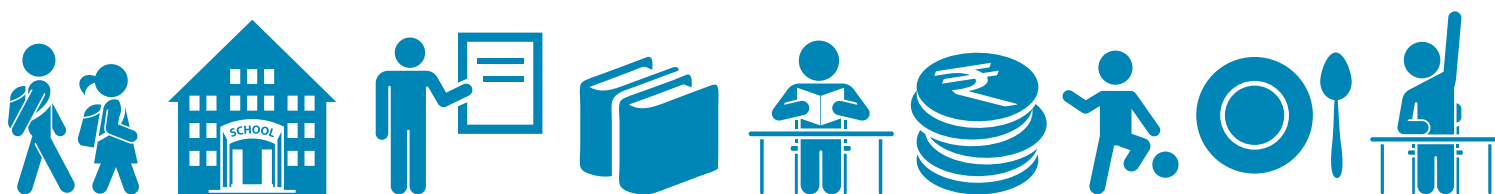


PAISA 2013

DISTRICT STUDIES: RURAL

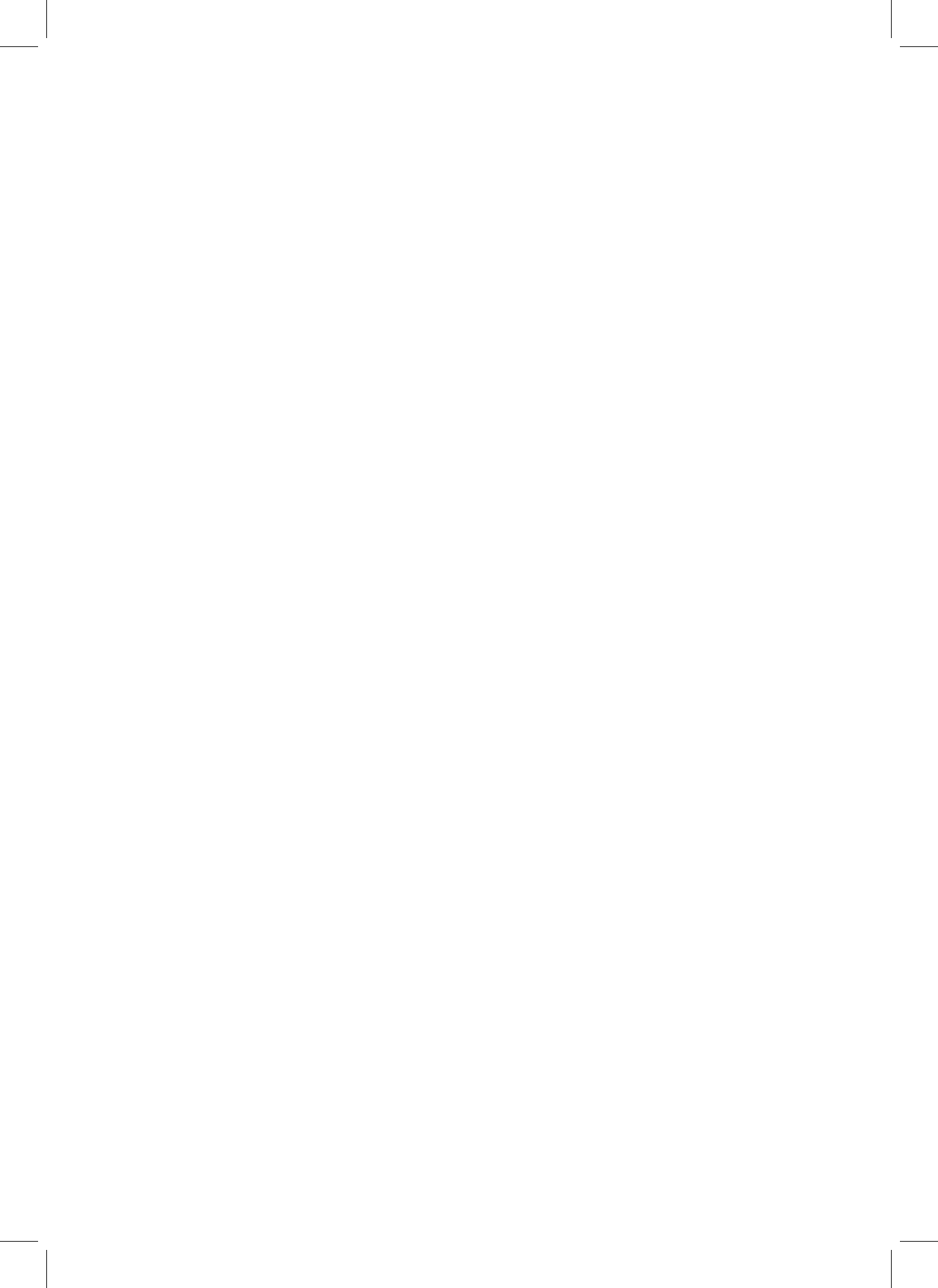
RAJASTHAN: JAIPUR & UDAIPUR



ACCOUNTABILITY INITIATIVE
research and innovation for governance accountability

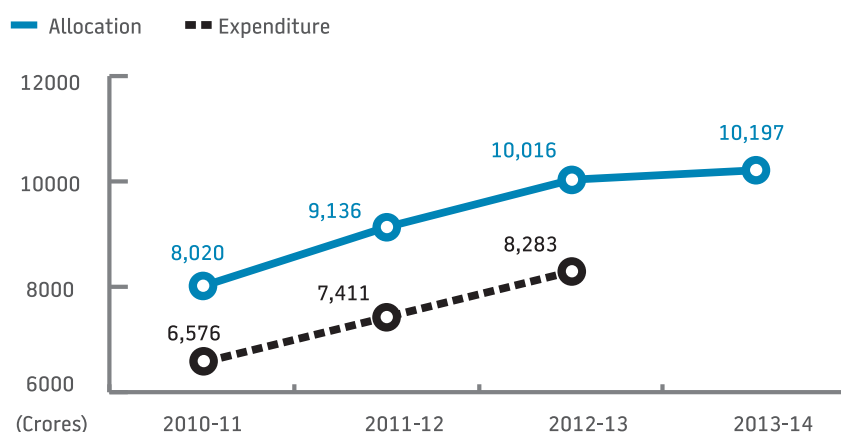
Accountability Initiative, Centre for Policy Research, Dharam Marg, Chanakyapuri, New Delhi 110021
w: www.accountabilityindia.in | f: www.facebook.com/accountabilityindia | t: @Acclnitiative





