Uttar Pradesh by July 2011. Bihar received 47% of the annual allotment by July.

As mentioned earlier, all recurring funds including cooking costs and salaries for CCH are shared between GOI and states in a 75:25 ratio. At the GOI level, there is no demarcation of the component for which funds are released. Instead, GOI releases its entire share for MDM in 3-4 instalments, based on the total approved in the AWP&B.

In FY 2011-12, GOI released 89 percent of the approved share for UP and only 72 percent for Bihar. According to GOI records, this gap between approved allocation and actual releases was a result of a large opening balance amounting to Rs. 14931.51 lakhs at the state level.

The timing of fund releases by GOI was even throughout the year, though there were some minor initial delays. GOI released 26% of its share for UP and 25% for Bihar as an ad-hoc grant in May, one month later than that stipulated in the guidelines. By June, GOI had released 58% of the approved share for UP and 47% for Bihar had been released by July.

Interviews with state officials revealed that these minor delays in receipt of GOI's share are common and can cause subsequent delays at the state level. States are expected to deal with delays by releasing the centre's share from its own exchequer and adjusting it at a later stage.

Uttar Pradesh

State Government to districts

The state government was fairly quick to release cooking cost funds to schools in Hardoi and Jaunpur.

According to Sanction Orders, total releases to Hardoi amounted to Rs. 1787.64 lakhs. About half this money was released to Hardoi by September 2011. Jaunpur received Rs. 1256.45 lakhs in 2011. Releases to Jaunpur were faster than Hardoi. 52% of the annual allocation was released by July 2011 and 88% was released by December.

District to schools

Releases of cooking costs from districts to schools is very slow

Hardoi to Schools

Overall, data on monthly releases only record releases for 73% of the total funds released by the district in 2011-12 (see Table 9 for details on quantum of releases recorded in different documents). This gap is a result of poor quality record keeping at the district level. The MPR records a total release of Rs. 1312.97 lakhs in 2011-12 while the UC (which is the key expenditure document at the district) records a total release of Rs. 1787.63 lakhs for the year.

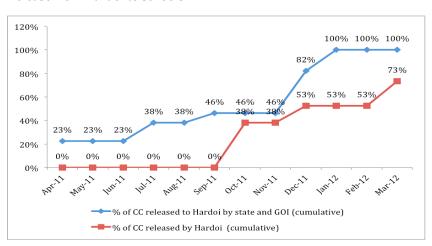
Table 9: Cooking cost release records for Hardoi

Unlike the GOI and state releases, the flow of money from Hardoi to schools is slow. Monthly release data points to a significant bunching up of annual releases in the second half of the financial year.

Cooking cost	Hardoi
State released to district (GO)	1787.64
District released (MPR)	1312.97
District released (UC)	1787.63

Graph 10: Cooking Cost Release from UP State Government to Hardoi and release from Hardoi to schools

According to the MPR, Hardoi received three instalments of cooking costs in 2011-12. No funds were released by the district till October despite the fact that the state governments had already released 23% of the total annual release to Hardoi by April (see Graph The first 10).



instalment of Rs. 683.37 lakhs was released by Hardoi in October amounting to 38% of the total annual release recorded in the UC. The second instalment of 15% of the total releases was issued in December and the final instalment was released in March 2012.

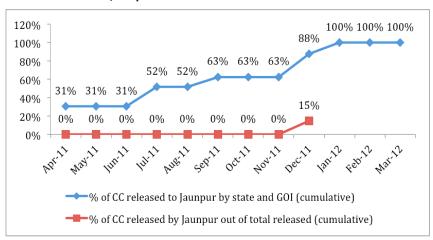
Jaunpur to Schools

Table 10: Cooking cost release records for Jaunpur

Like Hardoi, district releases from Jaunpur to schools were slow (see Table 10 for details on the quantum of funds released according to different documents). No funds were released to

Cooking cost	Jaunpur
State released to district (GO)	1256.45
District released (MPR)	NA
District released (UC)	1256.45

schools till December 2011, when a total of 15% of the annual release was released by the district. The MPR data beyond December was not available (see Graph 11).



Graph 11: Cooking Cost Release from UP State Government to Jaunpur, and release from Jaunpur to schools

What accounts for these slow releases? As mentioned previously, the quantum of releases to schools is based on opening balances available at the school level. It is thus possible that while the district MPR records release of funds only by the end of the second quarter, schools are being released funds from the districts OBs. This has been confirmed by conversations with district officials who stated that releases are made to schools from the OB at the district level, which are not reflected in the MPR but are kept in unofficial documents. These documents were not shared with our researchers.

However, our analysis suggests that high OBs at the school level is not an adequate explanation for these long delays in releasing funds.

To explain, in 2011-12, Jaunpur had a large OB of Rs. 760.89 lakhs at the start of the FY 2011-12. Thus, as with Hardoi it is likely that the district did not record release any funds at the start of the year because of this positive OB. However, expenditure data suggests that all the OB money was spent by September 2011: total school expenditure by September was Rs. 92.99 lakhs in excess of the OB amount at the start of the financial year. In December, according to the MPR, a total of Rs. 184.79 lakhs was released to schools but total expenditure until December exceeded the release and OB amount by Rs. 537.20 lakhs, suggesting that schools were running on deficit accounts that were adjusted at a later stage.

Another possible reason attributed for slow release by the district to schools are delays in funds released to the district by the state government. However, our analysis of the state government's sanction order dates suggests that a significant proportion of funds are in fact released at the start of the financial year – 46% of the annual release was released by the state government by October 2011. Thus, this explanation too does not stand up against the data recorded.

Our fieldwork revealed that the real reason for delays in fund releases to schools lies in poor management systems at the district level. We discuss some of these issues in the summary section below.

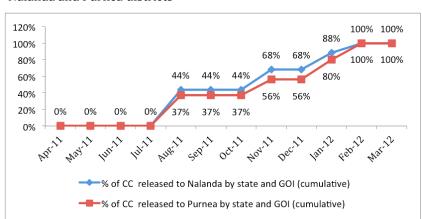
Bihar

State government to districts

State government releases to Nalanda and Purnea were slow

Unlike Uttar Pradesh, the state government of Bihar's releases to Nalanda were slow. No money was released till August 2011. However, after August, fund releases were relatively smooth and by January 88% of the cooking cost was released.

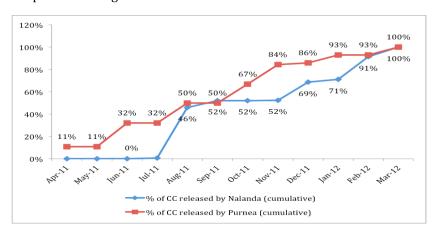
Releases to Purnea followed a similar pattern. The first tranche of money (37% of total annual release) was released by the state government in August. Between August and December, another 19% of the annual release had been released to Purnea. The remaining releases came at a regular pace between January and March 2012 (see Graph 12).



Graph 12: Cooking Cost Release from Bihar State Government to Nalanda and Purnea districts

Districts to Schools

District releases to schools were slow



Graph 13: Cooking Cost Release from Nalanda and Purnea to schools

Nalanda to schools

To analyse the timing of fund releases to schools, we used release data from the district's cash book (see Table 11 for details in quantum of funds released according to different documents).²¹

The release pattern from Nalanda district to schools was somewhat similar to the state governments. A very small amount of money was released till August 2011. After which the district steadily released money onward to schools.

Table 11: Cooking cost release record for Nalanda

Cooking cost	Nalanda
State released to district (GO)	1814.32
District released (MPR)	2206.81
District released (UC)	NA
District released (QPR)	2204.78
District released (cashbook)	1116.84
District released (GO)	NA

Purnea to Schools

Purnea performed somewhat better than Nalanda.

11% of the total annual releases from Purnea to schools were sent in April (see Graph 13). Releases gathered pace in the second and third quarters; by December, 86% of the total annual releases had been made to schools.

Table 12: Cooking cost release record from Purnea

Cooking cost	Purnea
State released to district (GO)	2673.13
District released (MPR)	NA
District released (UC)	NA
District released (QPR)	2681.86
District released (cashbook)	NA
District released (GO)	2175.57

Summary and Analysis

It is clear from the above analysis for all 4 districts that while the release of cooking costs from state to districts are relatively consistent throughout the year, most districts were slow in

²¹We used the cash book because the sanction orders received from the Nalanda office were incomplete. As noted earlier, the MPRs recorded data on funds returned to the state treasury from previous years and thus did not reflect an accurate picture of the year for which funds were being tracked.

releasing funds to schools. These delays could be one reason why the total quantum of cooking cost utilised by schools was also lower than the norm.

When we correlate district level release data with our school data, we find that even when grants are released, there are delays between release and actual receipt at the school level. In Nalanda for instance, 90% schools in our sample, reported receiving some cooking costs in April 2011. This however, is not reflected in the district's annual releases, which were almost negligible until August. Upon investigation, we found that funds received by schools in April, were released by the district in March of the previous financial year, as an advance for the first three months of the new financial year. These funds are reflected in school accounts in April owing to delays in banks crediting the money to the school bank accounts. We also find in Bihar, that while most schools receive the bulk of their annual receipts by December, district releases (see fig x) only gather pace toward the last two quarters of the financial year. This suggests that there are differences between what districts report as releases in the MPR and when schools actually receive monies for cooking costs. It is important to note, as highlighted in figure xxx below, that the delays between fund releases from the district and fund receipts in schools are longer in Uttar Pradesh than in Bihar.

Qualitative interviews with officials pointed to a number of reasons for these delays. These include:-

- Weak Management no system to handle transitions when officials are transferred: Periodic delays in cooking cost transferred to the schools can largely be attributed to weak management at the district level. In Hardoi, for instance, what was initially meant to be released for February and March 2012 was not released in that financial year. The reason cited by district-level officials for not releasing the money for these months was the transfer of the incumbent who was responsible for signing the cheques. This hints at the lack of streamlined processes related to transfer of information and responsibilities among administrative staff. After all, transfers are a common occurrence in the Indian bureaucracy yet the local administration does not have a management system that can deal with these problems. During interviews with school HMs, we heard similar stories. Schools have no formal processes for ensuring handover of all financial documents when HMs are transferred. During interviews, we found no evidence of a stipulated time period within which documents should be handed over to the new incumbent. In most cases, it comes down to the understanding that the incumbent has with his/her predecessor. For example in one school, we found an instance of a very smooth transition, with detailed information of each grant and materials being handed over to the new incumbent. The entire process took about 3-5 days. In contrast, in another school, the transition period was marked with disputes amongst teachers and the SMC secretary over financial details. Thus, detailed information was not shared with the new incumbent and as a result, MDM was closed for a significant period of time. In Hardoi, the study team interviewed an HM who had trouble interpreting financial records because he said his predecessor had filled in the register incorrectly and had written over entries making it hard to read. In the absence of a formal handover system, he had no means of fixing the problem and this led to delays in accessing funds for MDM.
- ➤ Weak Management banking system delays: Incorrect details on school bank accounts and delays in banks crediting school bank accounts were two commonly cited

reasons for delays in cooking costs reaching schools. These reasons point to the absence of any coordination mechanisms between local bank branches and the district administration.

- ➤ Weak administration limited staff: Another oft-repeated cause for delays in transferring funds from the district to schools is insufficient staff. Most officials interviewed argued that there simply did not have enough staff at their disposal to verify records collected from schools, issue sanction orders and monitor fund receipts at the school level.
- ➤ Weak monitoring and improper record keeping: As with foodgrains, lack of proper records on the exact amount of OB available at district and school level severely undermines accountability. While allotments ought to be made based on quarterly analysis of requirements at the different levels, without proper data, these requirements are mere estimates. Similarly, districts release money from OB available with them, without documenting these releases in their MPRs.
- Weak information flows at the school level: During field work, the PAISA team discovered that there are large information deficits at the school level about the timing and quantum of cooking costs that schools receive. This information is usually given informally during meetings with block officials these are less frequent in Uttar Pradesh. In Nalanda, the district MDM authority shares block-wise lists with each Block Resource Person (BRP), detailing how much cooking cost was released to each school. Rather than passing this information on to schools, the BRP displays the list in a public space at the Block Resource Centre, where HMs can come and check for their school. Since HMs do not visit the BRC regularly, they often do not receive this information on time. There is no formal system to inform HM's once the cooking cost money has been credited to school accounts. HM's in both states reported calling up peers in the block, inquiring at the block office or visiting the bank to seek information on the dates on which cooking cost funds are credited to their accounts.

Box 2: How do schools cope when there are delays in cooking cost receipts?

During interviews with HMs in Hardoi, many revealed that they cope by running credit tabs with the local ration store. The stores are reimbursed every time schools receive a tranche of their cooking cost funds and accounts are "adjusted". This inevitably compromises accountability. When the arrears increase above the informal arrangement made with the store, schools stop serving meals or reduce borrowing from the stores thus compromising the quality or the quantity of the meals served. In Nalanda, officials noted that allowing HMs to spend their own funds to run MDM in times of shortfall led to a rise in spurious claims of reimbursement. Therefore, since 2011-12, they are not supposed to spend their own funds when cooking costs run out and MDM is only resumed once funds arrive at the school.

IV.IV Cook-Cum-Helper (CCH) fund flows

CCHs are hired at the school level and are responsible for cooking the MDM. According to GOI norms, there should be one CCH for every 25 enrolled students. Funds for CCH are shared between GOI and state governments in a ratio of 75:25. An amount of Rs. 1,000 per month is to be paid as honorarium for CCH for 10 months in the year. Their average salary should be Rs. 10,000 per year.

