

# Himachal Pradesh PAISA District Study



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## KANGRA

*Rural*

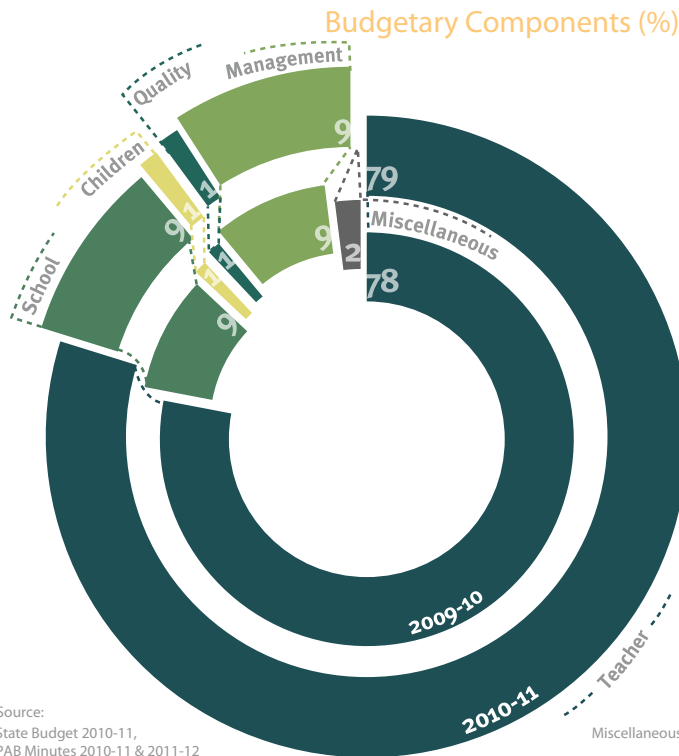
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- ▶ How does Himachal Pradesh Prioritize its Education Resources? ◀
  - ▶ How does Kangra Prioritize its Education Resources? ◀
  - ▶ When do SSA Funds Flow to Kangra's Schools (2009/10)? ◀
  - ▶ When do SSA Funds Flow to Kangra's Schools (2010/11)? ◀
    - ▶ When does Kangra Spend its SSA Money (2009/10)? ◀
    - ▶ When does Kangra Spend its SSA Money (2010/11)? ◀
- ▶ How do Himachal Pradesh's Schools Perform on RTE Infrastructure Indicators (State and District)? ◀
  - ▶ How are Kangra's Schools Governed? ◀



# How does Himachal Pradesh prioritize its education resources? What are the Outputs and Outcomes?

FIGURE 1.1



## More on Himachal Pradesh's budget

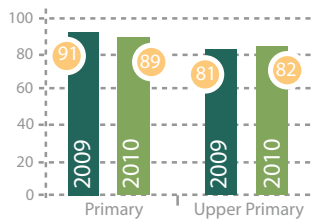
Himachal Pradesh's (HP) elementary education budget increased by 18% between 2009-10 and 2010-11, from Rs. 1,485.8 crore to Rs. 1,752.7 crore. In 2009-10 (latest available estimates), the state allocation per child was Rs. 19,110.6, which is amongst the highest in the country. SSA contributed 13% of the total budget - 11.3% in 2009-10 and 14.4% in 2010-11.

Source: State Budget 2010-11, PAB Minutes 2010-11 & 2011-12

FIGURE 1.2

## Key Output Indicators

1.2.1 Net Enrolment Ratio (%)



Source 1.2.1 & 1.2.2: State Elementary Education Report Cards 2008-09 & 2009-10

FIGURE 1.4 Child Enrolment and Attendance (%)

	Primary		Upper Primary	
	2009	2010	2009	2010
Enrolled Children Present (average)	90	90	90	89
Schools with Less than 50% Enrolled Children Present	01	02	0	02
Schools with 75% or more Enrolled Children Present	92	93	91	94

Source: ASER 2009, ASER 2010

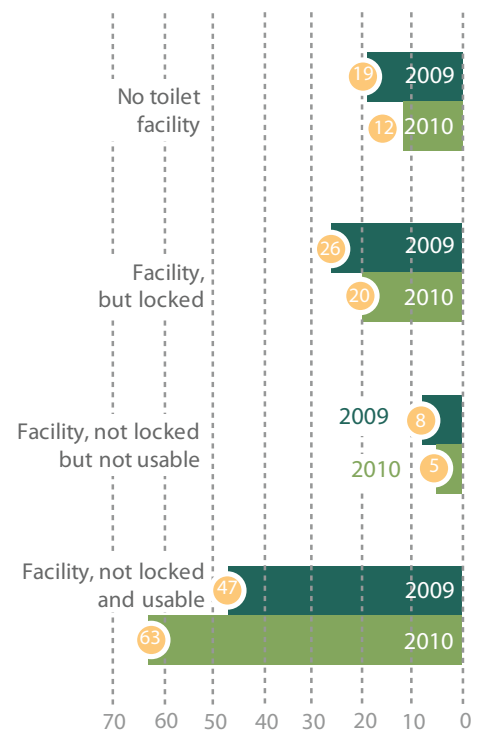


1.2.2 Other Indicators

	2009	2010
Pupil Teacher Ratio (elementary)	17	16
Student Classroom Ratio (elementary)	15	15
Drop-Out Rate (primary)	2	2.8