RAJASTHAN

1. STATE'S SPEND ON ELEMENTARY EDUCATION



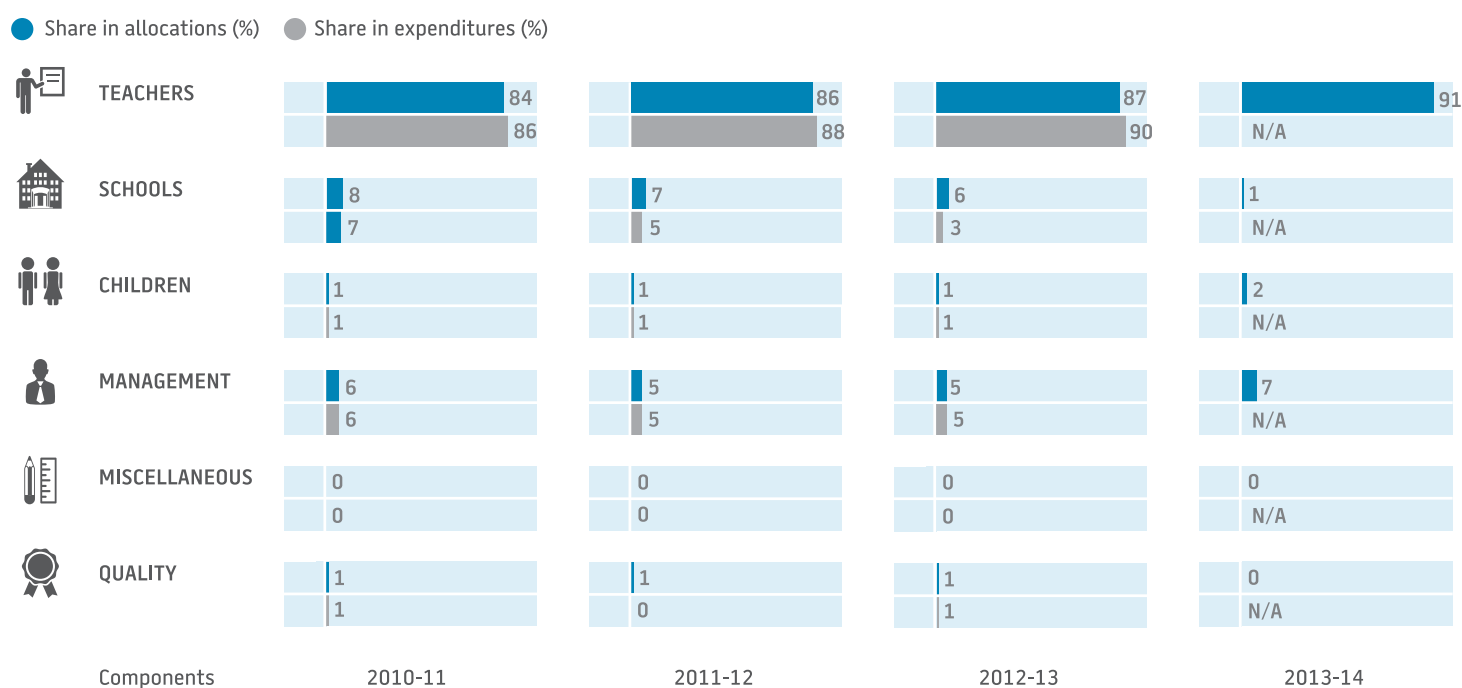
Source: Calculated from various state budget documents and SSA Annual Work Plan and Budget (AWP&B) documents. Expenditure is "actuals" for state budgets except 2012-13 which are revised estimates. For SSA, expenditure is taken from Monthly Progress Reports.

2. PER STUDENT PUBLIC VS. PRIVATE EXPENDITURE

	2010-11	2011-12	2012-13	2013-14
Per Student Public Allocation(₹)	11,289	12,767	14,689	14,954
Per Student Public Expenditure(₹)	10,432	11,576	13,500	-
Per Student Private Expenditure(₹)	-	4,872	-	-

Source: Private expenditure has been calculated using NSS 2007-08 data (adjusted for inflation). Data on number of children has been taken from DISE State Report Cards. **Note:** 2012-13 enrolment numbers are being used for 2013-14 per student allocations.

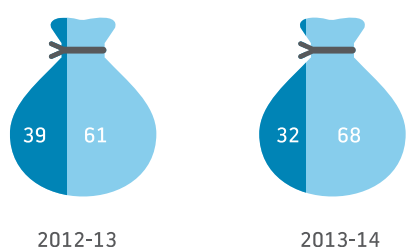
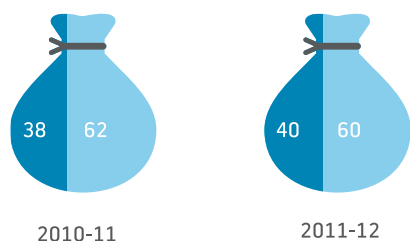
3. FUND PRIORITISATION



Source: Calculated from various state budget documents. For 2012-13 expenditures are revised estimates, rest are actuals. For SSA, State Monthly Progress Reports are used to get both approved allocations and expenditures. **Note:** Does not include KGBV and NPEGEL. Figures for 2013-14 are recommended allocations.

4. FUNDING SOURCES

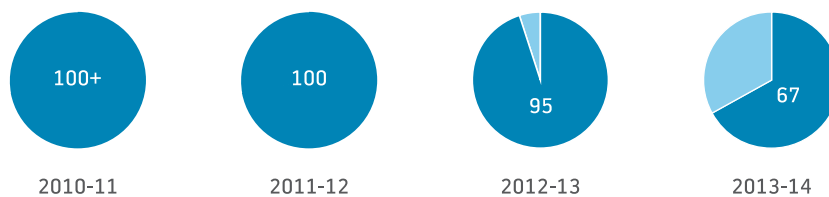
● SSA (%) ● GORJ (%)



5. SSA FUNDS RELEASE AND SPEND

5a. SSA FUNDS APPROVED OUT OF FUNDS PROPOSED (%)

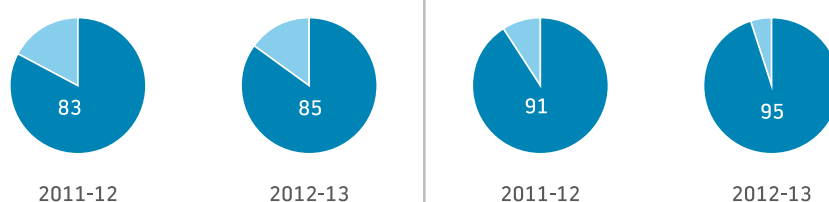
(%)



5b. SSA FUNDS SPENT OUT OF FUNDS ALLOCATED/AVAILABLE

SSA funds spent out of funds allocated (%)

SSA funds spent out of funds available (%)

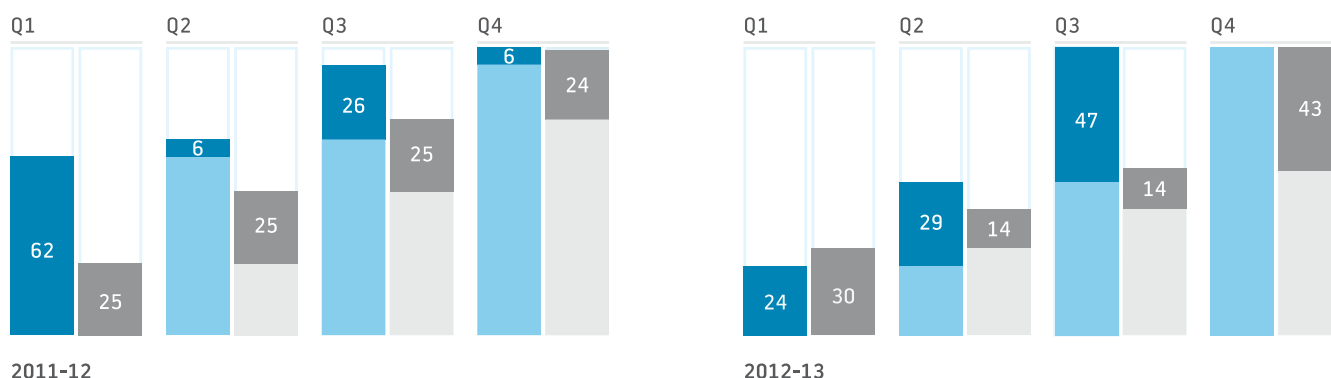
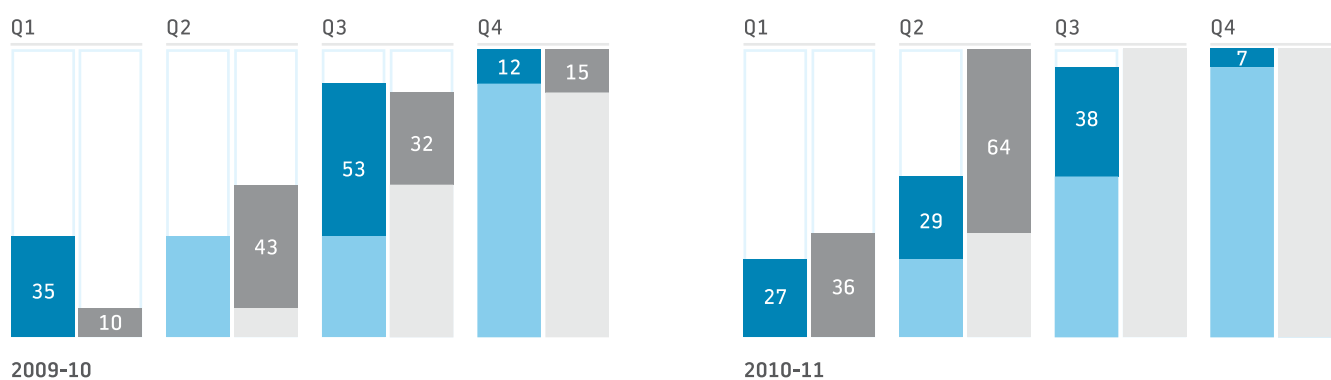