Our analysis of actual receipt of CCH salaries at the school level points to severe delays. Most CCHs report receiving their monthly salaries with an average delay of at least 2 months.

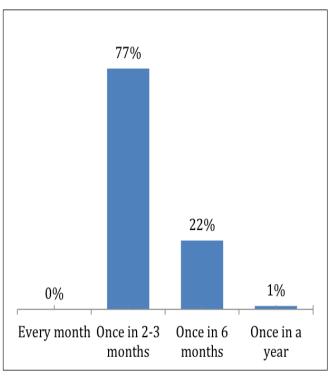
Quantum and Timing of CCH Salary payment

Hardoi

77% CCH receive their monthly salary once in 2-3 month

According to data collected through the school survey, the average salary received by the CCH was Rs. 6,600 between April 2011 and May 2012.²² This suggests that a large portion of the 2011-12 payment was not received by CCH in the 2011-12 financial year and in all likelihood spilled over in to next financial year. This is further substantiated by the finding that payments to CCH's are made erratically. In 2011-12, 77 percent CCH's reported receiving their honorarium at least once in three months.

Graph 14: Frequency of receiving honorarium by cooks, Hardoi



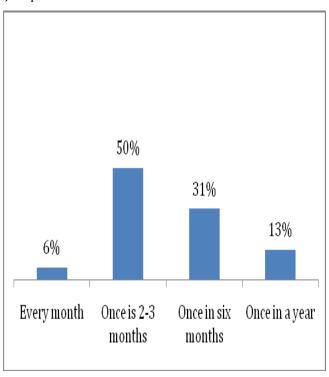
 $^{^{22}\!}As$ salary receipt is delayed on average by 2-3 months, we have considered April 2011 – May 2012.

Jaunpur

Jaunpur had the largest share of CCH who were paid once a year

Like in Hardoi, the average salary withdrawn per cook in Jaunpur was substantially less than the guidelines stipulate. On average, the CCH received Rs. 5,943 between April 2012 and May 2012. In Jaunpur too, CCH payments were erratic. 56 percent CCH in Jaunpur were paid at least once in 3 months and 31 percent CCH were paid once every six months. Among all four districts, Jaunpur had the largest share of CCH (13 percent) who were paid only once a year.

Graph 15: Frequency of receiving honorarium by cooks, Jaunpur



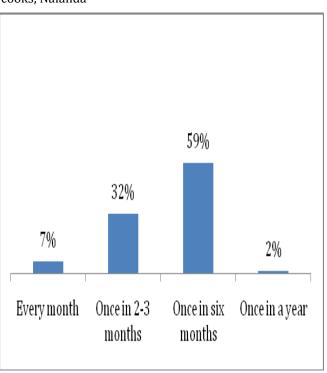
Nalanda

59% CCH were paid once in 6 months

The average salary withdrawn per CCH in Nalanda was substantially higher than the Uttar Pradesh districts and higher than even the guideline stipulated amount. Between April 2011 and May 2012, the average salary received by CCH's in Nalanda was Rs. 14752. This could be due to previous financial years (2010-11) funds arriving in school bank in 2011-12.

Like in UP the honorarium payments to CCH were erratic. In Nalanda, 39 percent CCH were paid at least once three months and 59 percent CCH in Nalanda were paid once every six months.

Graph 16: Frequency of receiving honorarium by cooks, Nalanda

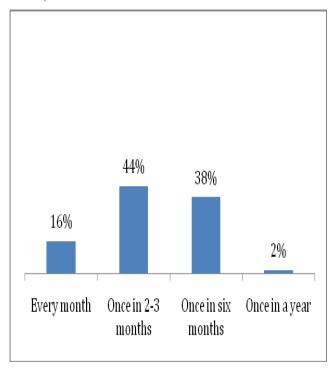


Purnea

38% CCH received their salaries once in 6 months

In Purnea on average, CCH received a total salary of Rs. 12,300 between April 2011 and May 2012. Just as we found in Nalanda, it is likely that this is on account of spill over funds from the previous financial year. Salaries to CCH were erratic, although marginally better than in Nalanda. 60 percent CCH received their salary at least once in three months and 38 percent CCH received their salary once every six months in 2011-12.

Graph 17: Frequency of receiving honorarium by cooks, Purnea



These findings suggest the there are delays in the payment of honorarium for CCH at the school level. In order to understand the reasons for these delays and the specific bottlenecks, we tracked fund flows and releases from states and districts to schools. We report on findings from this tracking exercise in the next section:

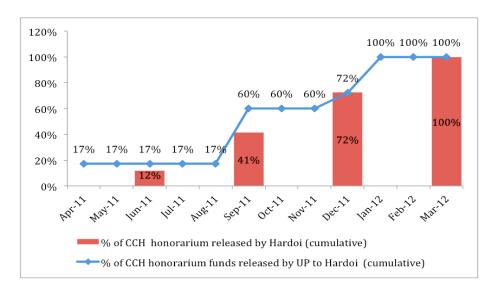
State to district and onward to schools

Hardoi and Jaunpur

State releases to Hardoi had a slow start – only 17% funds were released at the end of the second quarter. Jaunpur did not release any funds to schools between July and December 2011

State releases to Hardoi were slow. Only 17% was released till September after which as much as 43% of the annual releases were released in the month of October. The district releases were somewhat smoother. According to the district's QPRs, Hardoi released funds in four installments starting from June 2011. By January, 72% of the annual released had been released.

In Jaunpur, data was not available for the first two months of the financial year and the last quarter of the financial year. Of the MPR and QPR data available, Jaunpur records indicated that there were no releases between July and December 2011.

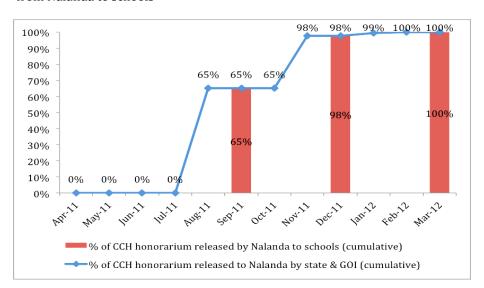


Graph 18: CCH honorarium release from UP State Government to Hardoi and release from Hardoi to schools

Nalanda

No funds from the state government were released till August. This had a knock on effect at the district level.

In FY 2011-12, Bihar released Rs 514.06 lakhs to Nalanda according to Sanction Orders. ²³ The QPR records that the district released Rs. 514.99 lakhs onward to schools. No funds were released by the district in the first quarter.

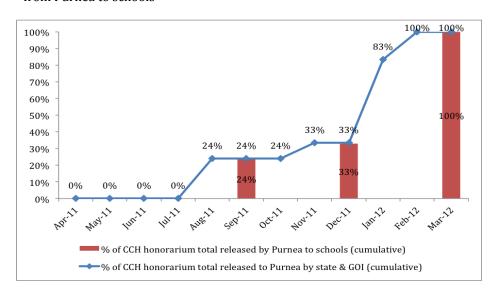


Graph 19: CCH honorarium Release from Bihar State Government to Nalanda and release from Nalanda to schools

 $^{^{23}}$ Nalanda's MPR records the amount of CCH honorarium received in FY 2011-12 as Rs. 515.71 lakhs.

Purnea

Bihar released Rs, 459.07 lakhs to Purnea according to Sanction Orders. The QPR records the same figure (Rs. 459.07 lakhs) as the amount released onward to schools. The timing of releases was erratic. No money was released in the first quarter; between the second and third quarter only 33 percent was released, and the bulk of funds – 67 percent – was released in the fourth quarter.²⁴



Graph 20: CCH honorarium Release from Bihar State Government to Purnea and release from Purnea to schools

Summary

In both states, funds for CCH are under prioritized. Both the state governments and districts are very slow to release CCH money and CCH payments are very erratic. In Uttar Pradesh, the average time taken to pay CCH in 2011-12 was 3 months. In Nalanda, the delay was as large as 6 months. Given delays in the transfer of CCH honorarium from district to schools, HMs usually provide an advance to the cooks and are reimbursed once the salary arrives in the schools' accounts.

In recognition of this problem, the Uttar Pradesh government, in 2013-14, the Uttar Pradesh government has planned to track the receipt of CCH honorarium this financial year by placing a call to the CCH or a nominated member of their family every month.

Monitoring systems for resolving problems related to fund and grain flow in MDM

Why do the problems related to delays and inefficiencies in fund and foodgrain flow in MDM proliferate undetected? During field work we attempted to answer this question by tracking the

²⁴ District level month-wise data was not available for CCH honorarium in Purnea

functioning of the MDM monitoring system in two districts – Hardoi and Nalanda. In this section, we report on our findings from this tracking exercise.

Our field work pointed to three key weaknesses in the current monitoring system for MDM.

- 1) Monitoring officers lack the capacity and/or incentive to monitor
- 2) Grievance redress system does not work
- 3) Community-level monitors have been unable to address problems in the school.

V. Monitoring Policies

According to the revised National Programme of Nutritional Support to Primary Education, 2006 Guidelines, the MDM Scheme should be monitored through a "4-tier institutional mechanism" of Steering-cum-Monitoring Committees at the National, State, District and Block levels to ensure that foodgrain and cooking costs are reaching the school and the meal is being served as per norm.²⁵ In addition, the School Management Committee (SMC) is responsible for monitoring the school at the local level and external monitoring institutions are responsible for evaluating the scheme in each state.

However, monitoring does not take place as per the guidelines. In Nalanda, while the norms stipulate that MDM-BRPs are to visit at least 30 schools a month, interviews with them revealed that this is not always possible each month due to the paucity of time and work-overload. Thus, schools with known problems are given priority for visits, and one or two other schools on the same route may also be visited on the same day. On average, MDM-BRPs report visiting 30 schools each month, with difficulty.

In Hardoi, BEOs and ABRCs reported that they were unable to monitor MDM effectively as they had to monitor teaching-learning activities and address school infrastructure requirements, which they felt was their primary responsibility. Block-level officials felt the need for separate staff at the block to monitor MDM.

Due to the delay in the payment of travel allowance for FY 2011-12, the CRCC in one village in Hardoi, who was responsible for collecting monthly reports on consumption of meals at the school-level, had resorted to collecting reports on the phone in FY 2012-13. This could seriously compromise the quality of record-keeping at the school-level as the CRCC is the first-point contact to verify and resolve errors in school records.

Moreover, ABRCs and CRCCs reported lacking information about the impact and results of the monitoring reports they filed. During interviews with block and cluster-level officials in Hardoi, officials were unaware of the outcome of monitoring reports once after they were collated at their respective level and several officials reported not inquiring about the status either.

²⁵ Mid-Day Meal Scheme, Ministry of Human Resource Development, http://mdm.nic.in/, Last accessed 28.04.13

²⁶ After accounting for the time taken up by meetings, data-entry and holidays, BRCs have about 9-10 days for monitoring visits.

Monitoring, as illustrated in one example in Nalanda, had an adverse effect of the functioning of the school. At the time of the field-investigation, block officials were observed during their school inspection. They found errors in MDM registers and that the stock of foodgrain available at the school was higher than that recorded. Disputes among the teachers and with the community had also adversely affected the functioning of MDM.

The BEO responded by seizing the MDM registers of the school and ordered the school to stop preparing MDM. Despite more than adequate grain and cooking cost funds available, cooks being present, and students attending school, provision of MDM was stalled.

Grievance Redress

School headmasters interviewed during the field-study in the two districts rarely registered grievances related to delay in of receipt of foodgrains or cooking costs with Cluster, Block or District officials as they felt that their complaints would bear no consequences. In Nalanda, when schools ran out of grain, HMs told the MDM-BRP and *samvedak* verbally over the phone or in meetings. They were often placated that grain would be delivered in two-three days. However, in most cases, the grain did not arrive in the said time frame, and the HM had to call and follow up repeatedly. HMs occasionally shared their problems with the BEO during monthly meetings. However, most HMs interviewed did not write any official complaints as they felt that no action would be taken. Moreover in Nalanda, despite the existence of grievance redress systems at the district- and state-levels, headmasters did not know who to forward their complaints to, when they were not resolved at the block level (i.e., by the MDM-BRP).

For the most part, CCHs also failed to complain to officials about the sporadic receipts of their salary. HMs or teachers lent them money if they required it urgently, and CCHs repaid them when they received their money.

In a rare example of a more active SMC in Nalanda that registered their grievances with the HM, no conclusive resolution was established in the school. The SMC members, dissatisfied with how the scheme was implemented, complained to the HM about meals not being served regularly or by the menu. Instead of addressing their grievances, the HM asked the SMC members to run the scheme themselves. The SMC tried to serve the MDM for three months before giving the charge back to the HM.

The assumption that registering complains would bear little consequence on ironing out problems in the MDM scheme resonated with officials responsible for monitoring the scheme as well. CRCCs and Block-level officials admitted feeling that persistent problems that affected the entire district, such as delays in the receipt of foodgrains or cooking costs, would not be resolved if they complained to higher-level authorities.

Role of SMC

In most schools in Hardoi and Nalanda, we found that the SMC's role does not extend beyond the requisite signing of cheques or cursory monitoring of MDM preparation. Moreover, several HMs and teachers interviewed did not consider SMC members to be monitors, nor did they consider their visits to the school to be 'monitoring' visits. In one school in Hardoi, when the SMC President complained to the HM and the *Pradhan* about the poor quality of meals, the headmaster told him that he had no right to ask questions.

SMC members interviewed in Hardoi cited the lack of adequate training as a reason for the reduced involvement of SMC's as monitors. The quality and veracity of reports on training conducted with SMC members was found to be questionable in Nalanda. For example, a HM in Nalanda reported that he and the SMC members were only asked to come for one day, but were asked by the CRCC to sign for a two-day training. While the HM in question said he refused to sign the attendance sheet himself, he admitted that other HMs and SMC members signed the record for both days.