FIGURE 1.3

## Toilet Facilities in School (%)



Source: ASER 2009, ASER 2010, PAISA 2010

FIGURE 1.5 Learning Levels (%)

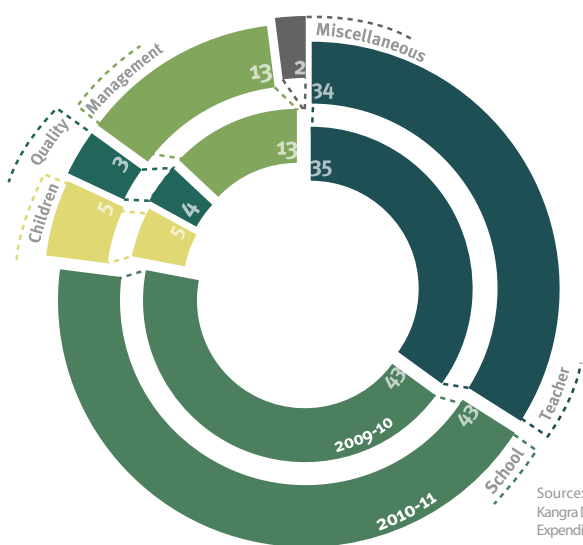
	2009	2010
Students in Std 3-5 who can read Std I text or more	81.6	82.4
Students in Std 3-5 who can do subtraction or more	77.5	81.8

Source: ASER 2009, ASER 2010

# How does Kangra Prioritize its Education Resources? What are the Outputs and Outcomes?

FIGURE 2.1

## Budgetary Components, SSA (%)



Source: Kangra District Monthly Expenditure Statement 2009-10 & 2010-11  
Miscellaneous for 2009 is 0%

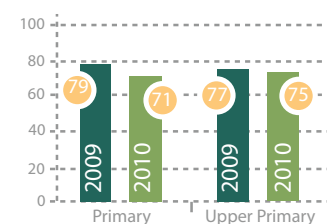
### More on Kangra's budget

In 2010-11, Kangra's total elementary education budget stood at Rs. 302.2 crore. Investment per child amounted to Rs. 19,573.9.

FIGURE 2.2

## Key Output Indicators

### 2.2.1 Net Enrolment Ratio (%)



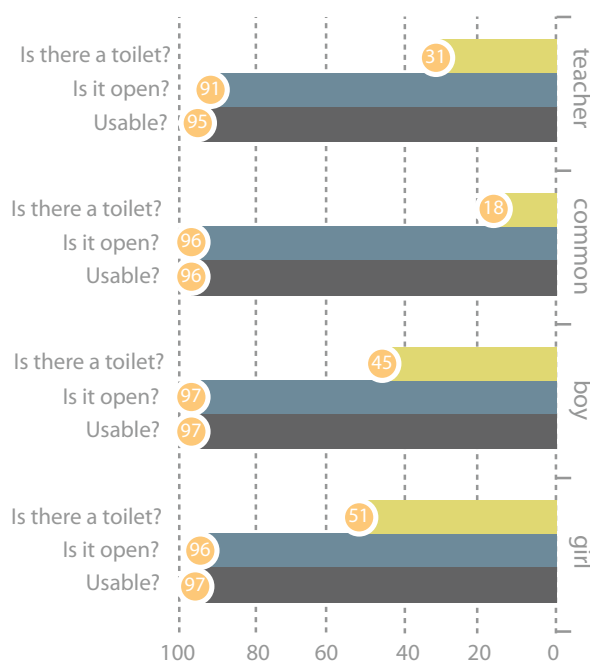
### 2.2.2 Other Indicators

	2009	2010
Pupil Teacher Ratio (elementary)	16	15
Student Classroom Ratio (elementary)	15	14
Drop-Out Rate (primary)	4.4	6.4

Source: 2.2.1 & 2.2.2: District Elementary Education Report Cards 2008-09 & 2009-10

FIGURE 2.3

## Toilet Facilities in Schools (%)



Source: PAISA Survey 2011

FIGURE 2.4

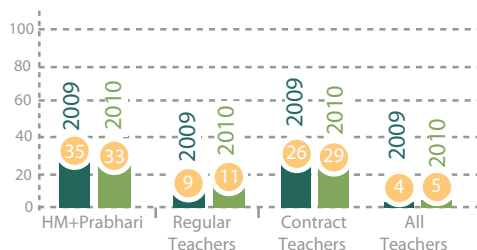
## Days of Training Received

Types of Teachers	2009	2010
HM + Prabhari	13.0	12.4
Regular Teachers	29.1	30.4
Contract Teachers	14.1	14.6
Total	34.9	35.5

HM = Headmaster,  
Source: PAISA Survey 2011

FIGURE 2.5

## Teachers Who Did Not Receive Training (%)



HM = Headmaster,  
Source: PAISA Survey 2011

FIGURE 2.6

## Teacher Presence (%)

Teacher Type	% Present
HM	82
Prabhari	82
Regular Teachers	81
Contract Teachers	91
All	82