Note: State budget includes allocations for MDM. SSA includes allocations for NPEGEL and KGBV.

Source: Calculated from PAB minutes. Figures for 2013-14 are recommended figures out of proposed allocations. Note: Figures are taken from the SSA office. Includes NPEGEL and KGBV. Note: 115% SSA Funds were approved in 2010-11.

5c. TIMING OF SSA FUNDS RELEASED TO STATE IMPLEMENTATION SOCIETY

● GOI (%) ● GORJ (%)



Note: Does not include TFC grant Abbreviations: Q1 Quarter 1, Q2 Quarter 2, Q3 Quarter 3, Q4 Quarter 4.

JAIPUR

1. DISTRICT'S SPEND ON ELEMENTARY EDUCATION

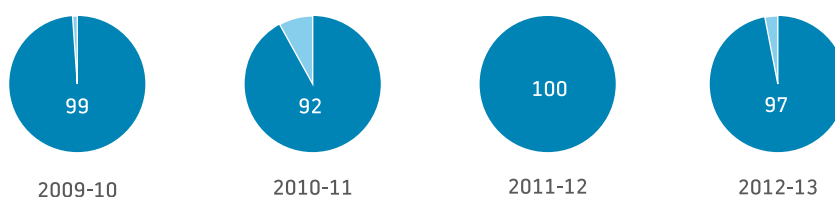
YEAR	SSA ALLOCATIONS (Crores)	ESTIMATED PER STUDENT EXPENDITURE
2009-10	118	8,323
2010-11	179	10,761
2011-12	194	12,896
2012-13	221	-
2013-14	191	-

Source: SSA allocations from PAB minutes. Next financial years PAB minutes are used to obtain most recent data for the current year. Total per student expenditure estimation includes KGBV and NPEGEL. Figures are taken from Monthly Expenditure Statements to obtain the latest expenditure figures.

2. SSA FUNDS RELEASE AND SPEND

2a. FUNDS RELEASED OUT OF FUNDS ALLOCATED

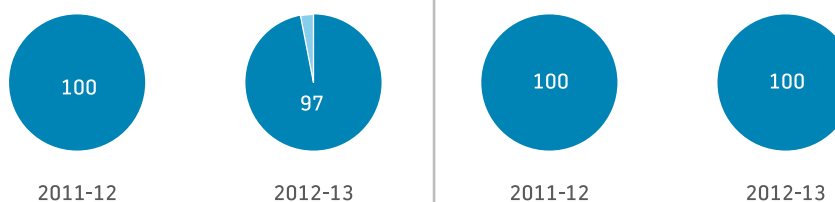
(%)



2b. SSA FUNDS SPENT OUT OF FUNDS ALLOCATED/AVAILABLE

SSA funds spent out of funds allocated (%)

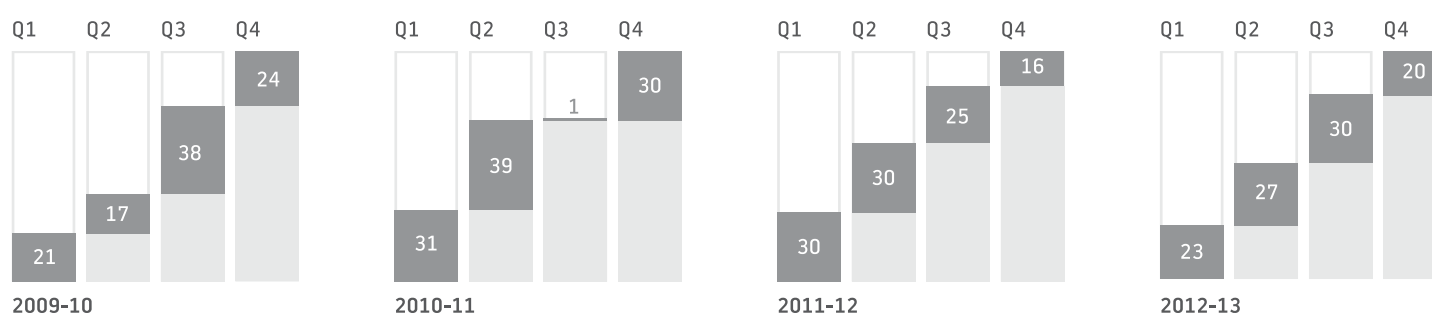
SSA funds spent out of funds available (%)



Source: PAB minutes. Release data obtained from SSA office and includes amount under Journal Vouchers.

2c. TIMING: FUNDS RELEASED TO THE DISTRICT

(%)



Source: Data obtained from SSA office. Note: Does not include amounts given under Journal Vouchers. Numbers have been rounded off.

3. TOTAL FUNDS RECEIVED BY A SCHOOL

₹ 13,36,688



Source: PAISA survey 2013. Note: District average in 2012-13. School grants are SDG, SMG, TLM. Other grants include money for library books, question paper grant, teaching-learning equipment.

JAIPUR SCHOOLS

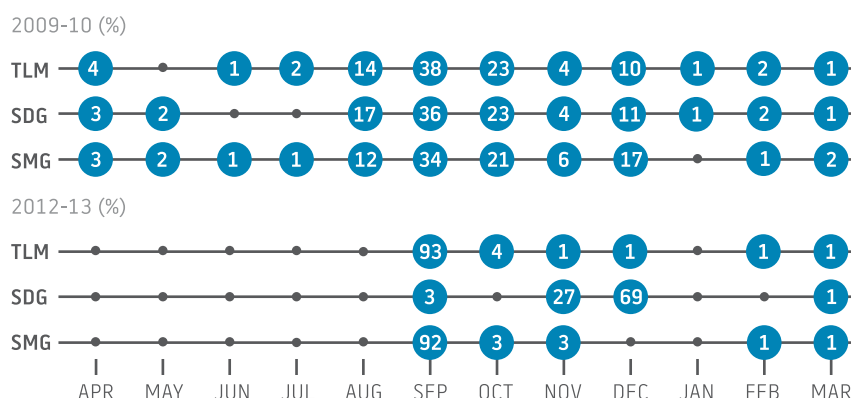
4. SCHOOL GRANTS AND ENTITLEMENTS

4a. TIMING: DISTRICT RELEASE

GRANTS	2009-10		2012-13	
	(%)	Month	(%)	Month
TLM	51	Jul	87	Sep
	22	Aug	-1	Oct
	-1	Oct	1	Nov
	11	Nov	1	Jan
	-1	Feb	3	Mar
SDG	56	Jul	92	Jan
	27	Aug	1	Feb
	-1	Oct	4	Mar
	13	Nov		
SMG	-1	May	-1	May
	41	Jul	100	Sep
	38	Aug	-3	Oct
	-2	Oct	1	Jan
	22	Nov	1	Jan
	-1	Feb	3	Mar
	-1	Mar		

Source: Calculated from Monthly Progress Reports.
Note: Figures are negative when unspent money was returned by schools. Percentage of school grants released out of total school grant allocations.