In some cases in Nalanda, disputes between active SMCs and HMs or teachers adversely affected the scheme. In one school, due to the SMC's allegations of misappropriation of funds, two consecutive acting HMs were suspended. One headmaster had then registered a case against the SMC Secretary and so in a period of eleven months, MDM was served for less than two months

VI. Conclusion and Recommendations

This PAISA survey is a unique attempt to track funds and grain flows in the MDM. Data collected through the PAISA survey points to an all too familiar tale of inefficiency in fund flows and resultant poor quality implementation of MDM in schools. These inefficiencies are largely a consequence of administrative constraints at the district level – inadequate staff, weak monitoring systems, lack of information channels feeding information back from schools to districts on a regular basis. Given that MDM is designed as a bottom up approach, the information loop on needs at the school/district level is an essential component of release of the next instalment. These problems are exacerbated by the fact the quality of record keeping at the school and the district level is extremely poor. Not only does this make fund tracking efforts such as this PAISA study very difficult to undertake, it also makes it near impossible to identify bottlenecks and push for solutions.

This PAISA study points to the following key areas of reform:

Improved Record Keeping

The first step toward improving the quality of the MDM transfer system is the improvement of record keeping at all levels of government. While giving specific recommendations on how this might be achieved is beyond the scope of this research, there are certain general principles that ought to be followed.

First, all data collected for record keeping purposes under the MDM must be made public. Greater public scrutiny, or even the possibility of greater public scrutiny, can itself create incentives for improved record keeping. For the state and district level, the MDM portal is the primary vehicle through which this can be achieved. At a minimum, all district and state level

allotment and sanction letters along with details on transaction dates must be made available on the website. In addition, release orders and store issue orders prepared by the Food Corporation of India (FCI) must also be made available on the website. At the school level, details of MDM funds/ grain receipt and expenditure ought to be made public through the mechanism of transparency boards. MDM guidelines currently require for this information to be made public in schools on MDM boards. However, during the PAISA survey we found very little evidence of updated transparency boards in schools. Steps must be taken to ensure that provisions for these boards are put in place at the school level and that these are regularly updated. One way of ensuring this is by mandating all school level inspections to monitor and supervise the updation of these boards.

Second, record keeping must be in real time. Both states studied in this PAISA report have provisions for collecting MDM data in real time through the Integrated Voice Recognition Software (IVRS). However, at present, data collected through the IVRS is limited to school level information and is not linked to higher levels of the administrative chain. Moreover, there isn't any subsequent monitoring of the information fed in the IVRS. Conversations with the district officials reported lack of human resources, transport constraints etc. results in district officials monitoring a handful of schools usually closer to the district headquarters. As a result, the IVRS data is not given priority and in fact we found little evidence of efforts to cross verify district documents with IVRS data. Drawing on the IVRS platform to build an integrated real time MIS for MDM can go a long way in improving the quality of record keeping and enabling regular, citizen led fund-tracking efforts like this one. In many states, like Uttar Pradesh, the MDM foodgrain and financial system is linked in with Panchayat bank accounts at the village level. In these states, the MDM authorities could leverage off efforts such as PRIA-soft to build an integrated MIS system for MDM.

Third, building district-level staff capacity is imperative for improved record keeping. MDM staff is rarely given adequate training on basic accounting and bookkeeping. This was repeatedly articulated as an important reason for poor quality book keeping and gaps in fund releases. Providing an annual in-service training on accounting and bookkeeping is thus critical for improving the quality of record keeping.

Streamlining accounting process

One of the biggest problems encountered by the study team when tracking releases and expenditures at the district-level was that data on transfers was recorded in multiple documents and often figures would not match. While some of this is a consequence of poor record keeping, another reason offered by officials is that adjustments are made in different documents through the financial year. So for instance, when the QPR is prepared, the data is adjusted, based on new information collected from schools. However, these same adjustment are not made in the MPR and as a result, MPR data does not always match the QPR data. These differences in data make it very difficult to track financial flows. This also makes it difficult to hold officials accountable for data presented in any particular document. There is therefore an urgent need to streamline the accounting process so that only one set of documents is prepared and that the MDM authorities at the district level can be held accountable for data presented in this set of documents.

Strengthen staff availability for MDM at the district and block level

A common complaint amongst MDM officials interviewed in this study was the lack of adequate staff. In Uttar Pradesh, there is no dedicated MDM staff at the block level (these responsibilities have been given to elementary education staff who manage education specific programs and for whom MDM is not a priority). High staff vacancies are another problem. In many cases, transfer of staff and resultant vacancies in key positions has resulted in delays in signing off on key financial documents. Increasing MDM staff capacity and building systems to deal with vacancies is critical to streamlining the transfer system.

Building a formal grievance redressal systems

In the current system, there are no formal systems by which school headmasters can lodge complaints in the event of delays in transfers and seek redress. The absence of such systems can serve to disempower HMs and also create perverse incentives not to take action in the event of delays. In the absence of such systems, HMs also feels no sense of responsibility to try and address the problem and the default action is to stop serving meals or to serve meals that are below the norm requirement. Building a formal system for HMs to lodge complaints in the event of delays, and making these systems public will go a long way in addressing these problems.

Streamlining foodgrains management

In the current scenario, the MDM authorities have no clear sanctioning powers over the foodgrain delivery management system. As a result, when schools encounter delays or have other problems with the quality foodgrain delivery, all that the authorities can do is to issue a letter of complaint. There is thus an urgent need for better co-ordination and information-sharing between these authorities. At the state-level, monthly meetings to take stock currently take place among the MDM Directorate, FCI and SFC. Yet, there are persisting problems such as irregular opening days and timings at the block godowns and lack of weighing of grain sacks. Strengthening the district- and block level Steering-cum-Monitoring Committees and empowering them to take action at their own levels. For instance, Committee members can ensure that schedules for opening each block godown are strictly followed and that sacks of grain are weighed in a designated representative's presence upon lifting at the block godown (or, at the very least, upon delivery at the schools). Such efforts can go a long way in removing these bottlenecks and improving coordination between the different authorities.

Annexure I: Norms of Various Components of MDM Scheme

Name of the Grant/Component	Source of funding	Type of Grant	Amount and Norm	Level of Analysis
		-		
Foodgrains	100 percent central assistance	Recurring component	Foodgrains consisting of wheat and rice are provided to schools. For Primary Schools (1-5), 100 grams are provided, while for Upper Primary (6-8), 150 grams are provided	School District State
Cooking cost/Conversion Cost	Shared between centre and state in a 75:25 ratio	Recurring grants	The amount varies by type of school and state. In Uttar Pradesh, in 2011-12, the norm was Rs. 2.89 for Primary Schools and 4.33 for Upper Primary Schools. In Bihar, the norms were 2.92 and 4.33 respectively.	School District State
Honorarium to cook cum helper (CCH)	k cum helper between gran		Rs. 1000 per month. The number of cookcum-helpers (CCH) to be hired is dependent on the school enrolment. For example: 1 CCH for 1-25 students, 2 CCHs for 26-100 students and thereafter an additional CCH per 100 students.	School District State
Kitchen Device	100percent central assistance	Non- Recurring	Rs. 5000 is given to a school as a one-time grant for purchase of utensils, gas stove with connection, storage bins, plates etc.	School District
Kitchen shed cum store	100percent central assistance	Non- Recurring	As per a GO dated 31 December 2009, grants for Kitchen shed cum store are calculated at	School District

			T	,
			the state level on the	
			basis of plinth area	
			norm and each States	
			Schedule of Rates.	
Management	100percent	Recurring	MME is provided to	District
Monitoring and	central		each state at the rate of	State
Evaluation (MME)	assistance		1.8percent of total	
			assistance on (a) free	
			foodgrains, (b)	
			transport cost (c)	
			cooking cost and (d)	
			honorarium to CCH.	
			50percent of the MME	
			funds are for school-	
			level expenses and	
			50percent for overall	
			Management,	
			Monitoring and	
			Evaluation of the	
			scheme	
Transport	100 percent	Recurring	Rs. 750 per metric	District
Allowance (TA)	central		tonne is given for	State
	assistance		transporting the	
			foodgrains to the	
			godowns	
	L		<u> </u>	1

Annexure II: Data Gaps

Records available at the district-Level

At the district-level, secondary data was analyzed from several sources. As much analysis as possible was attempted of data obtained from the district Monthly Progress Reports (MPR) but there were several lacunae in the quality of record-keeping at the district-level. The various data sources used and the gaps found are summarised in the tables below.

Uttar Pradesh

Documents a district ought to have for FY 2011-12	Availability in Hardoi	Availability in Jaunpur		
Sanction Orders from State to district	Available	Available		
District Monthly Progress Reports (MPR)	Available, but incomplete. MPRs do not contain data for Cook-cum-Helper (CCH)	Available, but incomplete. Only from April - Dec 2011. MPRs for April & May 2011 did not have data on CCH, as hard drive crashed. District office could not locate hard copies		
District Quarterly Progress Reports (QPR)	Available	Only for Quarter 1 as hard drive crashed. District office could not locate hard copies		
Utilization Certificates (UC)	Available	Available		
Release Orders from District to FCI	Available	Not available		
IVRS data	Information not provided. Invalid password.	Not available		
MDM Audit report	Does not exist	Does not exist		
Sanction Orders from District to block/school	Soft copies unavailable. Data overwritten.	Information was not provided		

Bihar

Documents a district ought to have for FY 2011-12	Availability in Nalanda	Availability in Purnea		
Sanction orders from State to district	Available	Available		
District Monthly Progress Reports (MPR)	Available but incomplete. Monthly Financial Progress Reports are available that do not have coverage & foodgrain data.	Not available. Accessed reports from monthly meetings with District Magistrate. For months of September –November 2011 and February-March 2012, only summary reports are available. Data for several months is repeated and tables in several months are for months other than those under consideration.		
District Quarterly Progress Reports (QPR)	Available	Available		
Utilization Certificates (UC)	Not available	Not available		
IVRS data	Not provided	Not available		
MDM Audit report	Does not exist for FY 2011-12. Previous year's report made available.	Does not exist for FY 2011-12 Previous years' (2006-10) report made available.		
Sanction Orders for cooking costs	Unsigned soft copies made available for Cooking Cost, without dates or letter numbers. Un-collated lists of releases to schools in various blocks provided. These did not cover total releases to schools for the year.	Available		
Sanction Orders for foodgrains from District to	Available	Available		

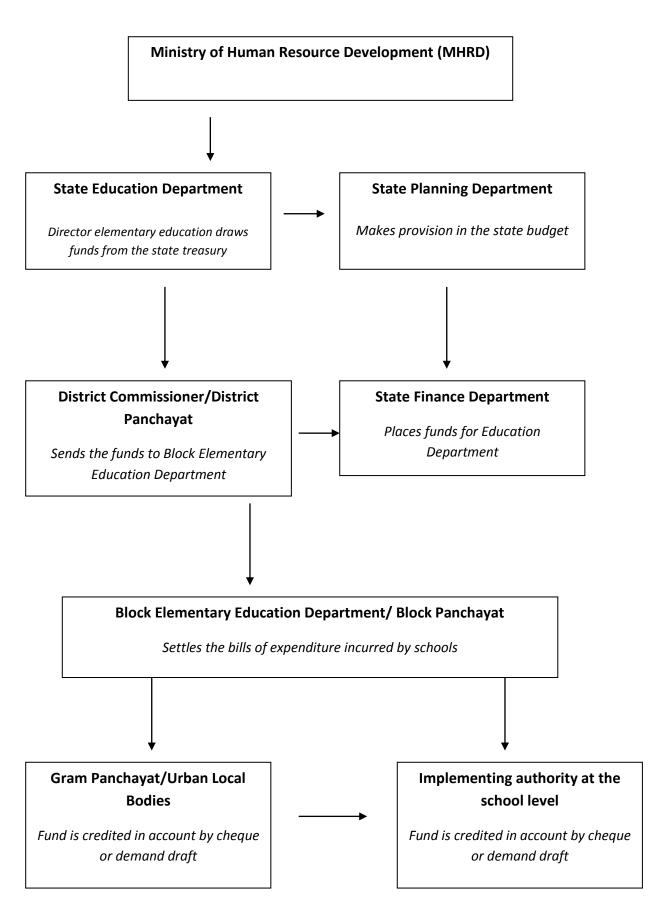
block/school		
	Used as source for cooking cost	
Cashbook	releases from district to schools.	MME data obtained for cashbook
Cashbook	Poorly maintained MME data	for 2011-12
	also obtained	

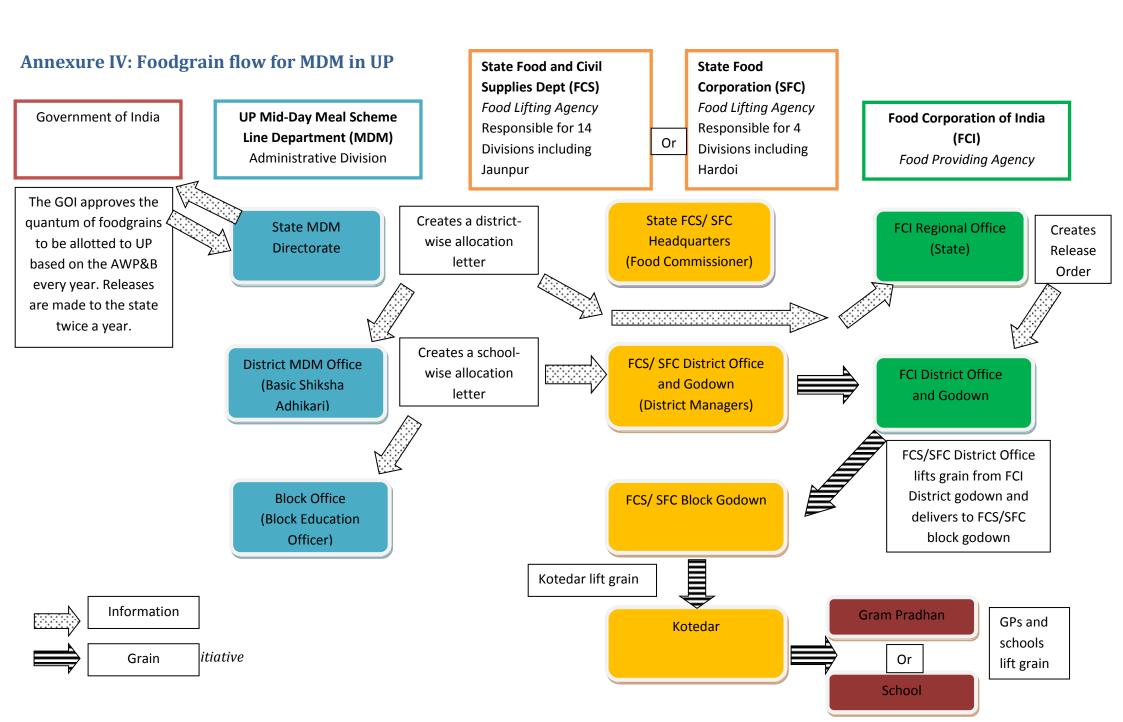
Records available at the school-level

At the school level, data for analyzing utilization of foodgrains and attendance was obtained from the MDM register. Data for analyzing receipt and expenditure of cooking cost was obtained from passbooks and cashbooks. The lacunae in school-level data are described in the table below.