HM = Headmaster,  
Source: PAISA Survey 2011

FIGURE 2.7

## Children Enrolment and Attendance (%)

School	No. of Schools	Enrolment (%)	Attendance Rate (%)
Std. 1-5	99	33.8	30
Std. 6-8	19	50.0	44
All	141	45.0	39

Source: PAISA Survey 2011

FIGURE 2.8

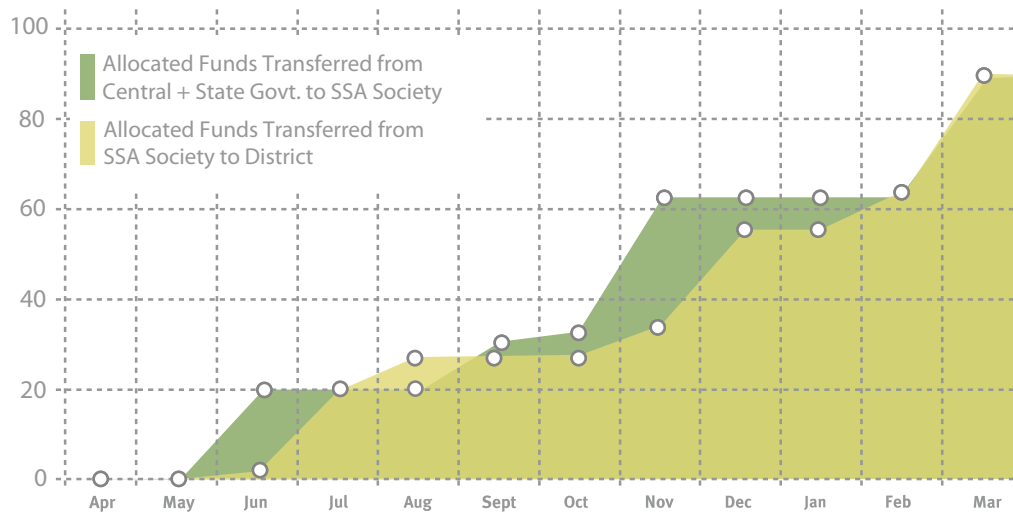
## Learning Levels (%)

	2009 (%)	2010 (%)
Students in Std 3-5 who can read Std I text or more	79.8	84.6
Students in Std 3-5 who can do subtraction or more	79.1	81.0

Source: ASER 2009, ASER 2010

# When do SSA Funds Flow to Kangra's Schools (2009/10) ?

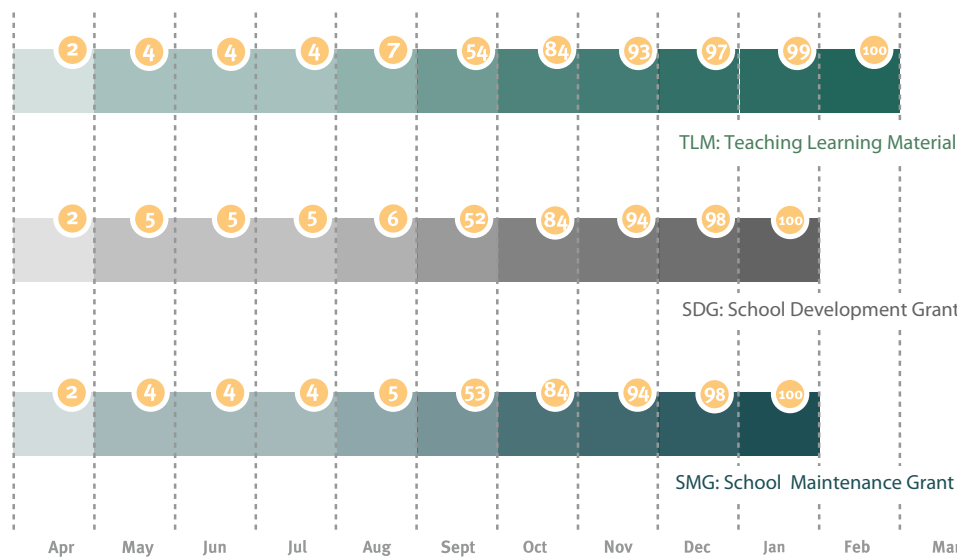
FIGURE 3.1  
Monthly Fund Flows to SSA Society and Kangra District (Cumulative %)



The SSA Society received 84% of its allocation. GOI released 78% of its total share and the State Government released 96% of its share. Kangra received 90% of its allocation.

Source: Kangra Monthly Expenditure Report 2009, RTI filed by Accountability Initiative for Central and State Govt. Releases for 2009-10