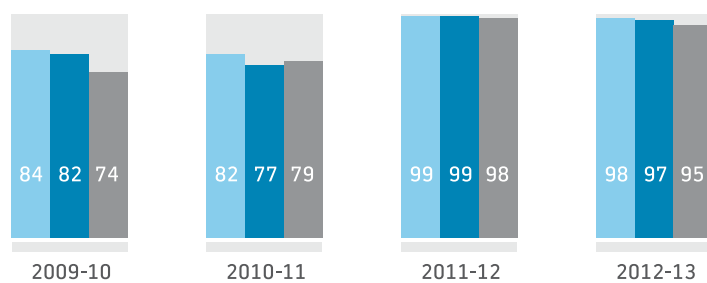
4b. TIMING: SCHOOLS RECEIVING GRANTS



Note: Around half of the sampled received school grants in September 2010-11, while less than 2% schools received grants by September in 2011-12. By the end of October 2011, over 60% schools had received the grants. In Rajasthan, School Development Grant is known as School Facility Grant. Percentage received is restricted to schools that reported receiving the grant.

4c. SCHOOLS THAT RECEIVED SCHOOL GRANTS

● TLM (%) ● SDG (%) ● SMG (%)



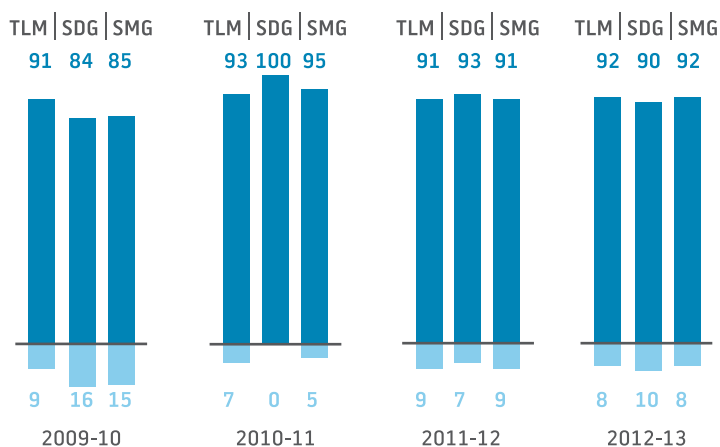
Note: Secondary and Senior Secondary schools have been excluded from the calculation as they do not receive SMG.

4d. SCHOOLS THAT RECEIVED ALL THREE SCHOOL GRANTS

Year	(%)
2009-10	71
2010-11	73
2011-12	97
2012-13	94

4e. SCHOOL GRANT EXPENDITURE

● Grants withdrawn in the financial year (%)
● Grants withdrawn after the financial year (%)



4f. ENTITLEMENTS: TEXTBOOKS

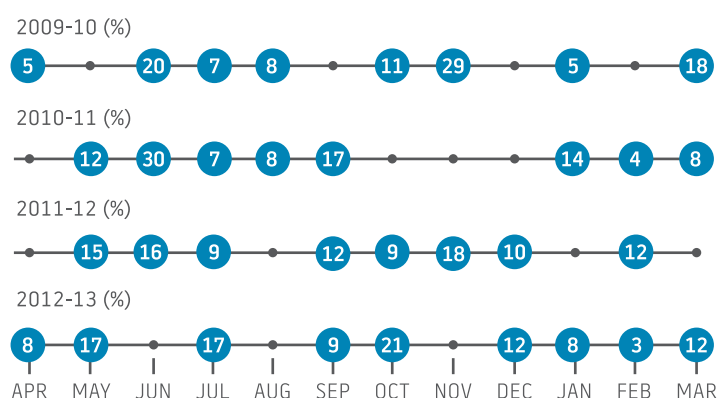
	TEXTBOOK	
	2011-12	2012-13
Beneficiaries that received textbooks (%)	100	100
Median date of receipt	May 2011	May 2012
Median date of distribution	July 2011	July 2012

Source: PAISA survey (2011 & 2013).
Note: There is no uniform entitlement in Rajasthan.

JAIPUR SCHOOLS

5. TEACHER SALARIES

5a. TIMING: DISTRICT RELEASE



Source: Calculated from Monthly Progress Reports. Note: Percentage of teacher salaries released month-wise out of total teacher salary allocation.

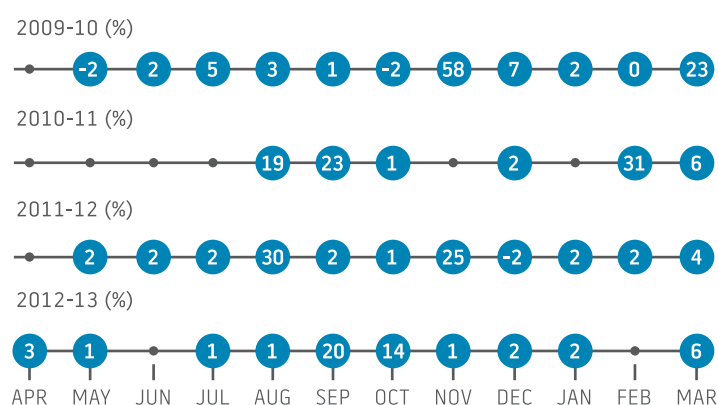
5b. TEACHER SALARIES

	HEADMASTER	REGULAR TEACHER	CONTRACT TEACHER	OTHER TEACHER
Average monthly Salary (₹)	33,028	25,988	6,407	5,550
Date of last salary received	August 2013	August 2013	July 2013	July 2013

Note: Salary receipt date calculated at the time of the survey in August-September 2013.

6. CIVIL WORKS FUNDS

6a. TIMING: DISTRICT RELEASE



Source: Calculated from Monthly Progress Reports. Note: Percentage of civil work funds released month-wise out of total civil work allocation. Some figures are in negative as money was returned.

6b. TIMING: SCHOOL LEVEL CONSTRUCTION

GIRL'S TOILETS

» THERE IS A MEDIAN GAP OF **1 MONTH** BETWEEN WHEN A SCHOOL FIRST RECEIVED MONEY AND WHEN IT BEGAN BUILDING A SEPARATE TOILET FOR GIRLS.

» IT TAKES, ON AVERAGE, **1 MONTH** TO BUILD A SEPARATE TOILET FOR GIRLS.



6c. SCHOOLS RECEIVING FUNDS

2011-12 &/or 2012-13 (%)

Boundary Wall	13	Separate Toilet for Girls	38
Library Shelf	41	Ramp	1
Kitchen Shed	0	Headmasters Room	4
New Toilet	5	Additional Classroom	12
Drinking Water Facility	0	Major Repairs	10

6d. SCHOOLS STARTING CONSTRUCTION

2011-12 &/or 2012-13 (%)










Boundary Wall	15	Separate Toilet for Girls	38
Library Shelf	41	Ramp	1
Kitchen Shed	9	Headmasters Room	4
New Toilet	6	Additional Classroom	13
Drinking Water Facility	9	Major Repairs	12

Source: PAISA Survey 2013.