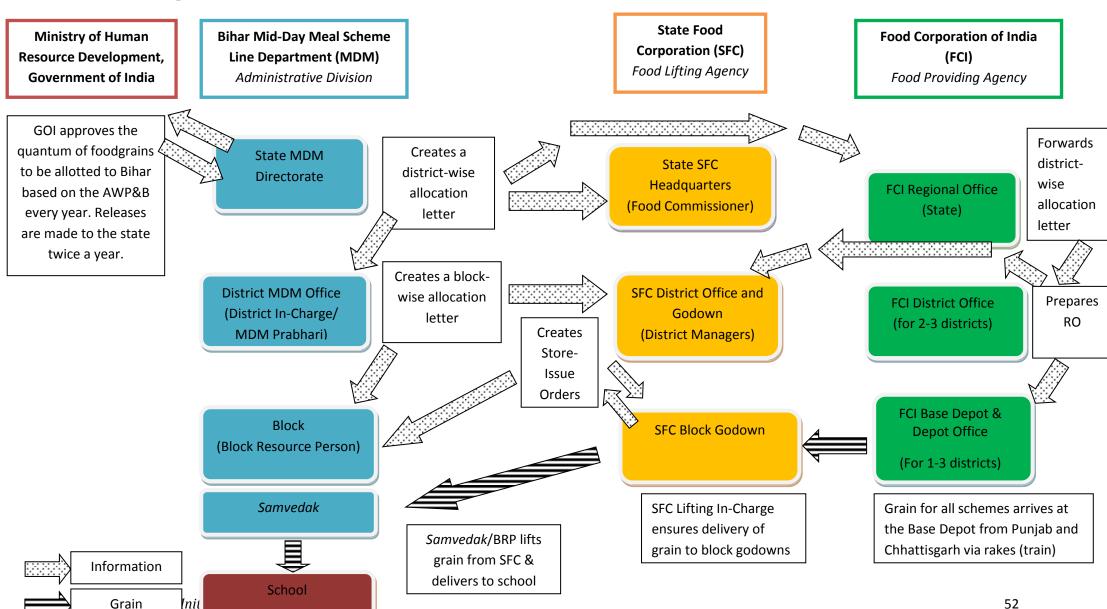
Documents in	Availability at the School level							
schools	Hardoi	Jaunpur	Nalanda	Purnea				
MDM Register	Not available in 7% cases. No data on opening balance.	Not available in 7.3% cases. No data on opening balance	Not available in 14% of cases.	Not available in 1% of cases				
Passbooks	Not available in 12% of cases	Not available in 15% of cases	Not available in 16% of cases	Not available in 11% of cases				
Cashbook	Available	Available	Available but poorly maintained	Available but poorly maintained				

Annexure III: Flow of Funds for MDM





Annexure V: Foodgrain flow for MDM in Bihar



Annexure VI: PAISA: Cooked Mid-Day Meal Scheme questionnaire 2012





PAISA: COOKED MID-DAY MEAL SCHEME 2012

i **Sk** सर्वेक्षण **%** ध्य**ा**न भ**ो**न की य**ो**न ा2012

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Acqountability Initiative 53

मध्याहन भोजनः साधारण प्रश्नावली

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1.A.I नियक्त कर्मच*ा*ी

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4.	कऑ्ट्रकेट शिक्षक	
5.	अन्य शिक्षक	
6.	रसर्ई्ये	
7.	सह आक	

1.A. II. बच्चों क**ान** मकंन

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	2011-12	2012-13					
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1.A.III मध्यद्भन भन्नेन की जनकाी

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		○मि	इंलाIe∦्;	k/ SHG				
3.	मध्यञ्चन भञ्जेन क्लेअतंर्गत D, kfn; kt kr kg/S	◯l[plkjlklu, t Ssvult] fcLo@W αxβlg						
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	किसकी हैं।	\bigcirc M	DM bpalt 2	Z	ा अन्य, स्पष्ट करें :			
	ाम्प्रामा हुड	ं वर्ष	रेष्ठ श्चिक्षक		<u> </u>			
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Accountability Initiative 55

खण्ड \mathbf{B} : स्कूल प्रश्नावली (\mathbf{HM}/\mathbf{MDM} इंचार्ज के लिए)

प्रतिवादी: ○HM/प्रभावाजी ○ MDM इनचार्का ○ वरिष्ठ याअन्य शिक्षक

निर्देश : अगर स्कूल 1-5 है व वे स्कूल विर्व 6-8 में 'व वा वनहीं' पर किन्द व व वादी अगर स्कूल विर्व 6-8 है व वे स्कूब 1-5 में 'व वा क्वहीं' पर किन्द व व वादी वर स्कूब 1-8 है व वेद की ने काँग परें |

			अनाज		
		स्कूल ⁄ (1-5)	🔾 लागू नहीं	स्कूल <i>/</i> 1 1 (6-8)	🔾 लागू नहीं
1.	खन्म लिगम (एफ० सके आई०) से अनका की मना कना करताह? (४ गर इस प्रकार कर्वकर्द प्रक्रियनहीं है जै वे "स साज़हीं" पर जिन्ह स पद्म है	○ HM ○ अन्य श्चिक्षक ○ रसर्वेग्र ○ विद्यालय प्रबंधन समिति	ं मृ ब्रिय ां प्रध ता / ग्रजा प र्व जात सदस्य ं अन्य, स्पष्ट करें : ं लागू नहीं	○ HM ○ अन्य श्चिक्षक ○ रसर्वेंगः ○ विद्यालय प्रबंधन समिति	ं मिक्क्षियज्ञा / प्रश्ना पश्च जात सदस्य ं अन्य, स्पष्ट करें ं लागू नहीं
2.	आप/मध्रुवयर्जप्रधः आ अनः को मः वां कैसर्करतर्व्हें?	् पत्र	ा म ोखक	् पत्र	ं म अभिवक
3.	किससंभवं करतर्वें ?	रुशान की दकुञा /कोटेदार िवद्यालय प्रबंधन समिति प्रस्तांड अक्षिकञानी	ं जिल अअक्षि कवरी ं अन्य, स्पष्ट करें	र शान की दकुआ/कोटेदार िविद्यालय प्रबंधन समिति प्रस्तंड अक्षिका ी	ं ब्रिल ाअक्षिक ारी ं अन्य, स्पष्ट करें
4.	मओं करनेऔर अन्या केंपहुँ वंनेमें	ं एक दिन	ं 2-4 सप्तत्रह	ं एक दिन	ं 2-4 स स त∉
	कितन∋समय लगत ाह?	ं एक सप्तव्ह ं 2 सप्तव्ह	् एक मह ी सिंअश्रिक	ं एक समञ्ज 2 सप्तव्ह	ं एक महं औं खें खें खें क
5.	बित्त आ वर्ष 2011-12 में स्कूल को अनाज कैसे बिला?	्रस्कूल में पहुंचाया गय ा	िस्कूल द्वारा लाया गया	िस्कूल में पहुंचाया गया	○स्कूल द्वारा लाया गय ा
6.	अगर स्कूल तक पहुंचाया गयाधातां किसन ेप हुंच आाधा ? (2011-12 में ब लेग लेग जम तला क्ष केन सब पर जिन्ह तम क्षांत्र मर स्कूत न े ब न जम स दु त जम लग्म लग्म त लेग ती "तला हु न हों" पर जिन्ह तम ज्यां जी र ब म तलेप स्व पर ब लाई	िFCI (खाइंग्र लिगम) केंकर्मच ल ी ○FCI (खाइंग्र लिगम) कें ठेकेदार ○पंचायत ○रआन की दकुआ / कोटेदार	○विद्यालय प्रबंधन समिति ○ त आ ट्राहों ○कोई अन्य, स्पष्ट करें	िFCI (ख ज्य लिगम) केळकर्मच ल ी ○FCI (ख ज्य लिगम) केळ ठेकेदार ○पंचायत ○रञ्चान की दकुला / कोटेदार	○विद्यालय प्रबंधन समिति ○ लआ क्रा हीं ○कोई अन्य, स्पष्ट करें

7.	अगर अना स्कूल द्वारा लाया गय ातो	○ FCI (खुद्धा विगम) क्टेकर्मच ा ी		○ FCI (खुज्य विगम) क्टेकर्मच ा ी	○विद्यालय प्रबंधन समिति		
	कहां सेलागाया	○FCI (खुद्धा विगम) के ठेकेदार	ं ल ानुहीं	○FCI (ख ा ग्र विगम) के ठेकेदार	ं ल ाजूहीं		
	(2011-12में च तेम तैप पर्वम त ना व्य देवन	ादा (खब्द्र विगम) पर उपन्यार (अंचायत	○कोई अन्य, स्पष्ट करें	्राचायत ्रांचायत	—दूर्र ○कोई अन्य, स्पष्ट करें		
	सब पर जिन्ह तम अर्थ विगर स्कृत तक		,		,		
	य न ाम प हुई ाम ा य प ता तो 'त ाम हुन ही '' प र	र आन की दकुल / कोटेदार		रआन की दकुला / कोटेदार			
	बिन्हतग्रा)						
8.	अगर स्कूल द्वााअनाम लगानगया	○ нм	🔾 मुखिय <i>वी</i> प्रध <i>ा।</i> ग्रंगा पञ्च आत सदस्य	ОНМ	O मङ्गित्वय <i>ी</i> प्रध <i>ा।</i> /ग्रजा पद्म <i>ा</i> त		
	थ ात ोक्नो ल वाःथ ः ?	ं अध्यताक	○लागू नहीं	्र अध्य ाक	सदस्य		
	i di	○ MDM इंबर्ज़	○अन्य, स्पष्ट करें	ं MDM इंबर्ज़ 	○लागू नहीं		
		े रसर्वेय ा		🔾 रसर्ज्येयः।	○अन्य, स्पष्ट करें		
		○विद्यालय प्रबंधन समिति		○विद्यालय प्रबंधन समिति			
9.	स्कूल से अनाज के भंडार की दूरी	O-2 कि∘ अ•	○ 15-20 कि॰ अि॰	O-2 कि॰ शि॰	○ 15-20 कि॰ अ॰		
	कितनी थ <i>ी (कित भी और गें)</i>	○ 2-5 कि कि कि	🔾 20 कि० क्रि॰ स ज़्याद्धा	○ 2-5 कि∘ कि॰	🔾 20 कि० झि० से ज़्याः		
		◯ 5-10 कि॰ क्वि॰ ◯10-15 कि॰ क्वि॰		◯ 5-10 কি০ মি০ ◯10-15 কি০ মি০			
10	अनाज कब-कब आता थ ा?	○ 10-15 Фо अ о ○ हर महींने	○ 6 महीने में	ा०-15 ।कु०।३।० िहर महीने	○ 6 महीने में		
10.	जनाण कष-कष्ण जाता युः।	○ हर २-3 महीने में	्र साल में एक बार	िहर 2-3 महीने में	ाहा प साल में एक बार		
11.	स्टॉक रजिस्टर/इन्वेन्ट्री रिकार्ड कहां रखे	् स्कूल में	•	् स्कृल में	• • • • • • • • • • • • • • • • • • • •		
	जाते हैं? <i>(अगर स्टॉक रिव स्टर नहीं है तो</i>	○HM के घर पर		○HM के घर पर			
	लागू नहीं 'पर जिन्ह त मञ्चलं)	○शिक्षक के घर पर		िशिक्षक के घर पर			
	Cultural de la company	ंगुआ पंचायत /मृद्धिय ा/प्र धा केंघर	पर	ं ग्र ा पंचायत /मृद्धिय र्गाप्र धा क्टेयर	पर		
		○ विद्यालय प्रबंधन समिति क्रेअध्यक्ष व	के घर पर	विद्यालय प्रबंधन समिति क्टेअध्यक्ष के	घर पर		
		िस्सोईये के पास		िस्सोईये के पास			
		○अन्य, स्पष्ट करें :		○अन्य, स्पष्ट करें :			
		○लागू नहीं		िलागू नहीं			
12.	स्टाक रजिस्टर को अपडेट कौन करता है?	○ нм		О нм			
		🔾 शिक्षक		🔾 शिक्षक			
		ः रसर्ज्वेयः।		ं रस र्वेंगः।			
		🔾 विद्यालय प्रबंधन समिति		विद्यालय प्रबंधन समिति			
		O मुख्य <i>ो</i> त्रध <i>ा।</i> ग्रंआ पद्यं आत क्ळेअन्य	। सदस्य	 मृद्धियर्श्वप्रधना/ग्रंभ पद्धं आत क्टेअन्य 	। सदस्य		
		🔾 अन्य, स्पष्ट करें :		○ अन्य, स्पष्ट करें :			
		🔾 लागू नहीं		🔾 लागू नहीं			