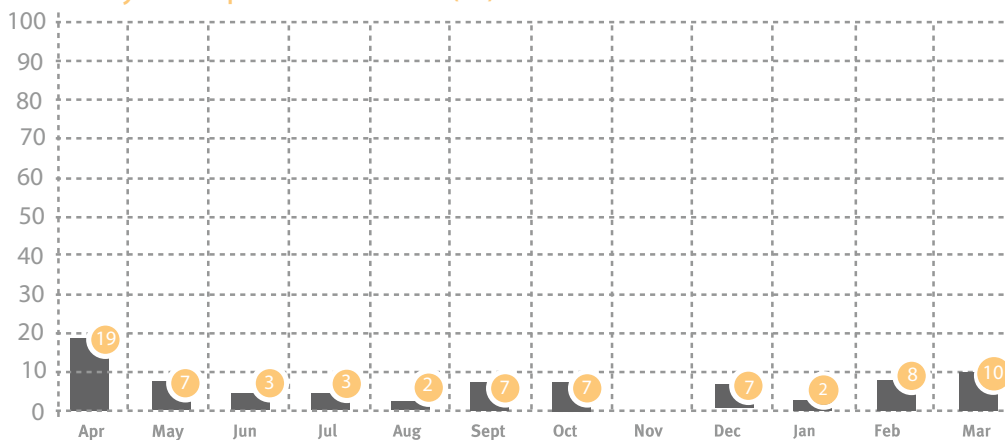
FIGURE 3.2  
Schools that Reported Receipt of Grants (Cumulative %)



94% schools received the three SSA grants. 95.7% received TLM grant; 91.4% received SDG grant and 95% received the SMG grant.

Source: PAISA Survey 2011

FIGURE 3.3  
Monthly Receipt of Uniforms (%)



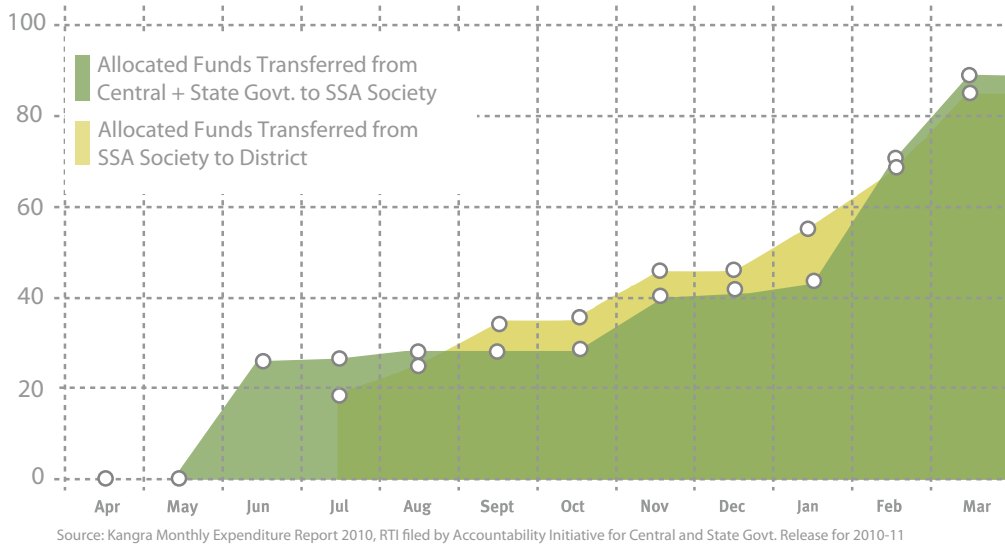
Children receive various annual entitlements such as uniforms, textbooks and scholarships. 25% schools received uniforms for 2009-10 in 2010-11. 96% schools received their textbook entitlement in April. 37% schools received their scholarship entitlement by November.

Source: PAISA Survey 2011

# When do SSA Funds Flow to Kangra's Schools (2010/11)?

FIGURE 4.1

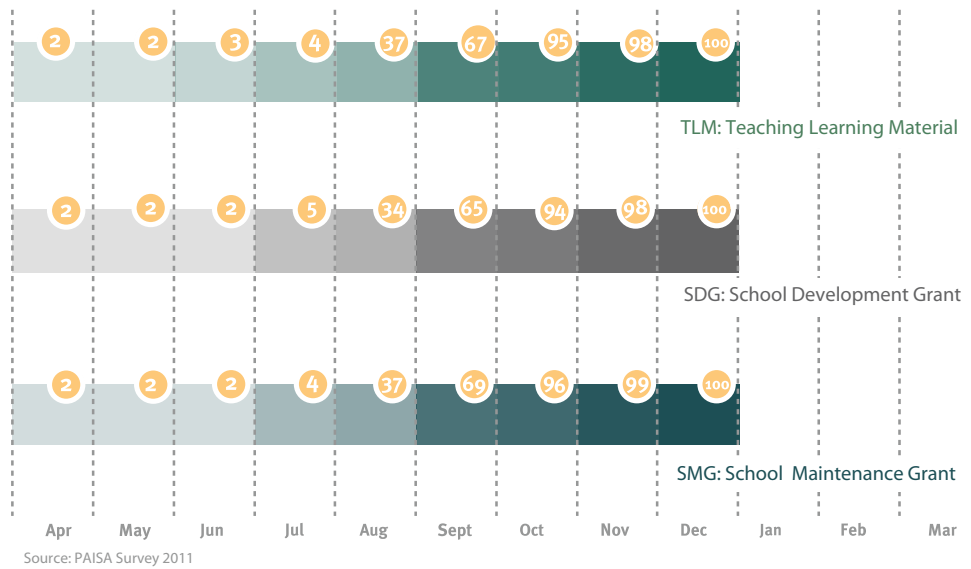
## Monthly Fund Flows to SSA Society and Kangra District (Cumulative %)



Overall, fund flows to the SSA society improved in 2010-11 and the society received 88% of its total allocation. GOI increased its release to 83% of its total share and the State Government released 96% of its share. Kangra received a significantly lower 84% of its allocation.