JAIPUR SCHOOLS

7. OUTPUTS AND OUTCOMES

7a. RTE INDICATORS

	Shortfall in schools (%)	2011	2013
 Usable Handpump/Tap		42	40
 Complete Boundary Wall		51	33
 Playground		48	32
 Girl's Toilet		35	7
 Boy's Toilet		49	22
 Library Books		21	23
 Library Room/Shelf*		86	94
 Teaching Material (Besides textbooks)		21	13
 Usable Blackboards		6	1

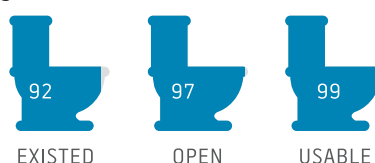
Note: *RTE doesn't require a library room, but requires library books. These values are restricted to schools which were surveyed in both rounds (2011 & 2013).

7b. STATUS OF TOILETS

2013 (%)

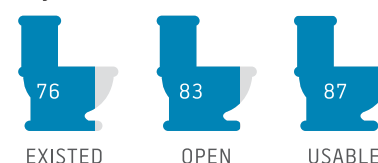
Girl's toilet

89% schools had an open and usable girl's toilet.



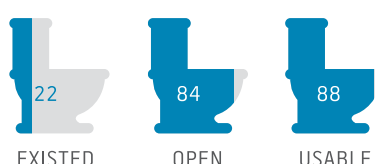
Boy's Toilet

55% schools had an open and usable boy's toilet.



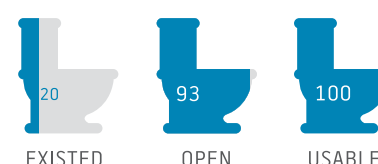
Common toilet

16% schools had an open and usable common toilet.



Teacher's toilet

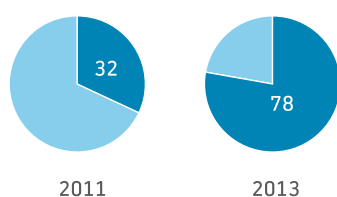
19% schools had an open and usable teacher's toilet.



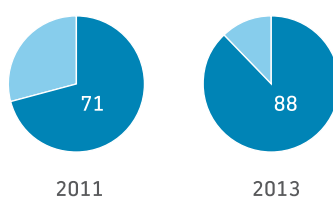
How to read this data : Figure 1 is the percentage of schools where toilets exist. Figure 2 calculates the percentage of toilets open out of existing toilets. Figure 3 calculates the percentage of usable toilets out of open toilets. The first line sums this information which gives you the percentage of toilets that existed, were open and usable out of the total schools surveyed.

7c. SCHOOL CHARACTERISTICS

Student attendance (%)



Teacher attendance (%)



	2011	2013
Average enrolment	82	68
Pupil Teacher Ratio	21:1	18:1
Schools with multi-grade teaching (%)*	52	91
Schools with all students sitting in a classroom (%)*	50	91
Regular teachers in sample (%)**	93	92
Contract teachers in sample (%)**	6	4

Source: PAISA survey 2011 & 2013. **Note:** *Schools which have no buildings, and zero classrooms have been excluded from this analysis. These values are restricted to schools which were surveyed in both rounds (2011 & 2013). **Note:** **Proportion of teachers in the sample does not include Headmasters.

7d. LEARNING LEVELS

STANDARD 1 - 2 (%)

Children who can at least read letters & words

65.3

Children who can at least recognise numbers

70.1

STANDARD 3 - 5 (%)

Children who can at least read a Standard 1 text

63.3

Children who can at least do subtraction

45.5

Source: ASER 2013. **Note:** All numbers are provisional.

JAIPUR SCHOOLS

8. COMMUNITY ENGAGEMENT



IN 2013:

- » SCHOOL MANAGEMENT COMMITTEES (SMC) WERE FORMED IN **100%** SCHOOLS.
- » NONE OF THE SCHOOLS HAD PREPARED A SCHOOL DEVELOPMENT PLAN (SDP).
- » MEDIAN DATE OF LAST SMC MEETING WAS **15 AUGUST, 2013**.

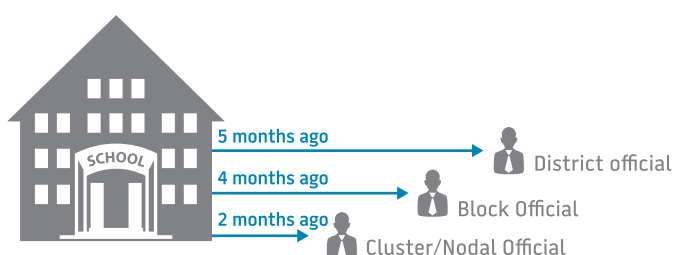
	KIND/ CASH
COMMUNITY CONTRIBUTION (%)	57
PANCHAYAT CONTRIBUTION (%)	80

Note: The survey in Jaipur was carried out between August-September 2013.

9. LINKS WITH ADMINISTRATION

9a. MONITORING VISITS BY OFFICIALS

Average number of months since last monitoring visit



Note: Calculated from the month of the survey.

9b. SCHOOL'S FIRST POINT OF CONTACT FOR PROBLEMS

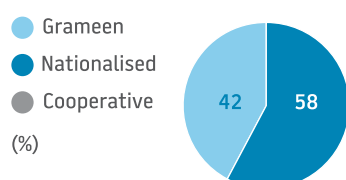
	Infra	Grants	Teachers
SMC (%)	36	18	17
Cluster official (%)	24	26	28
Block officials (%)	29	47	47
District officials (%)	8	9	8
Panchayat (%)	3	1	0

Infra Infrastructure

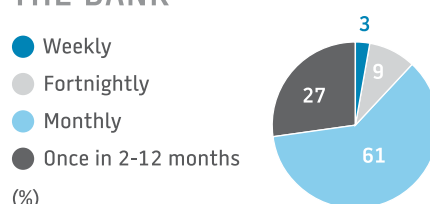
- » **57%** SCHOOLS REQUESTED AT LEAST ONE INFRASTRUCTURE ACTIVITY IN EITHER 2011-12 AND 2012-13.
- » THE PROBABILITY OF RECEIVING FUNDS FOR A SEPARATE TOILET FOR GIRLS INCREASED BY **41** PERCENTAGE POINTS, IF THE SCHOOL REQUESTED FOR IT.

10. FINANCIAL MANAGEMENT

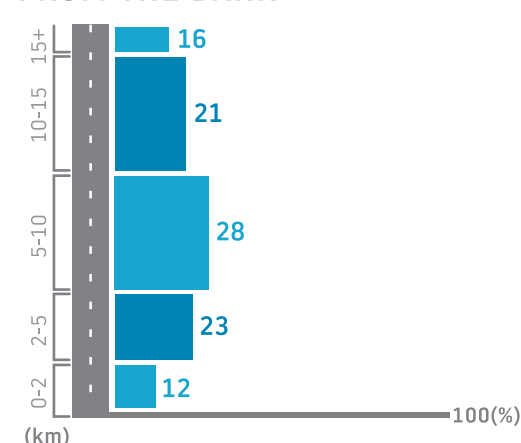
10a. TYPE OF BANKS



10b. HEADMASTER VISITED THE BANK



10c. DISTANCE OF SCHOOLS FROM THE BANK



- » **99%** SCHOOLS MAINTAINED A CASHBOOK.
- » **24%** HEADMASTERS WERE TRAINED ON HOW TO MAINTAIN A CASHBOOK.
- » **97%** SCHOOLS SUBMITTED A UTILISATION CERTIFICATE IN 2011-12 FOR WHICH THE MEDIAN DATE OF SUBMISSION WAS APRIL 2012.