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13.	क्या स्कूल पर पहुँचने पर अनाज	○ हाँ -		🔾 हाँ	
	त ो गा जाता थ ी	🔾 नहीं		🔾 नहीं	
			पकाया हुआ का भोजन		
		स्क्लू/वर्ग (1-5) 🔾 ला	ागृ नहीं	स्कूल/वर्ग (6-8)	🔾 लागू नहीं
14.	बित्ताथा वर्ष 2011-12 में	🔾 हर महीने	🔾 साल में एक बार	🔾 हर महीने	🔾 साल में एक बार
	पकाया हुआ खाना कितन ी ब	हर 2-3 महीने में	🔾 2011-12 में कभीनहीं	हर 2-3 महीने म	O 2011-12 में कभ ी नहीं
	कम पड़ा था?	🔾 हर छठे महीने में	पता नहीं	हर छठे महीने में	पता नहीं
	,			0 67 55 Herry	
15	पकाए हुए मध्याहन भोजन में कम ी	स्कूल केप्रअप्तपर्यं अनाज नहीं	ाँ थ ा	िस्कूल केपास पर्यास अनाज	नहीं थ
	पड़ने का क्या कारण था?	े भंडार में अनाज सड़ गया		ं भंडार में अनाज सड़ गया	
	 (कृपया जो भी कारण है सभी	○अपने हिस्से में से औरों को भी	दिना पड़ा (जैसे प्राथमिक	अपने हिस्से में से औरों को र्भ	ो देना पड़ा (जैसे पाथमिक
	' -	विद्यालय/बालवर्ग आदि, क)	,	विद्यालय/बालवर्ग आदि, क)	
	चिन्हित करें / अगर कम नहीं गड़ा	्रिड्डंधन पर्याप्त नहीं था		· · · · · · · · · · · · · · · · · · ·	
	त <i>ो "ल गा ॄन ह</i> ीं" पर जिन्ह ल ग <i>ाए वे</i>	· ·		्रईंधन पर्याप्त नहीं था —	
		अन्य सामग्री (दता, मसता} सङ्ज	्रितलइत्याद) का कमा था	अन्य सामग्री (द त, मस त) सञ्ज्ञ	न ीतले इत्य ीद) की कमी थी
		○अन्य स्पष्ट करें _		○अन्य स्पष्ट करें	
		िलागू नहीं		िलागू नहीं	
16.	मध्याह्न भाजान कम पड़ने पर	🔾 कुछ नहीं	🔾 शिकायत की	🔾 कुछ नहीं	🔾 शिकायत की
	आपने क्या किया?	🔾 श्चिक्षक योगदान	अन्य, स्पष्ट करें	🔾 श्रिक्षक योगदान	🔾 अन्य, स्पष्ट करें
		○ समदुःया की मदद लः। ४यः गोदः ना		🔾 समदुःया की मदद ल ी / यःगोदःना	
	 (कृपया जो भी लागू हैं उसे	<u>लिय</u> ा		ब्रिय ा	
	' "	पंचायत की मदद ली/य/गोद	<u>्र</u> लाग नहीं	🔾 पंचायत की मदद	🔾 लागू नहीं
	चिन्हित करें / अगर कम नहीं	्रिय ा	े लागू पहा	ली/य <i>ो</i> ाद <i>ा</i> त्विय <i>ा</i>	**
	पड़ बत ने 'स नग ून हैं 7'" पर जि नह				
	त्य म् 🧳				

		स्क्ल्ल/वर्ग (1-5)	🔾 लागू नहीं	स्क्ला/वर्ग (6-8)	िलागू नहीं
17.	अगर आपने शिकायत की त ो किसक ेप ास शिक ा त की ?		मुखिय√प्रध ना/पंचायत कव्या तायअन्य, स्पष्ट करेंला तूहीं	राशन की बुकान/कवेदेव FCI (खब्रा निगम) केकर्मच व ी FCI (खब्रा निगम) के ठेकेदार वद्यालय प्रबंधन समिति संकुल अश्विकव ी(CRC) प्रखंड/ब्ल क अश्विकव ी ज़िल अगॅफिस	→ मुखिय / प्रिध ल / पंचायत कर्ज्या जीय→ अन्य, स्पष्ट करें─ ल ा ृत्त हीं
18.	क्या विद्यालय प्रबंधन समिति, मध्याहन भोजन के म _ा सलों स <i>ेजड़</i> ीहुई थ <i>ी</i> (बित्तरी वर्ष 2011-12 में)	ि हां ि नहीं िपता नहीं		्रहां ्र नहीं पता नहीं	
19.	यदि हां, तो किस तरह से? (कृपया जो भी लागू है उसे चिन्हित करें / अगर समिति जड़ ीनहीं है ते वे "ल आ तनहीं" पर विन्ह तगाएं)	 भ ोजन क्याबनाय्ँ यह तय करना अनाज स्कूल में लाा। अन्य सामग्रीकी खरादे (तले, सब्जिह्त्यादि) मध्याहुन भाजेन बनाा मध्याहुन भाजेन का वितरण 	 अनदुः सं से सम्बश्चित मामले विगरं नि। अन्य, स्पष्ट करें 	 भ ओन क्याबनाएँ यह तय करना अन आ स्कूल में लााा अन्य सामग्रीकी खरादी (तले, सब्बाीइत्यादि) मध्याइन भाजेन बनााा मध्याइन भाजेन का वितरण 	अनदुन संत्रम्बश्चित म्याले विगरना अन्य, स्पष्ट करें
20.	क्या पत्रं यात, मध्याहन भोजन के मआलों से जड़िी हुई थ ी (वित्ती वर्ष 2011-12)	्रहां ्रनहीं ्रपता नहीं		ं हां ानहीं ापता नहीं	
21.	यदि हां, तो किस तरह 1 (कृपया जो भी लागू है उसे चिन्हित करें /	 भ ेजान क्याबन ः एँ यह तय करना अन ः ज स्कूल में ल ाः अन्य सलाग्र ेकि खर दे (तले, सब्ज े हत्य दि) मध्य द्धन भ ओन बनाः 	म ा गले	 भ जोन क्याबनः एँ यह तय करना अन जा स्कूल में ल नाः अन्य सामग्रीकी खर दे (तले, सळाी इत्यादि) मध्य दुन भ जोन बन नाः 	ि जिगरे जाी
	अगर पर्व त्यत च हु ी न हीं है ते ते ल त्या हुन हीं पर जिन्ह न ग ता ं)	मध्यद्धन भभेषान कबितरण	🔾 लागू नहीं	मध्याद्धन भभेन कः बितरण	🔾 लागू नहीं

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	अफसर कब−कब आये थे∂	○ हर महीने ○ हर 2-3 महीने में	🔾 हर महीने		_ ^,				
					🔾 हर महीने				
			🔾 हर 2-3 महीने में		🔾 हर 2-3 महीने में				
		हर 6 महीने में	🔾 हर 6 महीने में		हर 6 महीने में				
		🔾 साल में एक बार	🔾 साल में एक बार		🔾 साल में एक बार				
		2011-12 में कभी नहीं	ं 2011-12 में कभी नहीं		O 2011-12 में कभी न	हीं			
23. 2	2011-2012 के लिए क्या मध्याहन भोजन	🔾 हां 🔾 नहीं		🔾 हां	🔾 नहीं				
	को पकाने के लिए अनुदान (परिवर्तन								
ē	लात/कन्वर्जन कॲट) बियम (नामांकन) के								
3	अनुसुञ प्रजा हुई?								
24.	अगर नहीं, त ोकितन ीबञ परिवर्तन ल ा त	○ हर 15 दिन	🔾 हर 6 महीने में	ं हर		🔾 हर ६ महीने में			
	क ाअनदुः । क म पड़ ी <i>(व ग र क ग न ह</i>िंग<i>इत</i>	🔾 हर महीने	🔾 साल में एक बार	🔾 हर		🔾 साल में एक बार			
ā	त वे 'त आ हुत ही' पर जिन्ह तम वर्ष)	🔾 हर 2-3 महीने में	🔾 लागू नहीं	🔾 हर	2-3 महीने में	🔾 लागू नहीं			
25 . 3	अगर परिवर्तन लात कम पड़ी तो किस	🔾 दाल	🔾 मसाले	🔾 दाल		🔾 मसाले			
=	चीज में कमी महसम्र हु ई ?	🔾 सिब्जियां	🔾 ईंधन, लकड़ी सहित	🔾 सिंब	जयां	🔾 ईंधन, लकड़ी सहित			
	<u>.</u> .	🔾 तेल	🔾 लग्नू हीं	🔾 तेल		ं लआूनहीं			
4	(कृपया जो भी लागू है उसे चिन्हित करें /								
6	यगर कम नहीं पड़ीत ते तता हुन ही गर विन्ह								
i	त ग ाम ं []								
26.	अगर 2011-12 में परिवर्तन ल ा त ज़ियम के	🔾 स्कूल के दूसरे अनुदान के पैसे	🔾 जब तक अगली किश्त न आए	ः स्कृत	ल के दूसरे अनुदान के पैसे	जब तक अगली किश्त न			
	हिस्ता संक्रम थ ीत ोआपननेमध्यव्हन भव्येन	से तालमेल करके	तब तक मध्या भाग्रीन बंद	संत	गलमेल करक े	आए तब तक मध्यजा भञ्जान			
	- क्सेजिज ेरख ी	🔾 अपनेयाश्चिक्षकों क्टेखदु क्टे	करके	🔾 अप-	न्ये।श्रिक्षकों केखद्भ के	बंद करके			
		पद्मों से	🔾 अन्य, स्पष्ट करें	पक्षी		🔾 अन्य, स्पष्ट करें			
	(कृपया जो भी लागू है उसे चिन्हित करें)	समदुःग क्टेयः वेदन संेपंचायत क्टेयः वेदन संे		,	दु ा वटेयोदा से यत वटेयोदा से				
			🔾 लआजूहीं			ं ल ा लूहीं			

🔾 अक्टूबर 🔘 नवम्बर 🔘 दिसंबर 🔘 जनवरी 🔘 फरवरी

महती

🔾 अप्रैल 🔘 मई

खण्ड C: स्कूल स्तर पर अनाज की ज**ाक**ाी(सन् 2011-2012 के MDM रजिस्टर/ उपय**ीधत**ाप्रम**ा** पत्र से)

🔾 सितम्बर

							चावर	न						
			₹ क	ब्र/व र्ग (1-5)	त्रा श्चर्याहीं					स्कूल/व	र्ग (6-8) 🔾	ल<i>ा</i> ्वाहीं		
		<u>/</u>	<u>/</u> o											
					ाखें (दिनांक/महीन	ग/साल)		स्टाक रजिस्टर बिछलीवा भरागयाथावह तारीख ब्लिखें (दिनांक/महीना/साल)						
	बच्चों कव	पिछले	प्र ाम चाना (किया, में)	उपयोग में	कितने दिन	कितने बच्चों	कितना चावल कम	बच्चों का	पिछले महीने	प्र अ च ा ल (किया, में)	उपयोग में	कितने	कितने	कितना चावल कम
	न ा कंन	महीने का	(विश्वाः म)	त्त आायः।	मध्यवहन	न}महीन में	पड़ा(कित्तओआ	नआर्क्कन	काबचा	(1969). 9)	त्तवागाय ा	दिन	बच्चों न े	पड़ ा (कित्तओ अ
		बचा		च ात (किग्रा.में)	भ ोग न दिया 	मध्य ा न	में)? अगर कम नही		चवार (किग्रा.		च ज ल (किया.में)	मध्य ः न	महीन में	में)? अगर कम नही
महीना		च ज ल (किग्रा. में)		(19731.41)	गया	भञ्जान लिया	पड़ ातो ''लागू नहीं'' पर चिन्ह		में)		(14/36-4)	भोगन दिया गया	मध्य ः भञ्जान	पड़ ातो ''लागू नहीं'' पर चिन्ह
		(11772-17					लगायें, अगर प ता						लिया सिया	लगायें, अगर पता
							नहीं तो 'पता नहीं							नहीं तो 'पता नहीं
							पर चिन्ह लगायें							पर चिन्ह लगायें
अप्रैल														
2011														
	ः जञकःश्रे नहीं	् जञकःवी नहीं	ं जञकःभे नहीं	ं जञकःबै नहीं	् जञक ी नहीं	ः जञकञ्जी नहीं	ं लागू नहीं ं पता नहीं	ः जञककी नहीं	् जञकञ्च नहीं	ं जञकःश्रे नहीं	ं जञकःबी नहीं	ः जञकः। रीनहीं	ं जञकश्री नहीं	ं लागू नहीं ं पता नहीं
मई														
2011	् जञकःश्रे नहीं	् जञकः नहीं	्र जाञ्चकश्ची नहीं	ा जानक वी नहीं	् जञ्जकः श्री नहीं	्र जञककी नहीं	ं लागू नहीं ं पता नहीं	⊃ ज ाककी नहीं	्र जाञ्चकः जी नहीं	् जञकः वी नहीं	् जञकभी नहीं	ः जञकःश्रे नहीं	् जञकःबै नहीं	्र लागू नहीं ○ पता नहीं
जून														
2011	ं जञ्जकञ्जी नहीं	्र जञकःवी नहीं	्र जःअकशी नहीं	्र जञ्जकःबी नहीं	जञ्जकञ्जी नहीं	्र जञ्जकवी नहीं	ं लागू नहीं ं पता नहीं	ं जनकथी नहीं	्र जञ्जकः व नहीं	्र जञकवी नहीं	ं जञ्जकश्री नहीं	⊃ जञककी नहीं	ं जञकःश्री नहीं	ं लागू नहीं ं पता नहीं