FIGURE 4.2

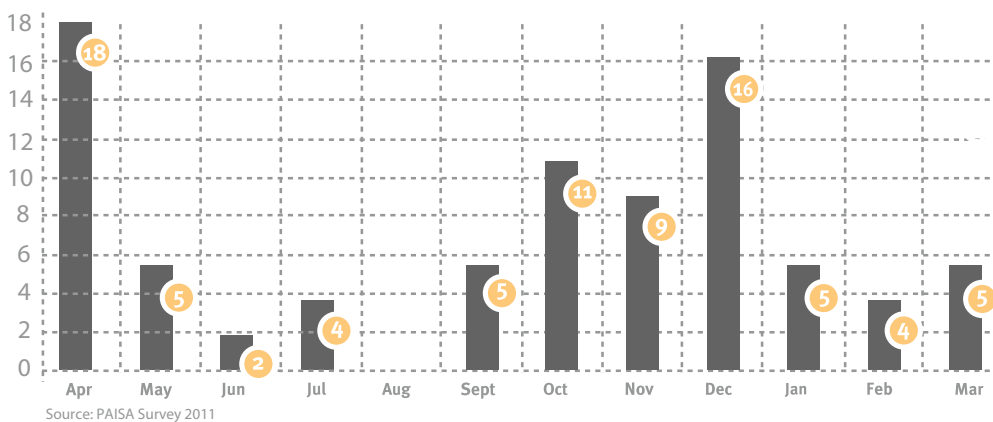
## Schools that Reported Receipt of Grants (Cumulative %)



Fund flows to schools improved in 2010-11. 95% schools reported receiving the three grants by October 2010 compared with 85% in 2009-10.

FIGURE 4.3

## Monthly Receipt of Uniforms (%)

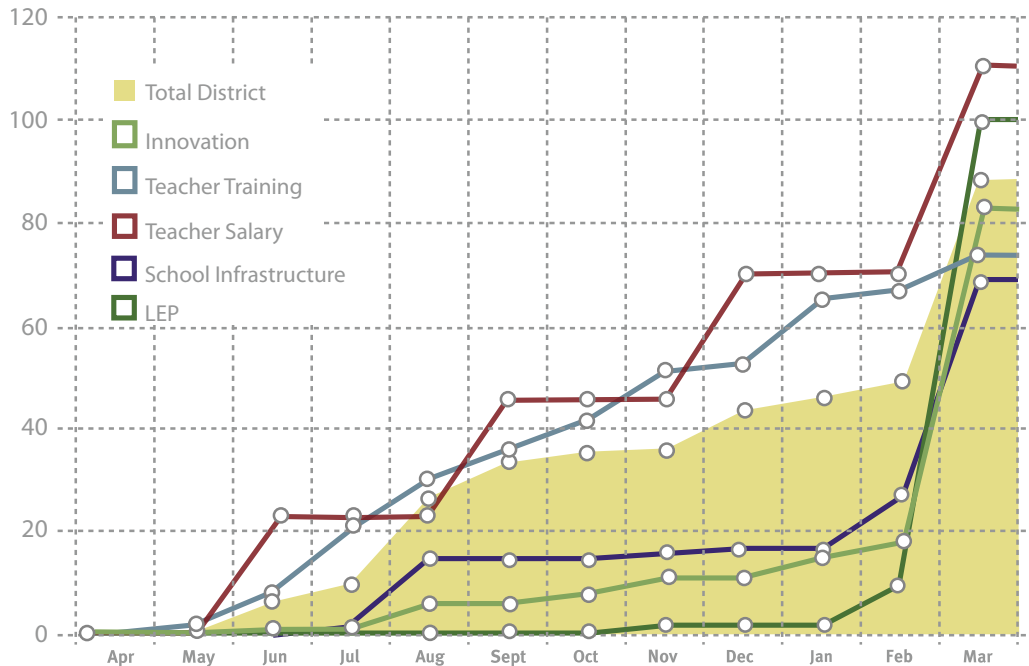


The flow of entitlement-related grants remained sporadic. 16.1% schools reported receiving uniforms for 2010-11 in 2011-12. 94.4% schools received their textbook entitlement in April. Fund flows for scholarship schemes improved and 58.8% schools received their scholarships by November.