Source: PAISA survey 2013.

UDAIPUR

1. DISTRICT'S SPEND ON ELEMENTARY EDUCATION

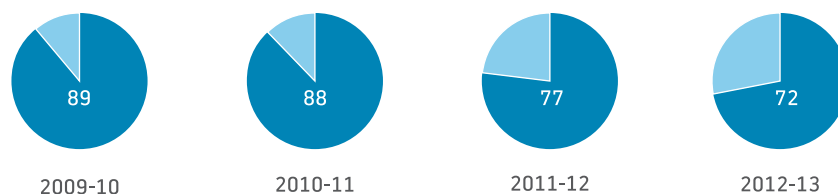
YEAR	SSA ALLOCATIONS (Crores)	ESTIMATED PER STUDENT EXPENDITURE
2009-10	129	9,364
2010-11	150	9,003
2011-12	190	9,569
2012-13	209	-
2013-14	160	-

Source: SSA allocations from PAB minutes. Next financial years PAB minutes are used to obtain most recent data for the current year. Total per student expenditure estimation includes KGBV and NPEGEL. Figures are taken from Monthly Expenditure Statements to obtain the latest expenditure figures.

2. SSA FUNDS RELEASE AND SPEND

2a. FUNDS RELEASED OUT OF FUNDS ALLOCATED

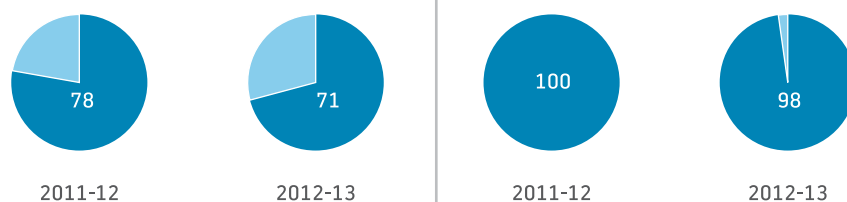
(%)



2b. SSA FUNDS SPENT OUT OF FUNDS ALLOCATED/AVAILABLE

SSA funds spent out of funds allocated (%)

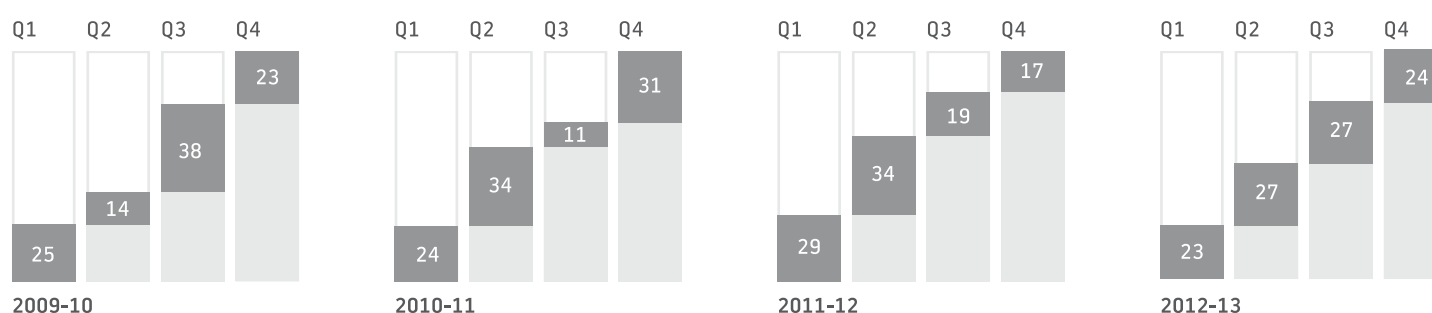
SSA funds spent out of funds available (%)



Source: PAB minutes. Release data obtained from SSA office and includes amount under Journal Vouchers.

2c. TIMING: FUNDS RELEASED TO THE DISTRICT

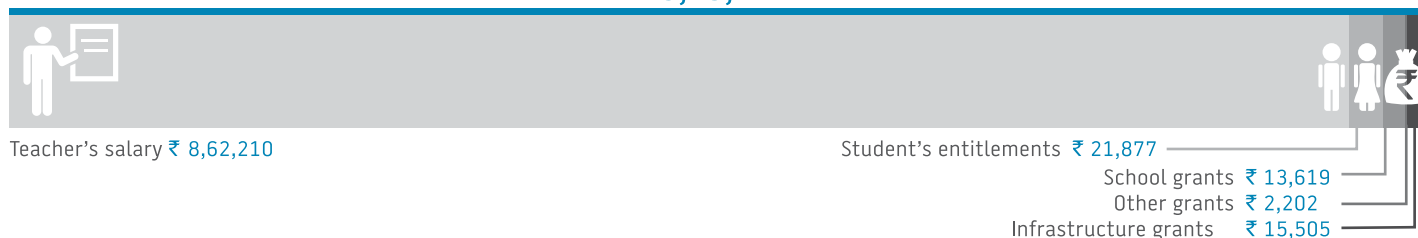
(%)



Source: Data obtained from SSA office. Note: Does not include releases given under Journal Vouchers.

3. TOTAL FUNDS RECEIVED BY A SCHOOL

₹ 9,15,414



Source: PAISA survey 2013. Note: District average in 2012-13. School grants are SDG, SMG, TLM. Other grants include money for library books, question paper grant, teaching-learning equipment.

UDAIPUR SCHOOLS

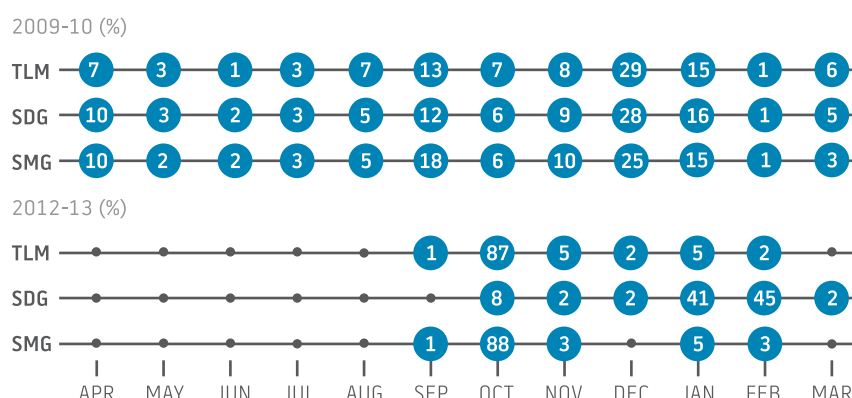
4. SCHOOL GRANTS AND ENTITLEMENTS

4a. TIMING: DISTRICT RELEASE

GRANTS	2009-10		2012-13	
	(%)	Month	(%)	Month
TLM	-1	Jun	-1	Apr
	-1	Oct	-1	May
	79	Nov	-6	Jun
	-1	Feb	88	Sep
	2	Mar	2	Oct
SDG	-1	Jun	-1	Apr
	94	Nov	-1	May
	-1	Feb	-2	Jun
	5	Mar	99	Jan
			-1	Mar
SMG	-1	Apr	-2	Apr
	-1	Jun	-1	May
	-1	Oct	-5	Jun
	95	Nov	98	Sep
	-1	Jan	2	Oct
		-1	Nov	
		4	Jan	

Source: Calculated from Monthly Progress Reports.
Note: Figures are negative when unspent money was returned by schools that did not spend it.