							चावल (जारी)						
महीना	बच्चों करा न ा र्सकंन	पिछले महीने का बचा च ाल (किग्रा. में)	प्र ा चजात (किग्रा. में)	उपयोग में त ाःगयः। च ात (किग्नाःमें)	किंतने दिन मध्य त्कृन भ ञ्जेन दिया गया	कितने बच्चों न े महीन में मध्य ः न भ ओ न लिया	कितना चावल कम पड़्ज (कित्त बेला में)? अगर कम नहीं पड़जातो ''लागू नहीं'' पर चिन्ह लगायें, अगर पता नहीं तो 'पता नहीं पर चिन्ह लगायें	बच्चों करा नःआर्थकन	पिछले महीने का बचा चजाल (किग्रा. में)	प्र ःग चःग्राल (किया. में)	उपयोग में ल ागग लजाःगयःजा च ाल (किग्राःमें)	कितने दिन मध्य ्डन भ ो न दिया गया	किंतने बच्चों ने महीन में मध्य ःहन भ ोग न लिया	किंतना चावल कम पड़ ा(किंत ओआ में) अगर कम नहीं पड़ तो ''लागू नहीं'' प चिन्ह लगायें, अगर पता नहीं तो 'पता न पर चिन्ह लगायें
नुलाई १०११	् जञकवी नहीं	ः जञ्जकञ्ज नहीं	्र जञक श्ची नहीं	ः जञ्जकश्री गहीं	ं जञकरी नहीं	जाञ्चकः भी नहीं	्र लागू नहीं () पता नहीं	⊃ ज ाकःवी नहीं	ं जञ्जकश्री नहीं	जशककी नहीं	् जञकर्ष नहीं	् जन्मकवी : नहीं	ं जञकवी नहीं	ं लागू नहीं ं पता नहीं
अगस्त 2011	⇔ जञकसी नहीं	ं जञ्जकवी नही	जानकश्ची नहीं	् जञकशी नहीं	ं जञकशी नहीं	्र जाञ्चकःश्री नहीं	ं लागूनहीं ं पता नहीं	ं ज ानकःग्रे नही	ं जञकश्री नहीं	्र जशकश्ची नहीं	ं जञकश्री नहीं	् जञकर्थ । नहीं	ं जञकवी नहीं	ं लागू नहीं ं पता नहीं
सितम्बर 2011	्र जञकवी नहीं	् जञकवी नहीं	जानकश्ची नहीं	्र जञ्जकश्री गहीं	् जञकश्री नहीं	ं जञ्जकः वी नहीं	्रलागूनहीं ्रपताचहीं	⊃ जञकःश्र नहीं	्र जञकश्ची नहीं	जशकश्ची नर्सी	् जञकश्री नहीं	्र जञ्जकञी । नहीं	् जञकःश्रे नहीं	ं लागू नहीं ं पता नहीं
अक्तूबर 2011	्र जञकवी नहीं	् जञकःश्र नहीं	जञकश्री नहीं	- ○ जञकशी नहीं	ः जञकवी नहीं	जाञ्चकः वी नहीं	○ लागू नहीं ○ पता नहीं	⊃ जञकःथै नहीं	ं जञकःश्र नहीं	जञककी नहीं	् जञकवी नहीं	्र जञ्जकवी नहीं	ं जञकः कै नहीं	लागू नहींपता नहीं
नवम्बर 2011	ं जञककी नहीं	ः जञकःश्रे नहीं	ं जञ्जकश्री नहीं	् ⊃ जञकश्री नहीं	ं जञक्षी नहीं	्र जाञ्चकःश्री नहीं	ं लागू नहीं ं पता नहीं	⊃ जञकःवी नहीं	ं जञकश्ची नहीं	्र जञ्जककी नहीं	ं जञकश्ची नहीं	ः बङ्गकःथि । नहीं	ं जञकःकी नहीं	ं लागृ नहीं ं पता नहीं
देसम्बर 2011	ं जञककी नहीं	ं जञकःबै नहीं	्र जनक की नहीं	⇔ जञकशी नहीं	ं जञकवी नहीं	ं जाञ्जकाजी नहीं	ं लागू नहीं ं पता नहीं	⊃ जञ्जकञी नहीं	ं जञ्जकश्री नहीं	् जनकशी नहीं	् जञ्जकश्री नहीं	ं जञ्जकःकी नहीं	ं जञककी नहीं	लागू नहींपता नहीं

							चावल (जारी	(1						
महीना	बच्चों करा नःआर्कंन	पिछले महीने का बचा च ा (किग्रा. में)	प्र आ च्यान (किग्रा में)	उपयोग में त ाःगायः। च ात (किग्रा.में)	कितने दिन मध्य द्धन भ ो भन दिया गया	कितने बच्चों न े महीन में मध्य ः मध्यः भ ो शन लिया	कितना चावल कम पड़ ां कित्त ओ आ में)? अगर कम नहीं पड़ ा तो ''लागू नहीं'' पर चिन्ह लगायें, अगर पता नहीं तो 'पता नहीं पर चिन्ह लगायें	बच्चों करा नःभावंकन	पिछले महीने का बचा च जा (किग्रा. में)	प्र अं च आंत (किग्रा. में)	उपयोग में लआःगयः। च ार (किग्रा.में)	कितने दिन मध्य ्हन भ ो न दिया गया	कितने बच्चों न े महीन में मध्य ्डन भ ो न लिया	कितना चावल कम पड़ ा(किल जेजा में)? अगर कम नही पड़ ा तो ''लागू नहीं'' पर चिन्ह लगायें, अगर पता नहीं तो 'पता नहीं पर चिन्ह लगायें
ਗਜਕ रੀ 2012	ः जनकरी नहीं	⇔ ज ावकाओं नहीं	ज्ञानकथी नहीं	्र जाञकाजी नहीं	् जश्मकवी नहीं	ं जवनवी नहीं	○ लागू नहीं ○ पता नहीं	ा जानकवी नहीं	जञकवी नहीं	जञ्जकवी नहीं	ः जञककी नहीं	ः जनमकवी नहीं	ं जञक्की नहीं	ं लागू नहीं ं पता नहीं
फरवरी 2012	ं जञककी नहीं	ं जञ्जकःवी गही	्र जञ्जकश्ची नहीं	ं जाधाकः वी नहीं	्र जःजकवी नहीं	जन्मकः में नहीं	ं लागू नहीं ं पता नहीं	⊃ जञ्जकःखी नही	ं जञकश्री नहीं	्र जश्जकश्ची नहीं	ं जनकथी नहीं	ं जनकवी नहीं	ं जञ्जक ी नहीं	ं लागू नहीं ं पता नहीं
मार्च 2012	ं जनकभी नहीं	ं जञ्जक ी नहीं	् जञ्जकःश्री नहीं	् जःअकःश्री नहीं	ा जाञ्चकःथी नहीं	् जधकःश्री नहीं	लागू नहींपता नहीं	⊃ ज ा ककी नहीं	ं जञ्जक श्ची नहीं	् जञ्जकश्ची नहीं	○ जनकथी नहीं	ं जञकवी नहीं	ं जनकः वै नहीं	○ लागू नहीं ○ पता नहीं

अगर HM रज़िस्टर दिखाने से इन्कार करें या रज़िस्टर नहीं हो, तो उन्हें न**ी**िंदए विधान पर म**ोर** लग*ा*ोऔर हस्ताक्षर करने क**ो**कहें :

मैं सूचित करता/करत ीहूँ कि स्कूल में 2011-12 क ा MDM	HM क ा नाम	ह्र∓तःकार	स्कूल की मोहर
रजिस्टर नहीं है/ MDM रजिस्टर नहीं दिखायेंगे			

ोहुँ : निर्देश: अगर किसी महीने स्कृत अर्थ (1-5) यह स्कृत अर्थ (1-8) की व का कहा है एक साथ दहीय पहीह हैतों उसे स्कृत / वर्ष (1-5) के लिये दिये खाने में लिखे और उन महिकी गर निक्की है। वि वह तय कहा / वर्ष (6-8) नहीं है तो उस कहेत का नहीं '' पर चिन्ह तय कही वर्ष (1-5) नहीं है तो उस कहेत का नहीं '' पर चिन्ह तय कही वर्ष (1-8) हुई तहेद के में कि कहा य थरें | वयर इस कि तहें में के के कि तहें पि के कि कहा प्राविद्या के कि तहें दियान का जा तहें यह स्वाव्ह के कि कहा प्राविद्या के तहें |

ि सब 🔘 अप्रैल 🕒 मई 🕒 जून 🕒 जुलाई 📗 अगस्त 🕒 सितम्बर 🕒 अक्टूबर 🕒 नवम्बर 🕒 दिसंबर 🕒 जनवरी 🕒 फरकरी 📗 मार्च

मह ी े												
					———	हूँ 🔾 लागृ	् नहीं					
		स्कूल /वर्ग (1-5) 🧢 लागून	 गहीं		2/	<u> </u>	कूल /वर्ग (6	-8)	○ लागू व्	नहीं	
	स्टाक रजिस्टर खिल्ल	ेब ा भर ावह ता	राख (ादनाक/महा	ाना/साल)		स्टाक रजिस्टर 1	बिलल ेबिज भ	रावह ताराख	(दनाक/महा	ना/साल)		
महीना	प्र आ गहे ँ (किया. में)	उपयोग में त्तःआ गयाहे्ँ (किग्रामें)	कितना गहे ँकम अगर कम नहीं प चिन्ह करें, अगर चिन्ह लगायें	इ ातो ''लागू '	नहीं'' को	प्रका गहेर्ँ (किग्रा. में)		जाय ा ह्	कम नहीं पड़ ्	म पड़ ा (किल ो ।तो ''लागू नहीं'' तो 'पता नहीं पर	को चिन्ह करें,
अप्रैल 2011												
	्र जञक ी नहीं	् जञक ी नहीं	ं लागू नहीं ं पता नहीं			ा जनकश्ची नहीं		ं जनक श्ची नहीं		ं लागूनहीं ं पतानहीं		
मई 2011												
	जनकश्री नहीं	् जानकवी नहीं	लागू नहींपता नहीं			ञ ाकशी नहीं		् जञक ्यी नहीं		ं लागू नहीं ं पता नहीं		
जून 2011												
	जनकथी नहीं	् जःभकःवी नहीं	ं लागू नहीं ं पता नहीं			⊃ जञकशी नहीं		् जञकशी नहीं		ं लागू नहीं ं पता नहीं		
जुलाई 2011												
Ü	ं जञ्जनऔं नहीं	्र जाञकःऔं नहीं	○ लागू नहीं ○ पता नहीं			⊃ जशकशी नहीं		् जञक ्यी नहीं		ं लागू नहीं ं पता नहीं		

			गेहूँ (जारी)		
महीना	प्र ा गहे ँ (किया, में)	उपयोग में तत्त्र ा गय ाहे ँ (किग्रामें)	कितना गहे ँकम पड़ा (किलओआ में)? अगर कम नहीं पड़ ातो ''लागू नहीं'' को चिन्ह करें, अगर पता नहीं तो 'पता नहीं पर चिन्ह लगायें	प्र ा गहे ँ (किग्रा. में)	उपयोग में लाागयाहुँ (किग्रा. में)	कितना गहे ँकम पड़ा (किल ोजा)? अगर कम नहीं पड़ ातो ''लागू नहीं'' को चिन्ह करें, अगर पता नहीं तो 'पता नहीं पर चिन्ह लगायें
अगस्त 2011	जनकवी नहीं	- ा जाञकाजी नहीं	लागू नहींपता नहीं	ञञक्रके नहीं	् बञ्चकवी नहीं	○ लागू नहीं ○ पता नहीं
सितम्बर 2011	जानकारी नहीं	- ा जन्मकऔ नहीं	लागू नहींपता नहीं	o जञ्जकवी नहीं	- ् जञकश्च नहीं	लागू नहींपता नहीं
अक्तूबर 2011	्र जनकर्जा नहीं	- ा जाडाकजी नहीं	् लागू नहीं ् पता नहीं	⊃ जाञकवी नहीं	् जनकश्च नहीं	् लागू नहीं पता नहीं
नवम्बर 2011	ञानकाकी नहीं	- ○ बश्चकऔं नहीं	्र लागू नहीं ्र पता नहीं	o जबकरी नहीं	- ः जञकशे जहीं	्र लागू नहीं ्र पता नहीं
दिसम्बर 2011	्र जानकार्था नहीं	- ा जाञ्चकाओं नहीं	्र पता महा लागू नहीं पता नहीं	o ज ाजकवी नहीं	- ा जजकश्च नहीं	्र पता नहीं ्रामू नहीं ्रपता नहीं
जनवरी 2012	जनकवी नहीं	ा जाञकाजी नहीं	्र लागू नहीं ्र पता नहीं	⊃ जाजकवी नहीं	- ा जनकश्ची नहीं	्र लागू नहीं ्र पता नहीं
फस्बरी 2012	् जनकार्श नहीं	- ा जाधाकाओं नहीं	् लागू नहीं पता नहीं	अञ्चलको नहीं	- ○ ज ाकशी नहीं	् लागू नहीं पता नहीं