# When does Kangra Spend its SSA Money (2009/10)?

FIGURE 5.1

## District Monthly Expenditure (Cumulative) (% Expenditure of Allocated Funds: District and Line Items)



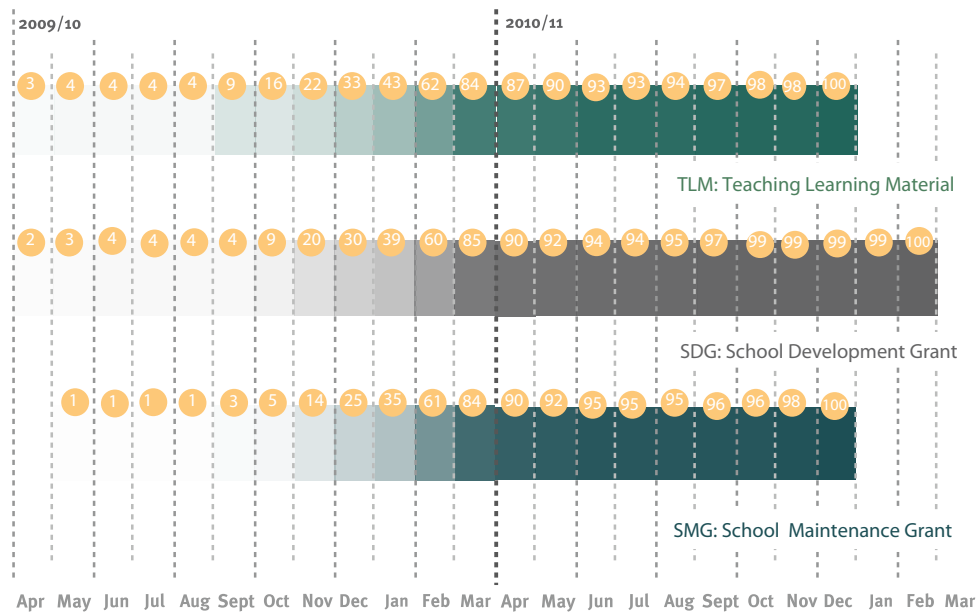
Kangra spent 88% of its SSA budget.

Expenditures on children were given low priority. No spending was incurred until March 2010 when 82% of allocated funds were spent. Expenditures on infrastructure funds were also delayed. 25% funds were spent by February. A further 44% funds were spent in March 2010.

Source: Kangra district Monthly Expenditure Statement 2009-10

FIGURE 5.2

## Schools that Initiated Expenditure (Cumulative %)



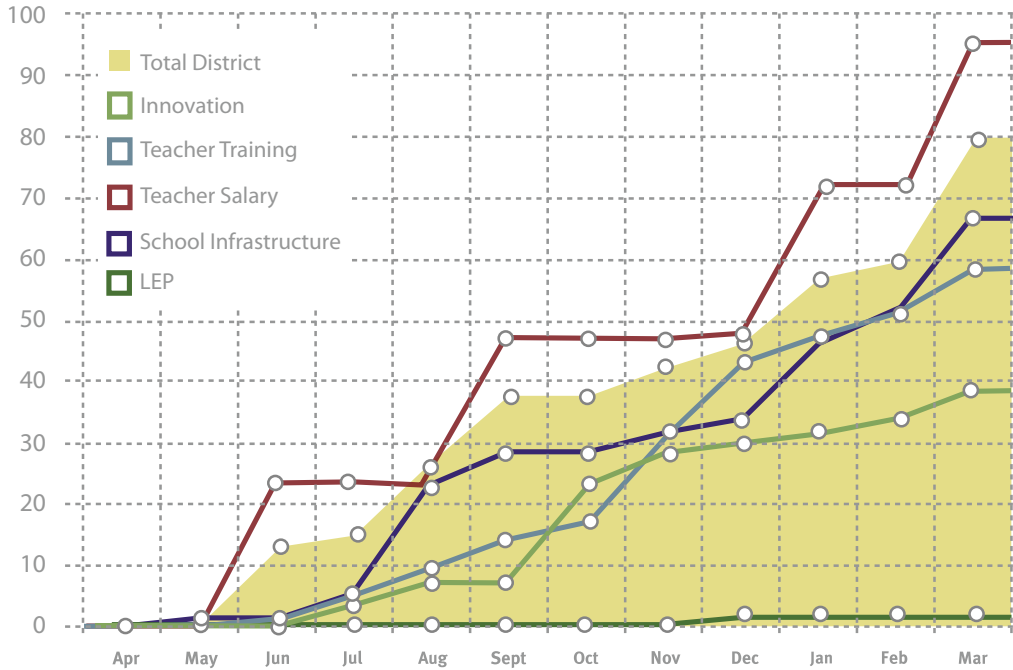
83.8% of schools that received the SSA grants had initiated expenditures. In total 77.7% of the grant amount was spent. There was a time lag of 129 days between the date of grant receipt and actual spending.