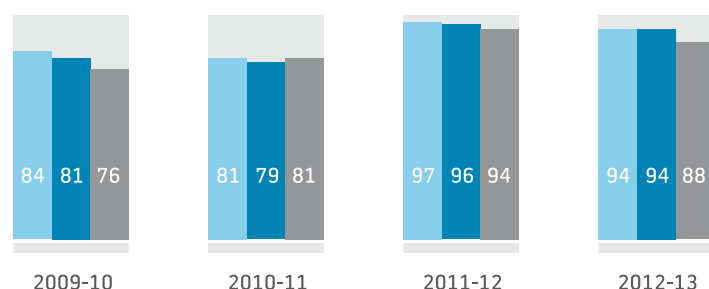
4b. TIMING: SCHOOLS RECEIVING GRANTS



Note: Slightly less than 50% schools had received school grants by the end of September in 2010-11. In 2011-12, percentage of schools receiving grants by September declined marginally. In Rajasthan, School Development Grant is known as School Facility Grant. Percentage received is restricted to schools that reported receiving the grants.

4c. SCHOOLS THAT RECEIVED SCHOOL GRANTS

● TLM (%) ● SDG (%) ● SMG (%)



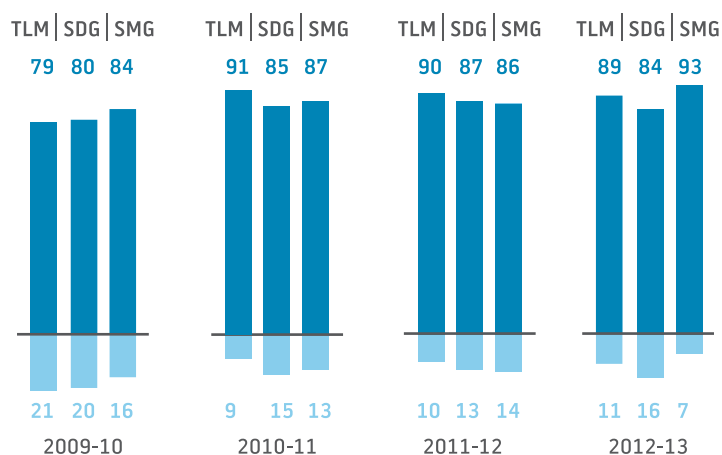
Note: Secondary and Senior Secondary schools have been excluded from the calculation as they do not receive SMG.

4d. SCHOOLS THAT RECEIVED ALL THREE SCHOOL GRANTS

Year	(%)
2009-10	72
2010-11	75
2011-12	95
2012-13	86

4e. SCHOOL GRANT EXPENDITURE

● Grants withdrawn in the financial year (%)
● Grants withdrawn after the financial year (%)



4f. ENTITLEMENTS: TEXTBOOKS

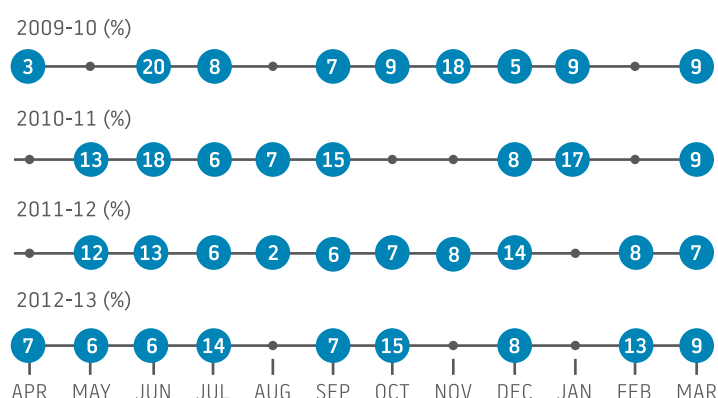
	TEXTBOOK	
	2011-12	2012-13
Beneficiaries that received textbook (%)	100	100
Median date of receipt	May 2011	May 2012
Median date of distribution	July 2011	July 2012

Source: PAISA survey (2011 & 2013).
Note: There is no uniform entitlement in Rajasthan.

UDAIPUR SCHOOLS

5. TEACHER SALARIES

5a. TIMING: DISTRICT RELEASE



Source: Calculated from Monthly Progress Reports. Note: Percentage of teacher salaries released month-wise out of total teacher salary allocation.

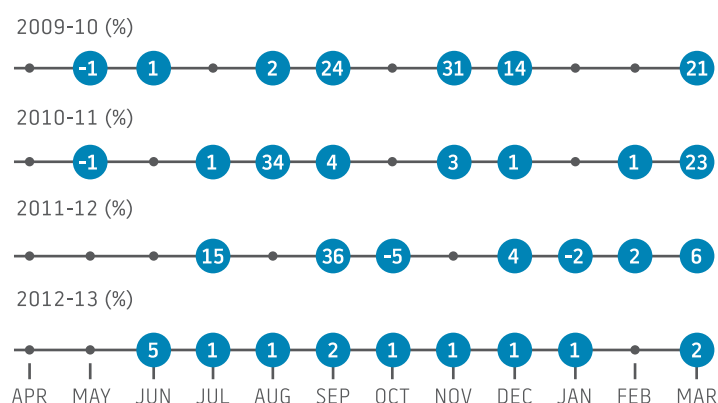
5b. TEACHER SALARIES

	HEADMASTER	REGULAR TEACHER	CONTRACT TEACHER	OTHER TEACHER
Average monthly Salary (₹)	28,941	23,489	4,705	5,488
Date of last salary received	July 2013	July 2013	June 2013	July 2013

Note: Salary receipt date calculated at the time of the survey in July-August 2013.

6. CIVIL WORKS FUNDS

6a. TIMING: DISTRICT RELEASE



Source: Calculated from Monthly Progress Reports. Note: Percentage of civil works funds released month-wise out of total civil work allocation. Some figures are in negative as money was returned.

6c. SCHOOLS RECEIVING FUNDS

2011-12 &/or 2012-13 (%)

Boundary Wall	15	Separate Toilet for Girls	14
Library Shelf	22	Ramp	4
Kitchen Shed	3	Headmasters Room	4
New Toilet	8	Additional Classroom	4
Drinking Water Facility	1.4	Major Repairs	8

6b. TIMING: SCHOOL LEVEL CONSTRUCTION

GIRL'S TOILETS

» THERE IS A MEDIAN GAP OF **1 MONTH** BETWEEN WHEN A SCHOOL FIRST RECEIVED MONEY AND WHEN IT BEGAN BUILDING A SEPARATE TOILET FOR GIRLS.

» IT TAKES, ON AVERAGE, **2 MONTHS** TO BUILD A SEPARATE TOILET FOR GIRLS.



6d. SCHOOLS STARTING CONSTRUCTION

2011-12 &/or 2012-13 (%)

Boundary Wall	16	Separate Toilet for Girls	15
Library Shelf	23	Ramp	3
Kitchen Shed	17	Headmasters Room	4
New Toilet	7	Additional Classroom	4
Drinking Water Facility	6	Major Repairs	9

Source: PAISA Survey 2013.