मार्च 2012						
	ञ्चनकश्ची नहीं	 जञकः श्री नहीं 	लागू नहींपता नहीं	⊃ जाञकःओ निर्ही	् जनकश्री नहीं	लागू नहींपता नहीं

अगर HM रिजस्टर दिखाने से इन्कार करें या रिजिस्टर नहीं हो, तो उन्हें निऔदिए विधान पर मिक्केर लग*ा*ेऔर हस्ताक्षर करने क**ो**कहें :

मैं सूचित करता/करत ीहूँ कि स्कूल में 2011-12 क ाMDM	HM क ा नाम	ह स्त ्धार	स्कूल की मोहर
रजिस्टर नहीं हैं/ MDM रजिस्टर नहीं दिखायेंगे			

िटप्पणी

		ो दिये खाने में लिखे और उन गइऔर पर नऔर वैदिए रा क्ष होंगे कि न्ह तागक्ष ं ''लागू नहीं '' पर चिन्ह तागक्ष वृंगागर स्कृत/वर्ष (1-8) ह ै तबे दक्षे हें कबाग
र नहीं है/HM नहीं दिखाते तो उन छ ेंद्र स छ एड केटे में में इस्त > सब	•	्रिसंबर जनवरो प्रसर्वर मार्च
	परिवर्तन त	गत क ाबिलिय ो (रु.)
महीना	स्कूल् / वर्ग (1-5) 🧼 लागू नहीं	स्कूल्य/वर्ग (6-8) 🔘 लागू नही
प्रैल 2011	ं पताकका ी नहीं	ं जलाक्या ीन हीं
2011	ं पञक्यीनहीं	ं पताक्त्र ीनहीं
ਰ 2011	ं जनकारीतहीं	ं पताक्यातेनहीं
लाई 2011	ं जनक्रांनहीं	ं चलाकवारीमहीं
गस्त 2011	् पतक्व ीनहीं	ं जनकारी
तम्बर 2011	् जनक ्रा ी नहीं	ं जनकारीनहीं
क्तूबर 2011	् प्रतक्ष ीनहीं	ं जनकारीनहीं
म्बर 2011	ं प्रतक् शीनहीं	ं जनका ीनहीं
संबर 2011	् पजक्रा ीनहीं	ं पताक्या ी नहीं
नवरी 2012	ं च ाक्श्र ी तहीं	ं जलक्येीनहीं
रवरी 2012	् च ाक् अीनहीं	ं जलक्त्राीनहीं
र्च 2012	ं जनका ीनहीं	ं जनकल्र ीनहीं
चे 2012 अगर HM रजिस्टर दिखाने से इन्कार करें या रजिस्टर नहीं		

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खण्ड **E** : अनुदान सूचना सन् 2011–12 **E1. मध्य्हन भक्षेन बनाने के लिए राशि (परिवर्तन लागत) - गुळा गृह है के - स्कृत हि रि. (अगर स्कृत हि रि. (अगर स्कृत हि रि. के के के सि रि. कि रहे ते गिण है के कि रहे ते के स्वार्त के अंगर प्रभावकु** नहीं है/HM नहीं दिखाते तो **उनसदेस खण्ड के अंग** में हस्त**ा** से विकास से विकास के सि रि. कि रहे ते के स्वार्त के सि रहे ते के सि रि. के

E1A	अनुदान प्राप्ति		E.1B	अनुदान निकासी	
	स्कूल /वर्ग		स्कूल / वर्ग (1-5)		
किस्त सं.	प्रविस की बिश्वि	प्राप्त रकम (रु)	किस्त सं.	पैसा निकालने को तिथि	निकासी रकम (रु)
	(पासबुक स े)	(पासबुक से)		(पासबुक सेे)	(पासबुक से)
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E2 मध्यहन भोजन बनाने के लिए राशि / परिवर्तन लागत - स्क्लूबिर्ग (6-8) (अगर स्कृत /वर्ग (6-8) है जे वेय ह वेंपर बिन्ह त गाए ं)

E.2.A	अनुदान प्राप्ति	
	स्कूल/वर्ग (6-8)
किस्त सं.	प्राप्ति की लिखि	प्राप्त रकम (रु)
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E.2.B	अनुदान निकास	
	स्कूल/वर्ग (6	-8)
किस्त सं.	पैसा निकालने की तिथि	निकासी रकम (रु)
	(पासबुक से)	(पासबुक से)
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E.3 बैंक क्टेमध्यद्भन भओन ख्वां सेञहुी जाक्ञाी

		स् क्ट्रा /वर्ग	(1-5)	स्कूला	/वर्ग (6-8)
1.	2011-2012 में MDM का पैसा किस बंक में आया था - उस बैंक का नाम बताएें?				
	(य इंबे वे पें कि स त लेव गय व इ लेव क्षर रें पें कि सें)				
2.	क्या बित्त ी वर्ष 2011-2012 में मध्याङ्ग भन्नेन क्लेबिए एक अलग बैंक खाता था?	○ हां ○	नहीं	ि हां	 नहीं
3	अगर मध्यव्हन भ्रेजोन का अलग बैंक खाता था तो क्या उसमें पैसा आया था? <i>(अगर</i>	िहां 🔾 नहीं	🔾 लागू नहीं	ि हां 🔘 न	हीं 🔾 लागू नहीं
	अलग बैंक खाता नहीं है तो लागू नहीं पर चिन्ह लगाएं।}				
4.	बैंक की स्कूल सदेहरू ी (किल ो)दीर में)	○ 0-2 की∘ म ी		○ 0-2 की ∘ म ी	
		ं 2-5 की∘ म ी		ं 2-5 की∘ म ी	
		🔾 5-7 की∘मऔ		○ 5-7 की∘म ी	
		○ 7-10 की०मऔ		○ 7-10 की ∘ म ी	i
		🔾 10 की॰मञ्ज संबे	श्चिक	ः 10 की∘ म ी उ	स े अश्चिक
5.	पासबुक में पिछले लेन-देन की तारीख <i>(क्रिय विद</i> ्वांकांमह ी।ांस ा क [े] रूप में भरें)				
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F1 रसोइये क**ावेन (2011-12) (अगर स्कूल में रसदोय**िखयुक्त नहीं ह**ै**ता**ो**महर्जीबन्ह लगवा**ं**)

<i>रसोइये के वेतन</i> की प्र <i>ी</i> क्ष				
किस्त सं.	प्र ीम की व्रिधि	प्राप्त रकम (रु)		
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	रसोइये के वेतन की निकासी					
किस्त सं.	प्रवीस की लिखि	प्राप्त रकम (रु)				
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F2 सहायक के वेतन (2011-12) (वगर स्कृत में महता के लिय कुत नहीं है जो वेग ह कींज नह वग आहं 🔾

		सहायक के वेतन की प्र <i>ी</i> क्ष		
	किस्त सं.	प्राविस की व्रिधि	प्राप्त रकम (रु)	
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	सहायक <i>के वेतन</i> की निकासी			
किस्त सं. प्राद्धि की व्रिक्षि		प्राप्त रकम (रु)		
	(पासबुक से)	(पासबुक से)		
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F3 बर्तन इत्याबेद के लिए अनुद्धा (2011-12)

क्या आपको अप्रैल 2011 ह*ै जो भी भी 2012 है है भी रसोई के बर्तनों इत भी दि के लिये* अनुदान मिला था ? ि ह**ैं** ि नहीं (अगर 2011-12 में अनुदान नहीं मिला तो **टैह है में "छ आ**ज़ ह*ि" है कि है है है कि है व दे व दे कि है कि व तो भी ह* और कि नह है है कि

अगर 2011-12 में अनुदुः नहीं **मिल**ात**ो** नुदान प्राप्ति की की आखरी तारीख क्या थी ___/__/_ __ ____

रर	गेई के बर्तनों के लिए अनुदान की प्र	ा ी के ा लानूहीं
किस्त सं.	प्रवीत की विश्व	प्राप्त स्कम (रु)
	(पासबुक स े)	(पासबुक से)
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रसोई के बर्तनों के लिये निकाली गई रकम 🔾 ल ा ूनहीं			
किस्त सं.	प्र ाप्ति की तिक्षि	प्राप्त रकम (रु)	
	(पासबुक स े)	(पासबुक से)	
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F4 रसोईघर	के	लिए	अनुदान	(2011-12)
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क्या आपको अप्रैल 2011 **र जे क**ि **2012 कै वै** रसोई **४ र व न क**िके लिये अनुदान मिला था **?** इकें िनहीं (अगर 2011-12 में अनुदान नहीं मिला तो टोव में "ध जा कू हीं" ४ र जिन्ह व व व्युटं, व व र व न हु जा व भ वैन हीं जिव जब वे व ह की र जिन्ह व व व्युटं)

अगर 2011-12 में अनदुता नहीं क्षित**ात**ेशनुदान प्राप्ति की आखरी तारीख क्या थी (दिन**ांकंगहीं क्षाता)** ___/__/ __ __ __

रसोई घर बनन'ओळनळेख: शुरू करने की तारीख (दिन**ांगमहींासज)** __ _ / _ _ / _ _ _ समाप्त होने की तिथि (दिना**ंगमहीाासज)** _ _ / _ _ / _ _ _ _ _ _ अगर रसर्खे घर कभ**ीन**हीं बन**ातोगहाँगर बिन्ह लगय**ं

	रसोईघर के अनुदान की प्राीत			
किस्त सं.	प्र ीप्त की वि श्वि	प्राप्त रकम (रु)		
	(पासबुक स े)	(पासबुक से)		
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	रसोईघर के अनुदान की निक ा				
किस्त सं.	प्राप्ति की विश्वि	प्राप्त रकम (रु)			
	(पासबुक सें)	(पासबुक से)			
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अगर HM रिजस्टर दिखाने स इन्कार करें या रिजस्टर नहीं हो तो उन्हें निजींदिए विधान पर मिक्केर लगाओर हस्ताक्षर करने क**ो** कहें :

मैं सूचित करता/करत ी हूँ कि स्कूल में 2011-12 क MDM रजिस्टर	HM क ा नाम	हस्तः≇र	स्कूल की मोहर
नहीं है/ MDM रजिस्टर नहीं विखायेंगे			

भाज 4: स्कूल प्रश्नावली (HM/MDM इंचार्ज के लिए) जह**ाँपर मध्याइन भाजेन स्कूल में नहीं पकआाजवााबाङक स्कूल क**ोपहुँचँ आाजवााह**ै**

		1	
1.	इस स्कूल में कौन सी संस्था 2011-12 में मध्यव्हन भोजन पका कर देती वठी?		
	(नाम) (य य र व इंग्रेब ी में लिस स रह है ते तो कहा य ज व इंग्रेब क्षरों में सफ वई स बेलिस सें [])		
2.	किस समय खाना स् कूल में पहुँचै आाजा ाध ी?	7:00 - 7:30am 7.30am -8:00am 8.00-8.30am 8.30am-9:00am 9:00-9:30pm 9.30-10:00pm 10:00-10:30am 10.30 - 11:00am	 ☐ 11:00-11.30am ☐ 11.30-12:00pm ☐ 12:00:12.30pm ☐ 12.30-1:00pm ☐ 1:00-1:30pm ☐ 1.30-2:00pm
3.	क्या मध्य ्र नभोजन हमेशा मु ते ूके हिसाब से दिय ाजवााय ा?	ि हाँ ○ नहीं	
	(यगर बन आ "कथ कैक भ भी" हते, त में "महीं "पर विन्ह तम अप)		
4.	क्य ा मध्याव्यन भोजन बांटने से पहले आप या अन्य शिक्षक हमक्केशाउसे चखते थे है (अगर इमक्रेशान इति श्रेण इति किन्ह तम आ श्री अगर च व व्यव कम श्री कम श्री इश्री त श्री न इति गर जिन्ह तम आ क्री	ि हाँ 🔾 नहीं	
5.	क्या 2011-12 में भाजेमन की मध्याधासभी बच्चों के लिए हमक्षेष्णपर्यक्त हओ था थे? (अगर इमक्षेशन इति श्रेण इति में किन्द्र तम आई अगर चन अप कम श्रीकम श्रीहर्ण, तने न इति पर जिन्द्र तम आई)	ं हाँ ं नहीं	
6.	क्या आपने 2011-12 में कभ ी खाना वापिस किया था?	ि हाँ ○ नहीं	
7.	अगर हां, तो ऐसा 2011-12 में कितन ैब ल हुआ थ ा? (यदि नहीं हुआ तो "लागू नहीं" पर चिन्ह लगाएं)		
8.	यदि हाँ, तो ऐसे क्यों हुआ थ ी (अगर ऐसा नहीं हुआ तो "लागू नहीं" पर चिन्ह लगाएं ब्रित न बेत आ हुई उन सभ वै पर ब्रिन्ह तम अ ब्रे/)	 खाना खराब हो गया था खाना कम पका हुआ था खाना स्वादहीन था खाना स्वादहीन ज्यआऽणमसआवे अन्य, स्पष्ट करॅं 	তো খতা
9.	क्या आपने 2011-12 में खाने की गध्धव त्त ा या मात्रा के बारे में शिकायत की ध ी	् ल ानू हों	
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		 नहीं
10.	यदि हां, तो आपने किससे शिकायत की थी?	िस±थ ाद्वारा च ल ाए जा रहे कंद्रीय रसोइघर
	(भिवन जेत आ हुहैं उन सभ ीपर जिन्ह तम अप वंसपर जिस्क अप व नहीं की व वी "त आ हु नहीं" पर जिन्ह तम अप है)	 संस्था का जिला / राज्य मृख्यवाय संकुत समन्वयक से प्रखंड अधिकारियों से जिला अधिकारियों से पंचायत विद्यालय प्रबर्धन समिति / विद्यालय शिक्षा समिति अन्य, स्पष्ट करें