Source: PAISA Survey 2011

# When does Kangra Spend its SSA Money (2010-11)?

FIGURE 6.1

## District Monthly Expenditure (Cumulative) (% Expenditure of Allocated Funds: District and Line Items)



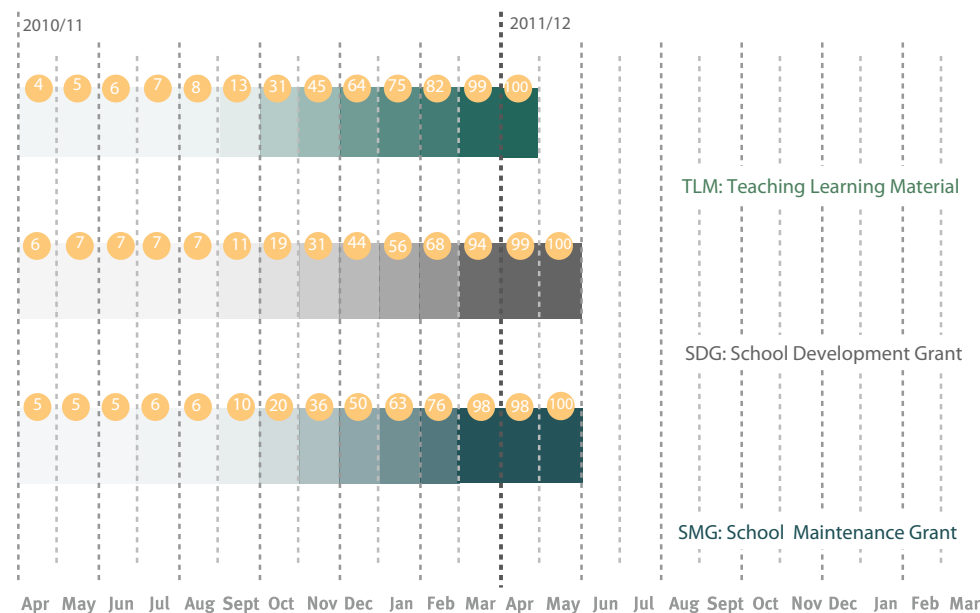
Source: Kangra District Monthly Expenditure Statement 2010-11

Between 2009-10 and 2010-11, Kangra's budget increased by 48%. In 2010-11 Kangra spent 80% of its budget.

Expenditures on teacher training and quality (innovation and LEP) were low: 59%, 38% and 1% of allocated funds, respectively.

FIGURE 6.2

## Schools that Initiated Expenditure (Cumulative %)



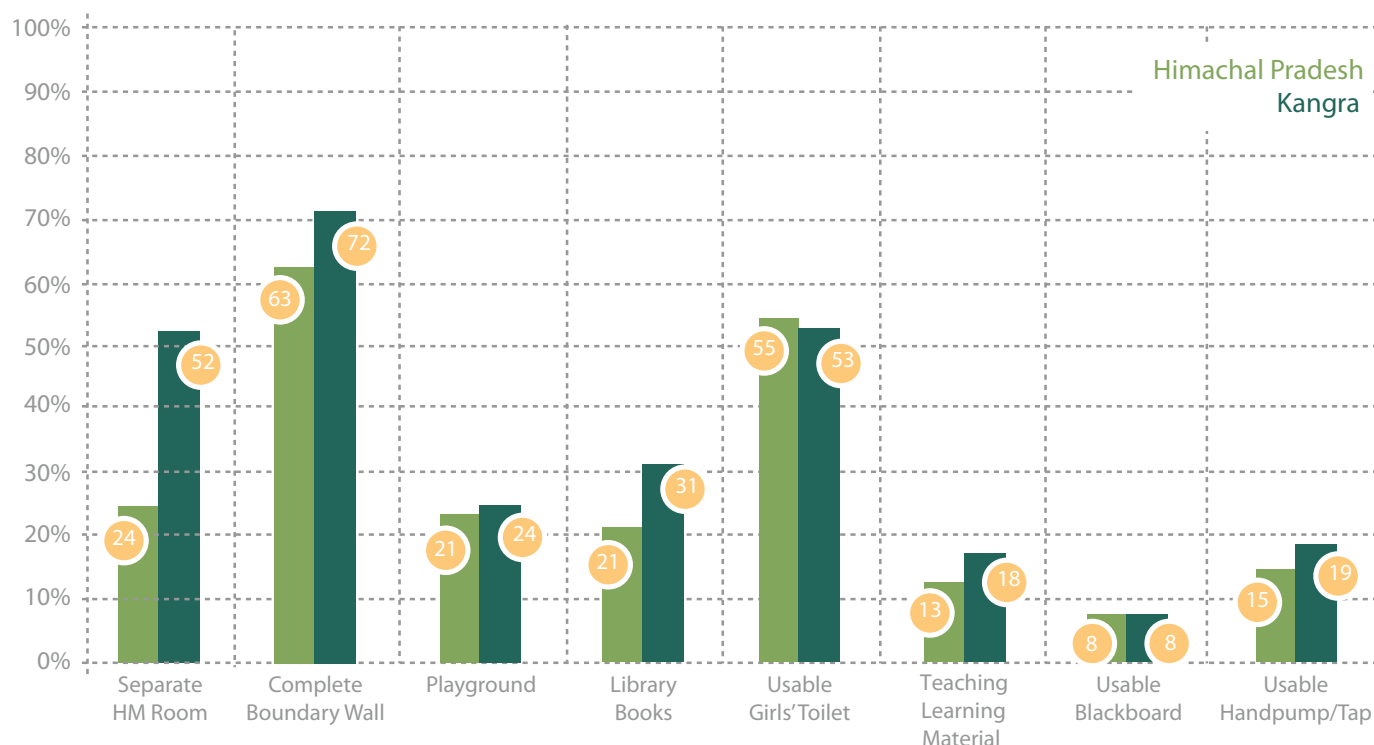
Source: PAISA Survey 2011

81.6% of schools that received the SSA grants had initiated expenditures. In total 71% of the grant amount was spent. There was a time lag of 109 days between the date of grant receipt and actual spending.