UDAIPUR SCHOOLS

7. OUTPUTS AND OUTCOMES

7a. RTE INDICATORS

Shortfall in schools (%)	2011	2013
Usable Handpump/Tap	44	41
Complete Boundary Wall	61	50
Playground	51	45
Girl's Toilet	18	7
Boy's Toilet	26	15
Library Books	60	44
Library Room/Shelf*	92	94
Teaching Material (Besides textbooks)	13	17
Usable Blackboards	4	2

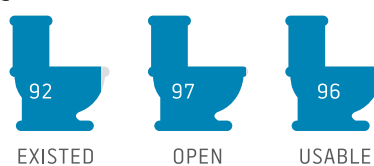
Note: *RTE doesn't require a library room, but requires library books. These values are restricted to schools which were surveyed in both rounds (2011 & 2013).

7b. STATUS OF TOILETS

2013 (%)

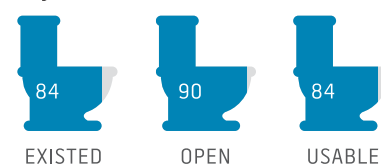
Girl's toilet

85% schools had an open and usable girl's toilet.



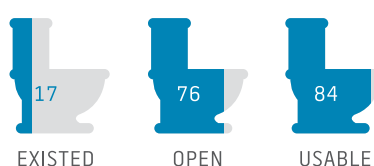
Boy's Toilet

63% schools had an open and usable boy's toilet.



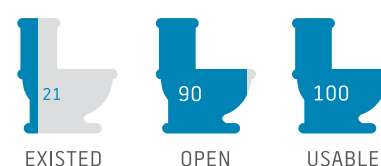
Common toilet

11% schools had an open and usable common toilet.



Teacher's toilet

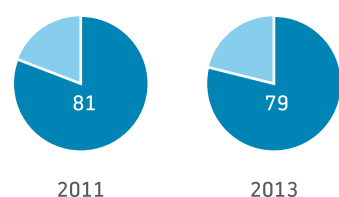
19% schools had an open and usable teacher's toilet.



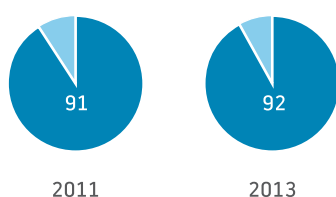
How to read this data: Figure 1 is the percentage of schools where toilets exist. Figure 2 calculates the percentage of toilets open out of existing toilets. Figure 3 calculates the percentage of usable toilets out of open toilets. The first line sums this information which gives you the percentage of toilets that existed, were open and usable out of the total schools surveyed.

7c. SCHOOL CHARACTERISTICS

Student attendance (%)



Teacher attendance (%)



	2011	2013
Average enrolment	93	86
Pupil Teacher Ratio	33:1	28:1
Schools with multi-grade teaching (%)*	64	81
Schools with all students sitting in a classroom (%)*	84	81
Regular teachers in sample (%)**	76	81
Contract teachers in sample (%)**	18	16

Source: PAISA survey 2011 & 2013. **Note:** *Schools which have no buildings, and zero classrooms have been excluded from this analysis. These values are restricted to schools which were surveyed in both rounds (2011 & 2013). **Note:** **Proportion of teachers in the sample does not include Headmasters.

7d. LEARNING LEVELS

STANDARD 1-2 (%)

Children who can at least read letters & words

44.4

Children who can at least recognise numbers

59

STANDARD 3-5 (%)

Children who can at least read a Standard 1 text

45

Children who can at least do subtraction

25.1

Source: ASER 2013. **Note:** All numbers are provisional.

UDAIPUR SCHOOLS

8. COMMUNITY ENGAGEMENT



IN 2013:

- » SCHOOL MANAGEMENT COMMITTEES (SMC) WERE FORMED IN **100%** SCHOOLS.
- » NONE OF THE SCHOOLS HAD PREPARED A SCHOOL DEVELOPMENT PLAN (SDP).
- » MEDIAN DATE OF LAST SMC MEETING WAS **16 MAY, 2013**.

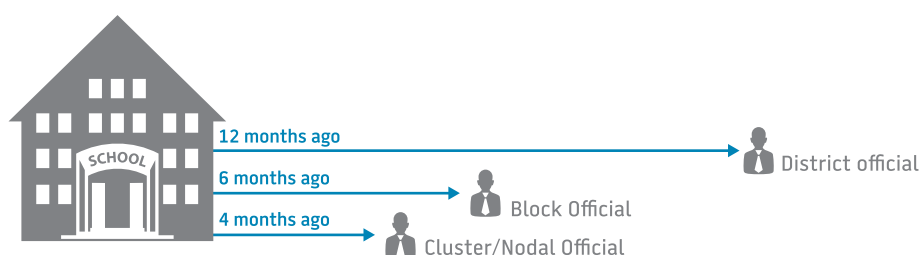
	KIND/ CASH
COMMUNITY CONTRIBUTION (%)	44
PANCHAYAT CONTRIBUTION (%)	80

Note: The survey in Udaipur was carried out between July-August 2013.

9. LINKS WITH ADMINISTRATION

9a. MONITORING VISITS BY OFFICIALS

Average number of months since last monitoring visit



Note: Calculated from the month of the survey.

9b. SCHOOL'S FIRST POINT OF CONTACT FOR PROBLEMS

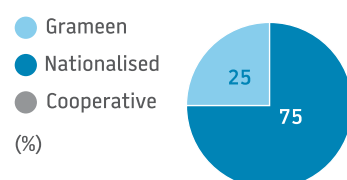
	Infra	Grants	Teachers
SMC (%)	22	8	10
Cluster official (%)	41	37	41
Block officials (%)	29	46	40
District officials (%)	5	8	9
Panchayat (%)	3	1	1

Infra Infrastructure

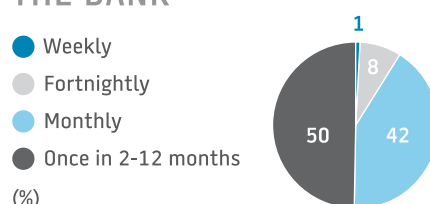
- » **55%** SCHOOLS REQUESTED FOR AT LEAST ONE INFRASTRUCTURE ACTIVITY IN EITHER 2011-12 AND 2012-13.
- » THE PROBABILITY OF RECEIVING FUNDS FOR A SEPARATE TOILET FOR GIRLS INCREASED BY **7** PERCENTAGE POINTS, IF THE SCHOOL REQUESTED FOR IT.

10. FINANCIAL MANAGEMENT

10a. TYPE OF BANKS

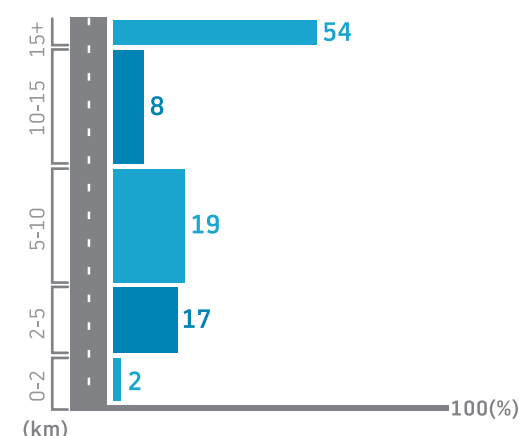


10b. HEADMASTER VISITED THE BANK



- » **98%** SCHOOLS MAINTAINED A CASHBOOK.
- » **32%** HEADMASTERS WERE TRAINED ON HOW TO MAINTAIN A CASHBOOK.
- » **97%** SCHOOLS SUBMITTED A UTILISATION CERTIFICATE IN 2011-12 FOR WHICH THE MEDIAN DATE OF SUBMISSION WAS APRIL 2012.

10c. DISTANCE OF SCHOOLS FROM THE BANK



Source: PAISA survey 2013.