मध्याहन भोजनः साधारण प्रश्नावली

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	3.1.3	(अगर नहीं हजे वेत आ ज़ ही पर जिन्ह तम आ) vxj gk; rlsD, k cltsZi j 2012-13 dh l pouk gS (अगर नहीं हजे वे च आ ज़ ही 'पर जिन्ह तम अ)	0	gki	0	ugha 🔾 y kwugha
	3.2.1	ft ruscPokadksMDM fey jgkgSD k mls n'kkZisdkdksZcksZgS	0	gki	0	ugha
	3.2.2	D) kcHsvzl kovZfud LFHku ij g\$ (अगर नहीं है जे ते 'त अग्ल ही' पर जिन्ह तम जर्	0	gki	0	ughar⊃ykxwugh
	3.2.3	D)kckkv1j ml fnurd dhl paukgS (अगर नहीं होते वे जातून हीं पर बिन्ह त गयः)	0	gki	0	ugha⇔ ykxwugh

IV. स्कूल esjiks2dhifop/kk

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4.3		ः स्कूल ea स्थित jl ka 🔀 🗀
	पर रखाज जा	, ,
	है	◯ स्कलू eadghaऔर (t B\$d{kk]
	(<i>VXj</i> स्कृ _{र्} ल	vkfQl;kcjkenk[vkfn)
	eaughagStks	O ef[k,k@ प्रधलाक े?kjea
	di;k	Of Kild @HM@ il KaZsdk?ki
	i/kukpk,Z@	Ojkku की दक्ज @kaesımfprnj
	INTUIS	dhndku
	i Wafd dgkj	ं v U d kb, स्पष्ट करें
	<i>9</i> \$	○ V ♀ a re , स्पष्ट कर

V. बुग्रिय**्द**ीसुविध**ों**

5.1.1	D,kfo MHeZlea⊋fy,'MpSky;gdS	○ gk	O ugta	
5.1.2	D,kmlijrkykyxkogukoj6 (<i>vxj uojago\$keoliq,k*Yykxwaoj*ij liplojyxk</i> ,a	○ gk	○ ugta	y kwagta
5.1.3	D,kog bluely को yk,d glS (D)ko/Pebluely djjgegSअगर तक्षत्रत्व स्वेग कि rhedig k *Yhawag** ij polgiyxkya	⊖ gk	○ ugta	O y krvogta
5.2.1	D,kyMed;kedsfy,vyxls'kkplky;g16 (4年 fol/ httl://leonのfy,'ktplky; 刊行 gSrksolic;k**ykkwwgt**ij fold;yxk;a	○ gk	○ ugha	○ y kwugta
5.2.2	D,kmlijrkykyxkgnąkg6 (<i>vxj 'llęGky; ugłangS leolic;k *Yykwacjf*ij foldjyxk,a</i>	○ gk	○ ugta	O y kxwogla
5.2.3	D,kog blreky dsyk,d g6 (D)k त इकियकं blreky dj रहती g\$5; vxj 'kkply; uglang's बत क्व बत ग ब हुआ ह ै त वे oliq k "Ybrwngf" i ji polig yxk,aa	○ gk	O ugta	○ y kwugta
5.3.1	D, kस्कूल eaihusको ikuh को fy, dhazogania ; kuy gl6 (vxjudagoshadic, k*yhkwad**ij foloj yxk;)a	○ gk	○ ugta	
5.3.2	;fngkjrksD)kआपmldkikuhihldrsgks <i>(vxjdksZgMa;kuy uglagSksdig,k*Yykwagf*ijfplgj</i> <i>yxkşa</i>	○ gk	O ugta	○ y kxwogta
5.3.3	vxjgMia;kuy ughagS'midkikuhनहीं ihldrsrksD,kvkiusihusdsikuhdhvU,सक्विश्वात[आर्की (<i>vxj</i> gMalE;kuygS'nhdkikuhihldrsp*rksdör,k**Vkwagf**ijfplg/yxk)a	○ gli	○ ugha	○ y kwogta

टिप्पणी			

समितिहां **१७** □ :□ □ ?**२४**४\$

24 व हो के के के में दि में समय भ रियहे

भ⁄ग −3

रसोइये के लिये प्रश्नावली (रसोइये के लिए प्रश्न; अगर रसर्ज्य्या मौजूद न हो तो मुख्य अध्यापक से पूछे)

प्रतिवादी: ः रसर्जे्याः सहजाकः ः मुख्यः अयापक

निर्देश : अगर एक से ज्यादा रसोइये /सहायक हो तो किसी एक को चुनें ।

1.	आप खनाः। बिनाः बिनाः बिनाः करते हैं ?	5:00-5:30 am	9:00-9:30 am
	G	○5:30-6:00am	9:30-10.00 am
		○ 6:00-6:30 am	○ 10.00-10:30 am
		○ 6:30-7:00am	○ 10.30-11.00 am
		○ 7:00-7:30 am	
		7:30-8:00 am	
		8:00-8:30 am	
		○ 8:30-9:00 am	🔾 12:30 केब द
2.	खाना बनाने के लिए कौन से ईंधन का उपयोग होता है?	🔾 धुआं रहित चूल्हा	
		🔾 लकड़ी	
	(ज ते त ा हुहैं उन सभ ीपर जिन्ह तग ाए)	ं गोबर/उपला/गोयठा	
		ि मिट्टी का तेल	
		्र गैस	
		🔾 अन्य, बताऐं	
3.	क्या स्कूल में खाना पकाने के लिए पर्याक्ष बर्तन हैं?	ि हाँ ा नहीं	
4.	क्या स्कूल में खाना परोसने के लिए पर्याप्त बर्तन हैं? (जैसे कड़छी ; प्लेट	○ हाँ ○नहीं	
	आदि)		
5.	क्या स्कूल में अनाज व दूसरी स ा मग्र ी भरकर रखने के लिए पर्याप्त बर्तन हैं?	🔾 हाँ 🔾 नहीं	
6.	थालियों के लिए का क्या इंतजाम है?	🔾 प्लेटं व दूसरी चीजें	ं स्कूल से दी जाती हैं?
		ि प्लेटें व दूसरी चीजें	ंघर से लाते हैं?
	(ब ो त ा ूहैं उन सभ ीपर जिन्ह त ग ाए)	🔾 बच्चे खुद जुगाड क	oरते हैं (जैसे कापी में से पेज फाड़ते हैं
			मिल-बांट कर लेते हैं
		अन्य, स्पष्ट करें	
		,	
ı I			

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7.	रसर्जेयेको हर महीने हुना में कितन्। वेतन आलतः हैं?		
/.	रसञ्चयक्या हर मधान हजा म ।कातन्। प्रतान । असाति । हङ	₹	*******
8.	रसोइये को वेतन कब-कब मिलता है?	हर महीने	🔾 हर ७ महीने में
		○ हर 2-3 महीने में	🔾 साल में एक बार
9.	रसद्धेयकेेबिछलावेन कब क्षिलाशा?	//20	
	(उस की श्रि (दिनांक/महीना/ वर्ष) कें रूप में श्रि सें)	,,	
10.	क्या रस ्डे य ाको 2011-12 में कोई ट्रेनिंग दी गई थ ी	ि हां ○ नहीं	
11.	अगर हां, तो कुल कितने दिन केंजेशिए?		ः ल ा लूहीं
	(यगर दुवेरेंग न हीं कि त की त के "त का दूत हीं" पर कि न्ह तम वर्ष)		
12.	सहायक को हर महीने हुआ में कितना वेतन आलताहुँ?		
	(वयर सहत्मक नहीं हते ते तता तुनहीं पर विन्ह तय तप्	₹	ः ल ा लूहीं
13.	सहायक को वेतन कब-कब मिलता है?	🔾 हर महीने	🔾 हर 6 महीने में
		ं हर 2−3 महीने में	🔾 साल में एक बार
	(यगर सहन्मक नहीं हने ने सामा दून हीं पर निन्ह समाम)		
14.	सहायक को बिछला में तेन कब बिलाया?		
		//20	🔾 लाजूहीं
	(उस की विक्रि (दिनांक/महीना/ वर्ष) को रूप में विसे अगर सहआ क नहीं हवी वै त आ हू नहीं गर विन्ह तम अर्थ])		
15.	क्या सहायक को 2011-12 में कोई ट्रेनिंग दी गई थ ी		
	. ,	ि हां ा नहीं ल ा	्राहीं
	(यगर सहामक नहीं होने ने ताना तुन ही पर विन्ह तमान्)		
16.	अगर हां, तो कुल कितने दिन कोंबिए?		्र च च नतीं
	(बगर ख़र्नेग नहीं भिवधी/ बहुआ के नहीं हुने थे 'सम्बाह्म ही'" पर भिन्ह तगम भे)		ं लग्नजूहीं

स्कूल से निकलने से पहले अंतिम में भरें

		*
		सर्वे अण की तारीख
	भेंट1	भेट 2
		अगर दूसरी भेंट न हो तो "लागू नहीं" पर क्रिन्ह लग्जर्
	2.1.1. तिथि: (तिथि/महीना/साल)	(66-4)
		2.2.1. तिथि: (तिथि/महीना/साल)
	2.1.2 भेंट का समयः□ □ :□ □ (24 घंटे के फॉरमेंट में)	2.2.2 भेंट का समय: ☐ ☐ ☐ (24 घंटे के फॉरमेंट में)
	2.1.3 क्या पहली भेंट के दौरान मध्य ान भन्नान दिया गया था?	2.2.3 क्या दूसरी भेंट के दौरान मध्य ा स्न भोजन दिया गया था?
	्र हां ् नहीं	○ हां
2. भेंट के दिन मध्याद्भन भोजन क्यों नहीं दिया	🔾 मध्यक्षन भोजन स्कूल में कभी नहीं दिया जाळाटा 🔷 लागू नहीं	ं मध्य ा हन भोजन स्कूल में कभी नहीं दिया जाता । लागू नहीं
गया ?	◯ NGO ने खाना नहीं दिया था	NGO ने खाना नहीं दिया था
(यह सबक्ष HM/MDM-इंग्रेज स्थाई)	अनाज पर्याप्त नहीं था	अनाज पर्याप्त नहीं था
चितन केव कला तथा हुतो, उन सम वैगर जिन्ह	सिब्जयां, दालें, ईंधन पर्याप्त नहीं था	🔾 सिब्जयां, दालें, ईंधन पर्याप्त नहीं था
_	रसोईया नहीं आयावथा	रसोईया नहीं आयागा
तग्रम्)	मध्यअस्म भोजन जिन शिक्षक के प्रभार में है, वहअनुपस्थित थें	🔾 मध्य ा न भोजन जिन शिक्षक को प्रभार में हैं, वह अनुपस्थित थ े
	सरकार स ेखाना बनाने की राशि (परिवर्तन लागत कठापैसा)नहीं आय ाह ै	ि सरकार सुदेखाना बनाने की राशि (परिवर्तन लागत कठा पैसा) नहीं आय ाह ै
	बच्चे नहीं खाते/पसंद नहीं करते	🔾 बच्चे नहीं खाते/पसंद नहीं करते
	ं बच्चों की उपक्षिथित कम थ ी	ब बच्चों की उपि टियित कम थ ी
	अन्य, स्पष्ट करं:	○ अन्य, स्पष्ट करें:
3. क्याकिसारीअध्यातक नवेभञ्जान खाता धारी	्रह ं नहीं पत⊙महीं	ि ह ं जही
4. जनकन्नीभरनेकेनेनए आपनेकेने-	ं पञा बकु	ं पञ्च बक्रु
क्रीसेदस्तवांब देखें?	िस्टकॉ रिज स्टर	ि स्टऑं रिज स्टर
(च तेत आ दुईँ उन सब पर छिन्ह त म त्यू)	मध्याहन भोजन रिक्लस्टर	मध्याहन भोजन रिक्लस्टर
	ं उपि रंथित क ांकिस्टर	ं उपिक्षि ति क ार बिस्टर
	ं उपय ेश त⊙ाप्रम ा पत्र	○ उपय ंभि त⇔प्रम ा पत्र
	ः अन्य, स्पष्ट करें:	अन्य, स्पष्ट करें:
5. सम _{्रीकी} क _{्रसम्} य	🔲 🔲 🗀 घंटे (24 घंटे के फॉरमेंट में)	🔲 🔲 🖫 घंटे (24 घंट के फॉरमेंट में)

दिन के अंत में, **यह भ**ा निरीक्षण और रजिस्टर के आधार पर भरें

_			
1.	क्या खाना दिन के म _ी ू के अनु स ा बना	🔾 हाँ 🔾	नहीं
	था? <i>(नि रिक्षण करें)</i>		
2.	कितने बच्चों ने मध्याहन भोजन खाया	आज	कल
	(मध्याहन भोजन रजिस्टर सं)		

3.	क्या उपस्थिति रजिस्टर व मध्याहन भोजन रजिस्टर में	
	अन्तर है (दोनों रजिस्टर की तुलना करें)	
	आज	कल
	ि हाँ	ि हाँ
	ा हीं	ा नहीं

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