# How do Himachal Pradesh and Kangra Schools Perform on RTE indicators?

FIGURE 7.1

## Infrastructure Indicators (% schools reporting shortfall)



Source: ASER 2010, PAISA Survey 2011

FIGURE 7.2

## Other Indicators: Kangra

RTE Indicator	Shortfall (% Schools)
Schools (1-5) with HM (enrol.>150)	NA
Schools (6-8) with HM (enrol.>100)	NA
1 classroom per teacher (excl. HM)	21.3
1 classroom per teacher (incl. HM)	25.5

Source: PAISA Survey 2011

### *To what extent is Kangra meeting its RTE infrastructure needs?*

To meet the RTE shortfall, Kangra's infrastructure budget increased by 52.3% between 2009-10 and 2010-11. The bulk of this increase was for construction of separate girls' toilets which increased by 263.6%. Funds for additional classrooms increased by 137.7% and funds for boundary walls and major repairs increased by 248.2% and 527% respectively. PAISA survey results indicate that the pace of construction work in schools is slow. In 2010-11, 5.9% schools started building classrooms, 24.6% schools started toilet construction activities and 16.4% schools started boundary wall construction. Given the scale of the gap, much more activity needs to be undertaken if the district is to meet the RTE gap by 2013.



# How are Kangra's Schools Governed?

How are schools governed in Kangra?  
 How often do they interact with key government officials?  
 Who do they consider their chief problem solvers?  
 How much does the school engage with the community and the Panchayat?  
 How effectively have RTE's transparency provisions been implemented?

To answer these questions and gain insights into governance at the school, PAISA asked a range of governance questions at the school level.

FIGURE 8.1

## Meetings with Administration (%)

Frequency of Meetings	SMC	CRC	BRC
Fortnightly	NA	22.1	7.1
Monthly	80.9	49.3	30.5
Once in 2-3 Months	16.3	12.9	37.6
Once in 6 Months	2.8	2.1	1.4

Source: PAISA Survey 2011

FIGURE 8.2

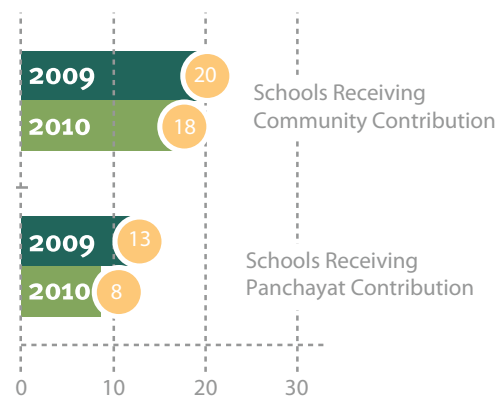
## Primary Problem Solving Office (%)

	Minor Repairs	Teacher Absenteeism	Late Grants
SMC	74.3	22.3	22.3
Cluster	12.9	51.8	32.4
Block	8.6	17.3	37.4
District	2.9	7.9	5.8

Source: PAISA Survey 2011

FIGURE 8.3

## Community and Panchayat Contribution (%)



Source: PAISA Survey 2011

FIGURE 8.4

## Forms of Community and Panchayat Contribution

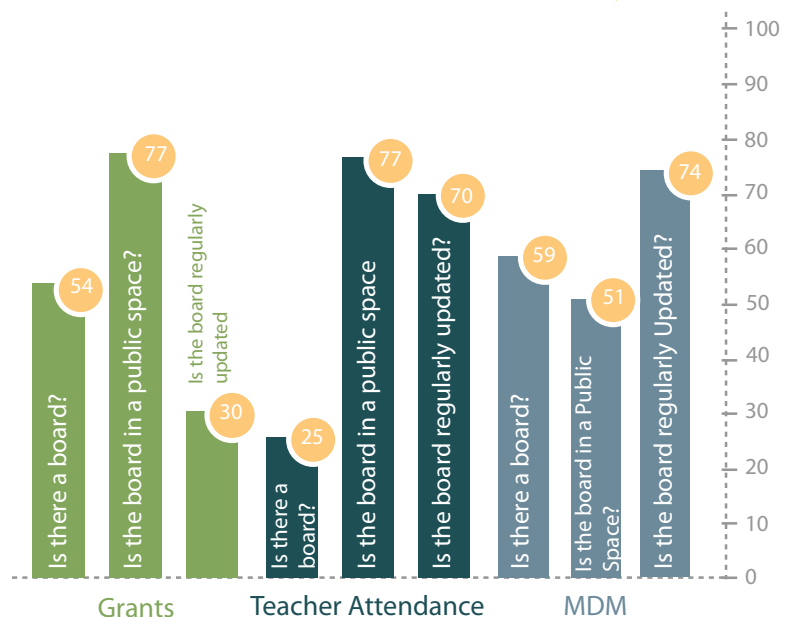
(No. of Schools)

Forms of Contribution	Forms of Community Contribution		Forms of Panchayat Contribution	
	2009	2010	2009	2010
Cash	9	6	2	0
Kind	13	8	4	1
Labour	2	3	10	7
Monitoring	9	11	8	3
Other	2	4	0	1

Source: PAISA Survey 2011

FIGURE 8.5

## Status of Transparency Boards (%)



Source: PAISA Survey 2011